HUMAN RIGHTS AND DEVELOPMENT IN INTERNATIONAL LAW

Tahmina Karimova





Human Rights and Development in International Law

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Human Rights and Development in International Law

This book addresses the legal issues raised by the interaction between human rights and development in contemporary international law. In particular, it charts the parameters of international law that states have to take into account in order to protect human rights in the process of development. In doing so, it departs from traditional analyses, where human rights are mainly considered as a political dimension of development. Rather, the book suggests focusing on human rights as a system of international norms establishing minimum standards of protection of individuals and minimum standards applicable in all circumstances on what is essential for a dignified existence.

The various dimensions covered in the book include: the discourse on human rights and development interrelationship, particularly *opinio juris* and the practice of states on the question; the notion of international assistance and cooperation in human rights law, under legal regimes such as international humanitarian law, and emerging rules in the area of protection of persons in the event of disasters; the extraterritorial scope of economic, social and cultural rights treaties; and legal principles on the respect for human rights in externally designed and planned development activities. Analysis of these topics sheds light on the question of whether international law as it stands today addresses most of the issues concerning the protection of human rights in the development process.

Tahmina Karimova is a public international law lawyer. She has advised states, UN specialised agencies and programmes (ILO, UNDP, UNWomen), international organizations and NGOs on matters of international law, development and human rights. She holds a diploma of jurist from the Tajik State National University, an LLM from the University of Essex and a PhD in International Law from the University of Geneva and IHEID.

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Professor Surya P. Subedi, O.B.E. is Professor of International Law, University of Leeds, member of the Institut de Droit International and former UN Special Rapporteur for human rights in Cambodia.

To my grandfather Karim

Table of abbreviations

AAA Accra Agenda for Action AAAA Addis Ababa Action Agenda

ACHPR African Charter on Human and Peoples' Rights

ACHR American Convention on Human Rights

ACOmHPR African Commission on Human and Peoples' Rights
ACP States African, Caribbean and Pacific States Parties to the

Lomé Convention

AOPP Action-Oriented Policy Paper on Human Rights
API Protocol Additional to the Geneva Conventions of 12

August 1949, and relating to the Protection of Victims of

International Armed Conflicts, 8 June 1977

CEDAW Convention on the Elimination of All Forms of

Discrimination against Women

CERD International Convention on the Elimination of all Forms

of Racial Discrimination

CERDS 1974 Charter of Economic Rights and Duties of States
CESCR Committee on Economic, Social and Cultural Rights

CRC Convention on the Rights of the Child

CRPD Convention on the Rights of Persons with Disabilities

CUP Cambridge University Press

DAC (OECD) Development Assistance Committee

DD II/III/IV Development Decades II-IV (of the UN)

DRD Declaration on the Right to Development

EBRD European Bank for Reconstruction and Development

EC European Community

ECHR European Convention on Human Rights
ECOMHR European Commission of Human Rights
ECOSOC Economic and Social Council (of the UN)

ECtHR European Court of Human Rights
EEC European Economic Community
ESC rights Economic, social and cultural rights

ETOs Extraterritorial Obligations

EU European Union

FAO Food and Agriculture Organization General Assembly (of the UN) GA

Gross National Income **GNI GNP** Gross National Product

Highly Indebted Poor Countries HIPC

HLTF High-Level Task Force on the Implementation of the Right

to Development

Human Rights Based Approaches HRBA

United Nations Human Rights Council HRC

Inter-American Commission on Human Rights **IAComHR**

Inter-American Court of Human Rights **IACtHR**

International Bank for Reconstruction and Development **IBRD**

(World Bank)

ICTY

ICC International Criminal Court

International Covenant on Civil and Political Rights **ICCPR** Convention on the Elimination of All Forms of Racial **ICERD**

Discrimination

International Covenant on Economic, Social and Cultural **ICESCR**

International Court of Justice ICJ

International Committee of the Red Cross **ICRC**

Henckaerts and Doswald-Beck (eds), Customary ICRC Study

International Humanitarian Law, Cambridge: CUP, 2005 International Criminal Tribunal for the Former Yugoslavia

IDA International Development Association

Institut de Droit International IDI International Development Law IDL International Financial Institutions **IFIs** International Humanitarian Law IHL International Law Association ILA International Law Commission ILC International Labour Organization ILO International Monetary Fund **IMF** Millennium Development Goals MDG Multilateral Debt Relief Initiative **MDRI**

Non-Aligned Movement NAM

New Partnership for Africa's Development NEPAD

Non-governmental organization NGO New International Economic Order **NIEO** Official Development Assistance ODA

Organization for Economic Cooperation and Development OECD

Office of High Commissioner for Human Rights OHCHR

Optional Protocol to International Covenant on Economic, OP-ICESCR

Social and Cultural Rights

Oxford University Press OUP

xvi Table of abbreviations

OWG Open Working Group

PCD Policy Coherence for Development

PCIJ Permanent Court of International Justice

PRSs Poverty Reduction Strategies

Recueil des Cours Recueil des Cours de l'Académie de Droit International

de la Haye

RtD Right to Development

SAP Structural Adjustment Program
SDGs Sustainable Development Goals
South South Congruition

SSC South–South Cooperation

SUNFED Special United Nations Fund for Economic Development

UDHR Universal Declaration of Human Rights

UN United Nations

UNCTAD United Nations Conference on Trade and Development

UNDP United Nations Development Programme

UNESCO UN Educational, Scientific and Cultural Organization

UNICEF United Nations Children's Fund

USA United States of America (also given as US)
VCLT Vienna Convention on the Law of Treaties

WB World Bank

WHO World Health Organization

WW II World War II

Foreword

At the end of the month of September 2015, the General Assembly of the United Nations adopted the 2030 Agenda for Sustainable Development. There are several ways to look at the significance of this document which finds no precedent back to the year 2000 with the adoption of the Millennium Declaration.

One may consider the document adopted in 2015 as illustrating in a most dramatic way the tremendous number of economic, social and ecological challenges to which all the peoples of the Earth as parts of humanity are faced for the decades to come. But one should not limit oneself to this dramatic dimension. While some of the eight goals of the Millennium Goals have virtually been already achieved, one should take this document as a serious demonstration of the determination of the UN Member States to enhance their cooperation in favour of an economic development that at the same time is respectful of the global environment and of human dignity.

Eradication of poverty is presented in the Agenda as 'the greatest global challenge and indispensable requirement for sustainable development', and the major contribution of this document is probably to provide a renewed roadmap to the international community for the next 15 years, pointing at the same time to the interlinkages and to the integrated nature of the different components of a development which cannot be sustainable if it is not also based on the respect for the fundamental civil, political and socio-economic rights.

The 2030 Agenda manifests the ambition of the international community to provide itself with a legal framework integrating what appears in the history of the United Nations as having remained for too long as distinct preoccupations and initially perceived as belonging to different fields of international law: human rights law, the international law of economic development and the protection of the global environment. Still, this integrative process is to be considered as a much demanding task which cannot be achieved otherwise than by increasing in a critical way the level of cooperation between several components of the international community, starting with States and their governments.

1 Transforming Our World: the 2030 Agenda for Sustainable Development, UN doc. A/70/L.1.

But the question remains as to how to integrate human rights and particularly in their legal dimension in this development framework? This is precisely the purpose of the book written by Tahmina Karimova. As the result of long years of systematic research, this impressive work discusses the human rights and development interface; it comes to the conclusion that so far human rights have had a limited impact on the development praxis as international legal norms even if development overlaps with many provisions of the treaties protecting, in particular, the economic, social and cultural rights.

How to change this situation? In order to try and answer this question, Ms Karimova reconsiders legal issues raised by the interaction between human rights and development in contemporary international law focusing on the nature and scope of states' obligations regarding international assistance and cooperation as provided by human rights treaties. Her approach consists in juxtaposing the legally binding human rights obligations with the instrumentalist approach, whereby respect for human rights are represented as merely options rather than strictly binding legal obligations. The author demonstrates, however, how international law progressively evolved in this respect from demands for structural changes at the international level that emphasized the role of affirmative action towards a focus placed, more recently, on how to realize development policies and practices without interfering with the enjoyment of human rights.

No doubt, the UN Charter creates legally binding obligations on states to cooperate for human rights. But at the same time, the present normative evolution points to the necessity of enlarging the concept of development which should be interpreted as including the requirement that development policies and practices respect human rights; an approach of which we have earlier noticed that it is, and rightly so, the one retained by the 2030 Agenda. Overall, Ms Karimova is able to put together closely interlinked development and human rights elements into a new image, structured by international assistance and cooperation. This special focus is a new one; it leads to a much better understanding of the interrelationship of the legal and political bases of development processes.

The reading of this book is probably the best way to address the question of whether and in which respect the 2030 Agenda for Sustainable Development points to the correct direction for transforming the world, which, indeed, needs it.

Pierre-Marie Dupuy Emeritus Professor University of Paris (Panthéon-Assas) Graduate Institute of International and Development Studies – Geneva International Arbitrator 2015 ASIL Manley Hudson Medal

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T.K.

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