

COMPARATIVE RESEARCH
ON ECONOMIC REGIONALIZATION
AND RELEVANT POLICY
TRANSFORMATION

经济区划与区域政策转型 比较研究

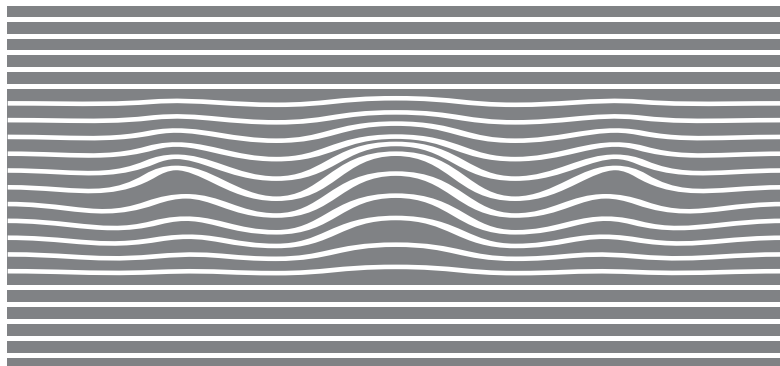
周 毅◎著

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序言

与世界发达国家及发展中国家相比，中国区域经济发展失衡问题尤其突出，是世界特殊类型问题区，其自然资源要素禀赋、生态环境基础、自然地理结构、经济技术发展及生产条件的地区差异显著，科技创新能力弱，农业基础依然薄弱，二元经济结构突出，产业结构失调、城乡发展失衡、财富分配失平，地区资源利用效率收敛趋势加大，脆弱的生态资源环境约束性不断增强，人均资源占有量居于世界下游水平，众多农业人口城市化社会问题，以及萧条问题、贫困问题和膨胀问题等局部经济问题日益凸现、相互交织，制约区域科学发展的体制机制障碍重重，导致地区经济发展一系列复杂矛盾，加剧地区冲突，已为社会所难以承受，靠粗放型增长方式支撑区域快速发展步履维艰，市场机制、政策调控、社会治理三法失灵，后续发展空间难以为继。因此，如何实现区域经济均衡发展，加快经济区划与区域经济政策转型，是无论从理论还是实践方面都应亟待解答的重大课题。

周毅教授长期从事区域经济可持续发展战略研究，在其丰硕成果基础上，运用经济区划与区域经济政策转型理论，深入探讨美、日、俄、英、法、德、意等主要发达国家经济区划与区域经济政策转型的经验教训，解剖中国经济区划与区域经济政策转型制约因素及其原因，并提出加快转型对策。其主要贡献列举如下：

第一，分析了人类生态文明形态四次演化形成过程及经济区划与区域经济政策制度转型的经验与教训。人类生态文明形态经历了四次演化形成过程，即从采摘狩猎刀耕火种的自生式灰色原始文明，向灌溉种植养殖的再生式黄色农业文明，再向市场经济能源机械的竞生式黑色工业文明，又向公平民主和谐的共生式绿色生态文明转型；通过对主要发达国家经济区划与区域经济政策转型的经验教训比较分析发现，成功的经验是尊重经济区划转型一定要适应产业结构调整升级

规律，实现区域经济均衡发展；失败的教训是违背经济区划转型一定要适应产业结构调整升级规律，扩大地区差距，加剧区域经济发展失衡。

第二，揭示了经济区划转型与产业结构调整升级辩证关系，阐释产业结构调整升级的开放性、创新性、突破性、竞争性与经济区划转型稳定性、保守性、封闭性、约束性矛盾的运动规律。研究发现，产业结构调整升级与经济区划转型二者之间的关系表现为“基本适应→基本不适应→基本适应”的矛盾运动。产业结构调整升级决定经济区划转型，居支配地位，是经济区划转型动力源泉和物质基础，在一定条件下，经济区划转型对产业结构调整升级的反作用尤为突出。经济区划转型是产业结构调整升级的产物，只有提供足够的区域空间，产业结构才能顺利实现调整升级。

第三，提出了完善中国经济区划与区域经济政策转型的政策建议。在区划动力机制创新方面：把握人地矛盾，解剖内外失衡；在区划方案创新方面：从行政区划及“四大版块”主体功能区划向功能-标准区划转型；在区划方向创新方面：从比较优势到竞争优势再到网络创新优势转型，构建区域增长内生动力；在区域经济政策制度创新方面：从同权均利向分权分利倾斜，从传统、滞后、僵化的空间组织制度向公平、融合、多赢机制转型；“人口红利”“土地红利”从低端化向高端化转型；资源要素从“过密”向“过疏”区域扩散；文化价值从神本文化向人本文化转型，倡导环境为体，经济为用，社会为地，法制为天，生态为纲，文化为常，国防为屏，神形交融，纲贯穿常。

综上所述，周毅教授积累久、研究深、领域广、成果丰、奖励多、实力强、贡献大、影响远。其最新力作《经济区划与区域政策转型比较研究》，西方治理理论与中国国情有机结合，中西合璧，传承创新，提出从拥堵向疏散转型的良方益法，丰富了中国现代治理理论体系，对于又好又快实现民富国强的“中国梦”有所贡献。

李京文，2015年中秋于北京

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ABSTRACT

Compared with developed countries and developing countries, it is an obvious problem that there exists the imbalance in regional economic development in China. As one of the world's special type of regional economic area, China led to the evolution of imbalanced resource allocation with obvious regional differences in the areas of ecological environment, natural and geographical structure, economic and technological development and production conditions such as land, soil, minerals, human resources, and so on. It became increasingly apparent in the process of regional economy with problems of technological innovation, weak agricultural infrastructure, imbalanced dual economic structure and urban and rural development, inefficiency of resource usage, the fragile ecology of the growing resource and environmental constraints, urbanization of large agricultural population etc.. there are also lagging heavy problems that regional economic development in China is still unbalanced, uncoordinated and unsustainable. Therefore, it is urgent, both from theory and practice, to explore how to achieve a balanced development of the economic regionalization and accelerate economic transformation of regionalization and regional economic policies.

Based on the theory of economic regionalization and regional economic policy transformation analysis, this paper discusses the lessons of transformation and policy of economic regionalization of the major countries such as the United States, Japan, the former Soviet Union and Russia, the EU and Britain, France and Italy, and other countries, and then analyzes the constraints, causes and solutions for the improvement of Chinese economic regionalization and regional economic policy. The main contribution of this paper is:

1. Analysis four stages of the human ecological civilization evolution and the experiences and lessons of regional economy and the transformation of economic regionalization. Human ecological civilization experienced four evolutionary morphology formation process, from gray primitive civilization of picking, hunting autogenously slash and burn style,

to the yellow agricultural civilization of regenerative plant breeding, to the competitive black industrial civilization of a mechanical energy and market economy, and to the transformation of fair, democratic and harmonious green ecological civilization. Based on comparative analysis of lessons of economic regionalization and transformation of regional economic policies in major developed countries, the paper explored that the success of regional economic transformation must adapt to regional industrial restructuring and upgrading the law to achieve regional balanced economic development.

2. Explores the dialectical relationship between the transformation of economic regionalization and industrial restructuring, the contradictory evolution law between the upgrading of the industrial restructuring with the features of openness, innovation, breakthrough, competitiveness and the stability economic regionalization with the features of conservative, closed and binding. The study found that the relationship between the industrial structure adjustment and upgrading and economic transformation fellows a kind of route of “basically meet the adaptation → basically not meet the adaptation → basically meet the adaptation”. The industrial restructuring and upgrading usually played the dominant role to push the transformation of economic regionalization, whereas under certain conditions, there is a counteractive effect. Transformation of economic regionalization is usually a part of the product of industrial restructuring and upgrading, and the successfully realization of the industrial structure adjustment and upgrading based on enough regional spaces and innovations.

3. The paper put forward the countermeasures on how to improve the transformation of economic regionalization and policy in China. First, to innovate the dynamic mechanism to handle the contradiction between people, land and the imbalances; second, innovate the layout of economic regionalization from administrative divisions to functional and standard zoning, which is directed by new conception transferring from comparative advantage to the competitive advantage, and to networking innovation advantage. Third, to innovate the regional economic policies so as to enhance the fair, integrated, win-win mechanism transformation, technology improvement and the resources allocation in economic regionalization.



序 言 / 1

ABSTRACT / 1

1 绪论 / 1

1.1 研究背景及意义 / 2

 1.1.1 研究背景及问题的提出 / 2

 1.1.2 研究意义 / 5

1.2 国内外相关文献综述 / 11

 1.2.1 早期阶段：发挥地区资源区位优势，科学合理布局产业空间 / 11

 1.2.2 中期阶段：经济结构演进是发展主要动力 / 12

 1.2.3 近期阶段：区域网络管理结构及技术创新能力是国际竞争力的决胜王牌 / 14

 1.2.4 最新研究进展：可持续发展观 / 15

1.3 研究思路、内容及方法 / 16

1.4 小结 / 20

2 经济区划与区域经济政策转型分析的理论基础 / 21

2.1 地域分工及比较优势理论 / 22

2.2 要素理论 / 25

2.3 产业区域转移理论 / 27

2.4 经济区划原则方法类型与区域经济政策理论 / 37

2.5 相关性辨析 / 50

2.6 小结 / 62

3 美国经济区划与区域经济政策转型 / 65

3.1 美国经济区划的理论与实践 / 66

3.1.1 19世纪区划探讨 / 66

3.1.2 20世纪六七十年代的贫困区划分 / 67

3.1.3 20世纪经济区划演变 / 68

3.1.4 新世纪的多层次经济区划 / 68

3.2 美国流域县域开发治理及老工业区振兴 / 69

3.2.1 田纳西河流域综合开发与治理 / 69

3.2.2 阿巴拉契亚工业区复兴与生态环境治理 / 71

3.2.3 奥兰治腾飞 / 73

3.3 以大学为中心的技术集聚、经济区划与区域经济增长 / 74

3.3.1 产学研政一体化及其区域经济技术聚集效应 / 74

3.3.2 以斯坦福大学为中心的“硅谷”奇迹 / 75

3.3.3 以哥伦比亚大学为中心的纽约地区与匹兹堡经济复苏 / 75

3.4 美国区域经济政策转型分析 / 76

3.4.1 开发贫困地区人力资源，加强公共基础设施建设 / 76

3.4.2 以高新技术推动产业结构升级，实行土地私有化鼓励开垦 / 77

3.4.3 推行西部大开发战略，鼓励民间资本投资减免税收 / 78

3.4.4 区域经济发展立法，坚持优化发展方针，振兴老工业区 / 78

3.5 美国经济区划与区域经济政策转型经验 / 79

3.6 小结 / 85

4 前苏联及俄罗斯经济区划与区域经济政策转型 / 87

- 4.1 前苏联地域生产综合体 / 88
 - 4.1.1 地域生产综合体概念 / 88
 - 4.1.2 前苏联地域生产综合体理论体系 / 90
 - 4.1.3 前苏联地域生产综合体发展阶段 / 92
 - 4.1.4 前苏联地域生产综合体利弊 / 92
- 4.2 苏俄经济区划与区域经济发展战略及政策转型 / 93
 - 4.2.1 前苏联经济区划转型 / 93
 - 4.2.2 当代俄罗斯经济区划转型 / 95
 - 4.2.3 区域经济政策理论转型 / 97
 - 4.2.4 区域经济发展战略及政策转型 / 98
- 4.3 前苏联流域综合开发实践 / 99
 - 4.3.1 安加拉—叶尼塞河流域综合开发 / 99
 - 4.3.2 东西部及流域开发经验教训 / 101
- 4.4 前苏联及俄罗斯经济区划与区域经济政策经验教训 / 102
- 4.5 小结 / 105

5 日本经济区划与产业结构政策转型 / 107

- 5.1 日本经济区划转型 / 108
 - 5.1.1 区域经济发展战略 / 108
 - 5.1.2 产业布局从沿海“过密”地带向内陆“过疏”区域扩散 / 110
 - 5.1.3 科学布局功能区划 / 111
 - 5.1.4 都市圈区划模式演进 / 113
- 5.2 日本产业结构理论与政策 / 115
 - 5.2.1 日本产业结构特征 / 115
 - 5.2.2 产业结构理论萌创与发展 / 118
 - 5.2.3 产业结构政策释义 / 124
 - 5.2.4 日本产业结构政策转型历史背景 / 126

- 5.2.5 道奇政策及其效果 / 129
- 5.3 日本产业区域转移和结构调整发展历程 / 131
 - 5.3.1 产业区域转移和结构调整第一阶段：经济复兴与产业合理化 / 131
 - 5.3.2 产业区域转移和结构调整第二阶段：高速增长与经济鼎盛 / 133
 - 5.3.3 产业区域转移和结构调整第三阶段：低速增长与规模化转移 / 135
 - 5.3.4 产业区域转移和结构调整第四阶段：创新停滞与现代化转型 / 138
 - 5.3.5 产业区域转移和结构调整第五阶段：转型滞后与泡沫破灭萧条 / 139
 - 5.3.6 中谷岩的启示 / 143
- 5.4 日本都市圈区划及产业区域转移经验 / 145
- 5.5 小结 / 151

6 英法德意欧盟四国经济区划与区域经济政策转型 / 153

- 6.1 欧盟四国经济区划及其区域经济政策转型概述 / 154
 - 6.1.1 欧盟（EU）与经济一体化 / 154
 - 6.1.2 欧盟四国区域经济发展基本格局 / 157
 - 6.1.3 欧盟四国经济区划概述 / 160
 - 6.1.4 欧盟四国区域经济政策转型概述 / 163
- 6.2 英国经济区划及其区域经济政策转型 / 166
 - 6.2.1 英国经济区划兴盛与转型 / 166
 - 6.2.2 英国区域经济政策调整及法规完善 / 168
- 6.3 法国经济区划及其区域经济政策转型 / 171
 - 6.3.1 法国经济区划兴盛与转型 / 171
 - 6.3.2 法国区域经济政策调整及法规完善 / 173
- 6.4 德国经济区划及其区域经济政策转型 / 173
 - 6.4.1 德国经济区划转型升级概况 / 174
 - 6.4.2 德国经济区划萌创 / 174
 - 6.4.3 德国经济区划转型和完善 / 175
 - 6.4.4 巴伐利亚新兴工业区域开发典型 / 177
 - 6.4.5 莱茵河流域综合开发模式 / 178
 - 6.4.6 德国区域经济政策调整及法规完善 / 179

6.5	意大利经济区划及其区域经济政策转型 / 180
6.5.1	意大利经济区划兴盛与转型 / 181
6.5.2	意大利新兴工业区发展模式 / 182
6.5.3	意大利区域经济政策调整及法规完善 / 183
6.6	欧盟经济区划与区域经济政策转型经验 / 184
6.6.1	欧盟经济区划及区域经济政策转型历程 / 184
6.6.2	欧盟区域协调机制特色 / 186
6.6.3	欧盟跨界治理经验 / 187
6.7	英德法意等国经济区划与区域经济政策转型经验 / 188
6.7.1	英国经济区划与区域经济政策转型经验 / 188
6.7.2	德国鲁尔区经济区划与区域经济政策转型经验 / 190
6.7.3	法国经济区划与区域经济政策转型经验 / 191
6.7.4	“第三意大利”区域经济勃兴及区划政策转型经验 / 198
6.8	小结 / 200

7 中国经济区划与区域经济政策转型研究 / 205

7.1	中国经济区划转型历程审视 / 206
7.1.1	改革开放前区域经济布局 / 206
7.1.2	改革开放初期区域经济布局 / 208
7.1.3	改革开放中期区域经济布局 / 210
7.1.4	新世纪区域经济布局 / 211
7.2	中国区域经济政策转型历程审视 / 214
7.2.1	“一五”至“五五”区域经济政策演化 / 214
7.2.2	“六五”至“十二五”区域经济政策演化 / 215
7.2.3	中国区域经济发展方式转型新思路 / 217
7.3	中国经济区划与区域经济政策转型问题及其形成机制分析 / 221
7.3.1	中国经济区划转型滞后问题突出 / 221
7.3.2	中国经济区划转型滞后原因分析 / 224
7.3.3	中国区域经济政策制约因素分析 / 226
7.4	发达国家经济区划与区域经济政策转型经验启示 / 231

- 7.4.1 美国经济区划与区域经济政策转型启示 / 231
- 7.4.2 苏俄三元论、三分法及TPC转型启示 / 235
- 7.4.3 日本都市圈区划转型与产业区域转移及结构调整经验启示 / 237
- 7.4.4 欧盟经济区划与区域经济政策转型经验启示 / 239
- 7.4.5 英国经济区划与区域经济政策转型经验启示 / 242
- 7.4.6 德国鲁尔区经济区划与区域经济政策转型经验启示 / 243
- 7.4.7 法国经济区划与区域经济政策转型经验启示 / 245
- 7.4.8 “第三意大利”区域经济勃兴与区划政策转型经验启示 / 247
- 7.5 中国经济区划与区域经济政策转型政策建议 / 249
 - 7.5.1 建立健全区域协调发展机制，加快转变发展方式 / 249
 - 7.5.2 从资源配置中市场的基础性作用向决定性作用转型，提高区域创新能力 / 250
 - 7.5.3 产业转移方式多样化、主体多元化、层次高端化 / 251
 - 7.5.4 空间组织从传统、滞后、僵化向公平、融合、多赢机制转型 / 252
 - 7.5.5 “人口红利”“土地红利”从低端化向高端化转型 / 253
 - 7.5.6 以小商品市场为龙头，以市场经营者为主体的中国小城镇发展模式富有前途和生命力 / 254
 - 7.5.7 实现区域经济均衡发展归根结蒂是民族综合素质提高 / 254
- 7.6 小结 / 254

8 结论与展望 / 263

- 8.1 结论 / 264
- 8.2 主要贡献及可能的创新点 / 270
- 8.3 有待深化研究的问题 / 271

参考文献 / 275

CONTENTS

1 Introduction / 1

- 1.1 Background and significance of the research / 2
 - 1.1.1 Background of the research and the topic put forward / 2
 - 1.1.2 The significance of the research / 5
- 1.2 Analysis on the current researches home and abroad / 11
 - 1.2.1 The early stage: take the advantage of local resources to the rational application of the industrial spaces / 11
 - 1.2.2 The middle stage: the evolution of the economic structure promotes the development / 12
 - 1.2.3 The latest stage: the management structure of the regional network and capability of technological innovation are the ace of the international competitiveness / 14
 - 1.2.4 The current development of research: the strategy of sustainable development / 15
- 1.3 Major research contents and methods / 16
- 1.4 Summary / 20

2 The theories foundation of economic regionalization and relevant policy transformation / 21

- 2.1 Theories of regional division and comparative advantage / 22
- 2.2 Theories of factors of production / 25
- 2.3 Theories on the transfer of the industrial regions / 27
- 2.4 The principles, methods, patterns of economic regionalization and the theories of relevant policy transformation / 37
- 2.5 Correlation analysis / 50
- 2.6 Summary / 62

3 American economic regionalization and its transformation of the regional policy / 65

- 3.1 The theory and practices of American economic regionalization / 66
 - 3.1.1 Discussion on the regionalization of 19th century / 66
 - 3.1.2 The division of poor regions in the sixties and seventies of 20th century / 67
 - 3.1.3 The evolution of economic regionalization in the 20th century / 68
 - 3.1.4 Multi-levels of economic regionalization in the new century / 68
- 3.2 The development and management of U.S. counties of river basin and the revitalization of old industrial areas / 69
 - 3.2.1 The comprehensive development and management of Tennessee River Basin / 69
 - 3.2.2 The revitalization and the environmental governance of Appalachian industrial zone / 71
 - 3.2.3 The takeoff of Orange county / 73
- 3.3 University-centric high-tech cluster, economic regionalization and regional economic growth / 74
 - 3.3.1 The effects of high-tech cluster of regional economy through integration efforts of production, study, research and government / 74
 - 3.3.2 Stanford university-centric Silicon Valley / 75
 - 3.3.3 Columbia university-centric New York region / 75
- 3.4 Analysis on the transformation of American regional economic policy / 76
 - 3.4.1 The utilization of the human resources in the poor regions, strengthen the construction of public infrastructure / 76
 - 3.4.2 The upgrading of the industrial structure through high-technology, privatization of land to encourage land reclamation / 77
 - 3.4.3 The implementation of the grand western development strategy, tax exemption and deduction to encourage private capital investment / 78
 - 3.4.4 Legislation for the development of regional economy, revitalization of old industrial areas / 78
- 3.5 The experiences of the American economic regionalization and its transformation of the regional policy / 79
- 3.6 Summary / 85

4 Research on the USSR economic regionalization and its transformation of the regional policy / 87

- 4.1 Regional production complexes of the USSR / 88
 - 4.1.1 The definition of regional production complexes / 88
 - 4.1.2 The theoretical system of regional production complexes / 90
 - 4.1.3 The development stages of regional production complexes / 92
 - 4.1.4 The advantages and disadvantages of regional production complexes / 92
- 4.2 The USSR economic regionalization and its transformation of the regional economy policy / 93

- 4.2.1 The transformation of the USSR economic regionalization / 93
- 4.2.2 The transformation of present Russian economic regionalization / 95
- 4.2.3 The transformation of the regional economic theory / 97
- 4.2.4 The transformation of the regional economic policy and strategy / 98
- 4.3 The Integrated development and practices of the USSR of river basin / 99
 - 4.3.1 Integrated development of Angara- Yenisei River Basin / 99
 - 4.3.2 Experiences and lessons from Eastern, western and river basin development / 101
- 4.4 Experiences and lessons of the USSR and Russian economic regionalization and its transformation of the regional economic policy / 102
- 4.5 Summary / 105

5 Research on Japanese economic regionalization and its transformation of the regional policy / 107

- 5.1 Research on the transformation of Japanese economic regionalization / 108
 - 5.1.1 The strategy of regional economic development / 108
 - 5.1.2 Industrial layout spread from the "overpopulated" coastal region to the "depopulated" inland zone / 110
 - 5.1.3 Scientific layout of the function of economic regionalization / 111
 - 5.1.4 Evolution of the mode of metropolis circle division / 113
- 5.2 The theory and policy of Japanese industrial structure / 115
 - 5.2.1 The features of Japanese industrial structure / 115
 - 5.2.2 The origin and development of the theory of Japanese industrial structure / 118
 - 5.2.3 The interpretation of the policy of Japanese industrial structure / 124
 - 5.2.4 The historical background of transformation of the policy of Japanese industrial structure / 126
 - 5.2.5 The effects of Dodge policy / 129
- 5.3 The progress of transformation of Japanese industrial regions and the modification of the industrial structure / 131
 - 5.3.1 The first stage: economic recovery and the rationalization of the industries / 131
 - 5.3.2 The second stage: the rapid growth and the prosper of economy / 133
 - 5.3.3 The third stage: the slow growth and the scale transfer / 135
 - 5.3.4 The forth stage: innovation stagnation and the modern transformation / 138
 - 5.3.5 The fifth stage: transformation hysteresis and the bubble bust / 139
 - 5.3.6 The implication of Nakatani Iwa / 143
- 5.4 Japanese metropolis circle regionalization and its experiences of the transfer of regional industries / 145
- 5.5 Summary / 151

6 Research on the economic regionalization and the transformation of regional policies of four European Union countries / 153

- 6.1 The survey of economic regionalization and the transformation of regional policy of four EU countries / 154
 - 6.1.1 EU and the integration of economy / 154
 - 6.1.2 The basic structure of the development of regional economy of four EU countries / 157
 - 6.1.3 The survey of economic regionalization of four EU countries / 160
 - 6.1.4 The survey of transformation of the policy of regional economy of four EU countries / 163
- 6.2 The Britain economic regionalization and the transformation of regional policy / 166
 - 6.2.1 The prosper and transformation of Britain economic regionalization / 166
 - 6.2.2 The modification of Britain regional economy policy and the improvement of legislation / 168
- 6.3 The France economic regionalization and the transformation of regional policy / 171
 - 6.3.1 The rise and transformation of France economic regionalization / 171
 - 6.3.2 The modification of France regional economic policy and the improvement of legislation / 173
- 6.4 The Germany economic regionalization and the transformation of regional policy / 173
 - 6.4.1 The survey of the transformation and upgrading of Germany economic regionalization / 174
 - 6.4.2 The origin of Germany economic regionalization / 174
 - 6.4.3 The transformation and improvement of Germany economic regionalization / 175
 - 6.4.4 A typical example of the development of Bavaria emerging industrial region / 177
 - 6.4.5 The mode of integrated development of Rhine Valley / 178
 - 6.4.6 The modification of Germany regional economy policy and the improvement of legislation / 179
- 6.5 The Italian economic regionalization and the transformation of regional policy / 180
 - 6.5.1 The rise and transformation of Italian economic regionalization / 181
 - 6.5.2 The mode of Italian new industrial area / 182
 - 6.5.3 The modification of Italian regional economic policy and the improvement of legislation / 183
- 6.6 The experiences of EU economic regionalization and the transformation of regional policy / 184
 - 6.6.1 The progress of EU economic regionalization and the transformation of regional policy / 184
 - 6.6.2 The features of the coordinated mechanism of the EU regions / 180
 - 6.6.3 The experiences of trans-border governance of the EU regions / 187
- 6.7 The experiences of four EU countries of economic regionalization and the transformation of regional policy / 188
 - 6.7.1 The experiences of Britain economic regionalization and the transformation of regional policy / 188
 - 6.7.2 The experiences of Germany economic regionalization and the transformation of regional policy / 190
 - 6.7.3 The experiences of French economic regionalization and the transformation of regional policy / 191