TOWARDS SUSTAINABLE COASTAL DEVELOPMENT

Institutionalizing Integrated Coastal Zone Management and Coastal Climate Change Adaptation in South Asia

TONY GEORGE PUTHUCHERRIL

Towards Sustainable Coastal Development

Institutionalizing Integrated Coastal Zone Management and Coastal Climate Change Adaptation in South Asia

By

Tony George Puthucherril



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Towards Sustainable Coastal Development

Legal Aspects of Sustainable Development

Series Editor

David Freestone

This series publishes work on all aspects of the international legal dimensions of the concept of sustainable development. Its aim is to publish important works of scholarship on a range of relevant issues including conservation of natural resources, climate change, biodiversity loss and the role of international agreements, international organizations and state practice.

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Dedicated to My Most Beloved Ammamma, the Late Mrs. Lily George

Series Editor's Preface

This is the twentieth volume in the Brill Nijhoff series on *Legal Aspects of Sustainable Development* published under my General Editorship. The aim of this series is to publish works at the cutting edge of legal scholarship that address both the practical and the theoretical aspects of this important concept.

I am very pleased to be able to include this work by Dr Tony George Puthucherril in this series. It is in fact his second volume in the series. The previous volume, published in 2010, was the first major assessment of the 2009 International Maritime Organization's International Convention for the Safe and Environmentally Sound Recycling of Ships.¹ The industry he discussed in that work is based mainly in South Asia, with notoriously hazardous working conditions. He returns to the South Asia region in this volume—which is the revised version of his doctoral thesis at the Dalhousie University Law School.

Dr Puthucherril starts his work with a quotation from *The Mahabharata*, an ancient Hindu text, which relates vividly how the ocean overwhelmed Lord Krishna's city of *Dwaraka*. The Intergovernmental Panel on Climate Change in its 2014 Assessment Report predicts sea level rises over the next century which although more gradual seem likely to have similarly apocalyptic impacts on low lying areas and cities of the world, particularly in the Pacific and South Asia. The only long term solution is of course global agreement on hard hitting greenhouse gas mitigation measures, but in the meantime there is a lot that can be done to manage and adapt to coastal changes. The main tools are integrated coastal zone management and establishing linkage to systematic adaptation measures. International funding for this is being developed through bilateral mechanisms as well as from the Global Environment Facility and the new UNFCCC Green Climate Fund.

This volume contains an encyclopedic treatment of the state of coastal zone law and coastal management regimes in South Asia. The author's basic premise is that a proactive approach will be necessary in the region to address the large scale climatic impacts that can be expected. Obviously a great deal remains to be done. Based on a scholarly assessment of lessons to be learned from other

¹ Tony George Puthucherril, From Shipbreaking to Sustainable Ship Recycling: Evolution of a Legal Regime. (Legal Aspects of Sustainable Development, Vol. 5), Brill, Leiden and Boston, 2010.

regions, the work provides a comprehensive blueprint for regional action. It is also an important contribution to our understanding of sustainability in the context of coastal development in the age of climate change.

David Freestone
Washington DC
July 2014

Acknowledgements

This Book is a revised and abridged version of a much larger doctoral thesis, which I recently completed at the Schulich School of Law, Dalhousie University. It goes without saying that re-engineering a thesis into a Book involves input and support from several quarters. I would not have been able to complete it were it not for the blessing of the Almighty, and the support of my family, elders, teachers, and friends.

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To my church, *Madre de deus* at *Vettucaud*, Trivandrum, along with St. George Forane Church at *Edathua* and Our Lady of Health at *Vailankanni*: As you daily carry out your ministry of love and compassion to coastal communities impacted by the central problems discussed in this book, I hope my words give voice to the pain and loss you quietly and tirelessly seek to alleviate.

How can I forget to mention my furry friends, Dougald, Bailey, Elle May and Pawsome? Dougald and Bailey have been up along with me for several nights sitting right next to my laptop, keenly observing each and every tap on the keyboard. Once again, a big thank-you to all of you!

Tony George Puthucherril
Halifax, Nova Scotia
July, 2014

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List of Abbreviations

AR4 IPCC Fourth Assessment Report
AR5 IPCC Fifth Assessment Report

Barbados CZMA Coastal Zone Management Act, 1998

Belize CZMA Belize Coastal Zone Management Authority
BOBLME Bay of Bengal Large Marine Ecosystem Project

CBD United Nations Convention on Biological Diversity, 1992
CC&CRMA Coast Conservation and Coastal Resource Management Act,

2011

CCA Coast Conservation Act, 1981

CCCA Coastal Climate Change Adaptation

CDA Coast Development Authority

CDS Coastal Development Strategy, 2006

CMAs Coastal Management Areas
CMP Coastal Management Program

CMZ 2008 Draft Coastal Management Zone Notification, 2008

CO2 Carbon dioxide

CRZ Coastal Regulation Zone

CRZ 1991 Coastal Regulation Zone Notification of 1991 CRZ 2011 Coastal Regulation Zone Notification of 2011

CVCAs Critically Vulnerable Coastal Areas

CZ&CRMP Coastal Zone and Coastal Resource Management Plan

CZM Coastal Zone Management

CZMA Coastal Zone Management Act, 1972

CZMP Coastal Zone Management Programs/Coastal Zone

Management Plan

CZMS Coastal Zone Management Subgroup

CZP Coastal Zone Policy 2005 EEZ Exclusive Economic Zone

EIA Environmental Impact Assessment

EPPA Environmental Protection and Preservation Act of Maldives,

1993

EU European Union

FAO Food and Agriculture Organization of the United Nations

GHGs Greenhouse Gases

HRM Halifax Regional Municipality

HTL High-tide Line HWM High Water Mark ICM Integrated Coastal Management

ICM Act National Environmental Management: Integrated Coastal

Management Act, 2008

ICOM Integrated Coastal and Ocean Management

ICZM Integrated Coastal Zone Management
ICZMP Integrated Coastal Zone Management Plan

IMCAM Integrated Marine and Coastal Area Management

IPCC Intergovernmental Panel on Climate Change

LME Large Marine Ecosystem

LOMAs Large Ocean Management Areas

LOSC United Nations Convention on the Law of the Sea, 1982

LTL Low-tide Line
MAF Million Acre Feet

MAP Phase II Action Plan for the Protection of the Marine Environment

and the Sustainable Development of the Coastal Areas of the

Mediterranean

MARPOL International Convention for the Prevention of Pollution from

Ships, 1973

MoEF Ministry of Environment and Forests

MoWR Ministry of Water Resources

MPAs Marine Protected Areas MSP Marine Spatial Planning

NAPA National Adaptation Programmes of Action

NCZMA National CZM Authority

NOAA National Oceanic and Atmospheric Administration

RCP Representative Concentration Pathways

RMA Resource Management Act, 1991

SAARC South Asian Association for Regional Cooperation SACEP South Asia Co-operative Environment Programme

SASAP South Asian Seas Action Plan
SCD Sustainable Coastal Development
SIDS Small Island Developing States

Sindh CDAA Sindh Coastal Development Authority Act, 1994

SLR Sea Level Rise

SWOT Strengths, Weaknesses, Opportunities and Threats

TCCA Texas Coastal Coordination Act, 1991
TCMP Texas Coastal Management Program

TCPLMA Coastal Public Lands Management Act, 1973

UNCCD United Nations Convention to Combat Desertification

UNCED United Nations Conference on Environment and Development

UNDP United Nations Development Programme
UNEP United Nations Environment Programme

UNFCCC United Nations Framework Convention on Climate Change

UNHCR Office of the United Nations High Commissioner for Refugees

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