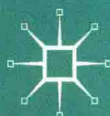




MUNICIPAL POLICING IN THE EUROPEAN UNION

Comparative Perspectives

DANIEL DONNELLY



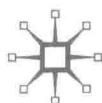
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Comparative Perspectives

Daniel Donnelly

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and Police Studies, University of the West of Scotland*

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In memory of my Mother and Father

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Series Editor's Preface

This book examines similarities and differences in European systems of policing at the local level. As Daniel Donnelly discusses, municipal policing means different things across countries. While it may once have been fairly easy to define, Donnelly explains why this is no longer the case. He outlines differences with community policing, and discusses some fascinating interpretations including the 'communalisation of law enforcement', the 'coproduction of security' and proximity policing which have been disbanded in some Nordic countries because it has not been deemed successful. Indeed, Donnelly dispels the myth sometimes implicit in public and academic discourses that local policing arrangements are an unqualified good. As he notes, the greater the number of agencies that are involved in policing the more it blurs lines of accountability, generates competition for scarce resources and may involve unnecessary duplication of effort. In this book you will also read a critique of surveillance in different forms from employers including local authorities who 'spy' on staff, and the roles of CCTV, DNA databases, and the store of fingerprints.

Donnelly documents the broad range of agencies that are involved in different aspects of policing and have no direct relationship with the police (see Table 1.2), and the many roles that are engaged in different ways (see Table 3.6) ranging from street patrols to helping with the social rehabilitation of offenders. And he shows how local policing is being linked to broader policy initiatives such as improved quality of life to urban regeneration. The diverse range of agencies and roles in policing makes them difficult to scrutinise at a time when citizens are demanding more accountability. Donnelly argues that the independence of the police is being questioned by 'new accountabilities' within police governance. He places a twist on common accounts of private policing typically viewed as lacking independence because they are accountable to those who pay, instead noting a role to 'responsibilise' non-state groups in working towards crime control as a shared goal. Moreover, he notes that where the police cannot guarantee a local presence and the community buys its own officers it should be seen as a positive form of community policing as it represents policing organised by the community.

Donnelly looks at different aspects of local policing in a range of EU states, he assesses the impacts of Europeanisation, globalisation and the liberation of markets, and helps to answer fundamental questions about who should undertake police functions and the consequences of involving others with different accountabilities. What is already clear is that across the EU minor infractions are being dealt with by non-sworn officers, and increasingly the public's policing requirements will be met with the deployment of non-police officers backed up by technology. His book is a reminder that while, as has long been recognised, policing is too important to be left to the police, so too the participation of a diverse range of policing groups – presented in the guise of being 'municipal' – should not be supported uncritically.

Martin Gill

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Last but not least, my sincere thanks to Professor Martin Gill for his continuing support and advice throughout this project.

Every endeavour has been made to ensure that information in the book is accurate as at the end of August 2012. Any errors and shortcomings remain my responsibility.

List of Abbreviations

A&E	Accident and Emergency
ACPO	Association of Chief Police Officers
ACPOS	Association of Chief Police Officers in Scotland
ANPR	Automatic Number Plate Recognition
APA	Association of Police Authorities
ASB	Anti-Social Behaviour
ASVP	Agents de Surveillance de la Voie Publique
BGS	Bundesgrenzschutz (Federal Border Police (Germany))
BNP	British National Party
BOA	Bijzondere Opsporingsambtenaar (Special Investigation Officer (Netherlands))
BSIA	British Security Industry Agency
CEE	Central and Eastern Europe
CEPOL	European Police College
CGCT	Code général des collectivités territoriales (General Code of Territorial Collectivities (France))
CHIS	Covert Human Intelligence Sources
CMPP	Conseil de Modernisation des Politiques Publiques
CoESS	Confederation of European Security Services
CPO	Community Police Officer
CPPs	Community Planning Partnerships
CRB	Criminal Records Bureau
CSO	Community Support Office
CSPs	Community Safety Partnerships
CT	Counter-Terrorism
DCLG	Department of Communities and Local Government
DPA	Data Protection Act
EAW	European Arrest Warrant
ECPN	European Crime Prevention Network
ECRIS	European Criminal Records Information System
EDPS	European Data Protection Supervisor
EEW	European Evidence Warrant
EFUS	European Forum for Urban Safety
ETA	Euskadi ta Askatasuna (Spanish Terrorist Group)
EUCPN	European Crime Prevention Network

EURODAC	EU fingerprint database for asylum seekers
EUROJUST	EU agency on judicial co-operation
EUROPOL	European Police Office
FOI	Freedom of Information
FPN	Fixed Penalty Notice
FSO	Force Support Officer
G4S	Group 4 Securicor (International Security Company)
GNR	Guarda Nacional Republicana (Portugal)
GSOC	Garda Siochana Ombudsman Commission (Ireland)
HMICS	HM Inspector of Constabulary for Scotland
HMRC	Her Majesty's Revenue and Customs
HSE	Health and Safety Executive
ICO	Information Commissioner's Office
ICP	Independent Commission on Policing
ICT	Information and Communication Technology
IPCC	Independent Police Complaints Commission (E&W)
ISP	Internet Service Provider
KLPD	Korps Landelijke Politiediensten (Netherlands National Police Services Agency)
LAPCC	London Assembly's Police and Crime Committee
MEP	Member of the European Parliament
MPS	Metropolitan Police Service
MSP	Member of Scottish Parliament
NDI	National Democratic Institute for International Affairs
NIM	National Intelligence Model
NIPB	Northern Ireland Policing Board
NLS	National Library of Scotland
NP	Neighbourhood Policing
NPIA	National Police Improvement Agency
NUP	New Urban Policing
ONS	Office for National Statistics
PCC	Police and Crime Commissioner
PCCS	Police Complaints Commissioner for Scotland
PCSO	Police Community Support Officer
PF	Procurator Fiscal
PIRC	Police Investigations and Review Commissioner
POCA	Proceeds of Crime Act 2002
PONI	Police Ombudsman for Northern Ireland
PSNI	Police Service for Northern Ireland
RIPA	Regulation of Investigatory Powers Act 2000

RUC	Royal Ulster Constabulary
SACRO	Safeguarding Communities – Reducing Offending
SCCCJ	Scottish Consortium on Crime and Criminal Justice
SCDEA	Scottish Crime and Drugs Enforcement Agency
SEPA	Scottish Environment Protection Agency
SIA	Security Industry Authority
SoFMH	School of Forensic Mental Health
SPPF	Scottish Police Performance Framework
SPSA	Scottish Police Services Authority
UNI-Europa	EU Private Security Services Trade Union
UNMIK	UN Mission in Kosovo
VRU	Violence Reduction Unit
WSW	World Socialist Website

Table of Statutes

Acts of Parliament

Disability Discrimination Act 1995
Lighting and Watching Act 1833
Maastricht Treaty 1992
Municipal Corporations Act 1835
Police Reform Act 2002
Private Security Industry Act 2001
Regulation of Investigatory Powers Act 2000
Road Safety Act 2006
Treaty on European Union 1992
Treaty of Lisbon 2009

Acts of the Scottish Parliament

Domestic Abuse (Scotland) Act 2011
Emergency Workers (Scotland) Act 2005
Local Government (Scotland) Act 2003

Statutory Instruments

The Police Reform Act 2002 (Police in England and Wales) (Standard Powers and Duties of Community Support Officers) Order 2007 (No 3202)

European

The Treaty on European Union (Maastricht) 1992

Ireland

Garda Siochana Act 2005

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