

THE FOOD AND DRUGS HANDBOOK

BEING A GUIDE TO THE
FOOD AND DRUGS ACT, 1955.

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PREFACE.

Just over a century ago, the disclosures of Dr. Arthur Hassall and the analytical reports published in "The Lancet" led in 1855 to the appointment of a Parliamentary Committee, which in turn led to the passing of 23 & 24 Vict. c. 84, "An Act for preventing the Adulteration of Articles of Food and Drink" (6th August 1860). Earlier Acts had prohibited adulteration of specific articles, such as tea and coffee, but the 1860 Act, containing only 14 sections, was the first comprehensive attempt to protect the public. The Food and Drugs Act, 1938, contained 103 sections and 4 schedules, and the Food and Drugs Amendment Act, 1954, contained 37 sections and 4 schedules. The Food and Drugs Act, 1955, is a consolidating measure of 137 sections and 12 schedules.

The Introduction in this Handbook deals with the reasons for the passing of the 1955 Act and summarises new provisions and important amendments introduced by the Food and Drugs Amendment Act, 1954, and other Acts. These provisions and amendments, together with minor and consequential amendments, are also noted in the annotations to the sections of the 1955 Act. For the purpose of seeing at a glance what is new and tracking down the history of amendments, a Table of Comparisons is provided.

The annotations contain references to decided cases, with (where practicable) summaries of the facts and decisions. Nearly a century of legislation has produced much case law. Many cases are now obsolete, but those still of authority are numerous. As it would have been impossible in a Handbook of this size to deal adequately with all extant authorities, those included are all important cases reported since 1938, with a selection of the more important cases reported before that date.

Tables of Cases and Statutes are provided. The new Food Hygiene Regulations, 1955, are reproduced in full in Appendix I. Appendix II contains (Part I) a list of regulations and orders in force on 1st January, 1956, and (Part II) a list of recent circulars and official publications. The Index has

been prepared to be of assistance both to the old campaigner and to the newcomer.

In conclusion, the Publishers and Editor gratefully acknowledge the courtesy of the Controller of H.M. Stationery Office for permission to reproduce the Statute and Statutory Instruments, which are Crown copyright.

BASIL JAMES.

LINCOLN'S INN.

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TABLE OF COMPARISONS.

NOTE.—New provisions are marked *

As to provisions repealed and not reproduced, see notes, *infra*.

Food & Drugs Act, 1955	Statutory Instruments	Food & Drugs Amendment Act, 1954	Food & Drugs Act, 1938
1 (1) (2) (3) (4) (5) (6)		1 (1) 1 (2) (3) (4) (5)* (6)*	1 (1) (a), 2 (1) 1 (1) (b) 1 (2) 1 (3), 2 (2) — —
2 (1) (2) (3)		— — 33 (6)*	3 (1) 3 (3)
3 (1), (2) (3) (4)		2 (1), (2) — —	4 (1), (2), 5 (1) 4 (4) 4 (6)
4 (1) (a) (b) (c) (d) (2) (3) (4)		3 (1) (a) (b)* (c) (d)* (2)* (3)* (4)*	8 (1) (c) <i>cf.</i> 30, 31, 36 — 8 (1) (a) — <i>cf.</i> 8 (4) <i>cf.</i> 8 (3) —
5		4*	
6 (1), (2) (3) (4) (5) (6)		3rd Sch. — 5 (2)* 5 (1)* 33 (6)*	6 (1), (2) 6 (2) — — —
7 (1) (2)–(4)		5 (3) (4)–(6)	8 (1) (c) —
8 (1)–(3) (4) (5)			9 (1)–(3) (5) (6)
9 (1) (2) (3) (4)		3rd Sch. 3rd Sch.	10 (1) (2) (3) (4)
10 (1) (2)		3rd Sch. —	11 (1) (2)
11 (1) (2) (3)		3rd Sch. 3rd Sch. —	12 12, proviso (a) proviso (b)
12 (1) (2)		3rd Sch.	19 (1) (2)
13 (1) (2) (a), (b) (c), (d) (e) (f)–(i) (3)–(8)		6 (1) (2) (a), (b) (c), (d)* (c)* (f)–(i)* (3)–(8)*	13 (1) (a)–(i) 13 (1) (h)

Food & Drugs Act, 1955	Statutory Instruments	Food & Drugs Amendment Act, 1954	Food & Drugs Act, 1938
14 (1)-(6)		7 (1)-(6)*	
15 (1) (2)			15 (1) (1), (2)
16 (1) (2) (3) (4) (5)	1955 No. 959	33 (6) 8 (4) 3rd Sch. 8 (5)	14 (1) 14 (1) 14 (7) 13 (6) 14 (8)
17 (1)-(3) (4)	1955 No. 959	9 (1)-(3)* 8 (5), 9 (4)	cf. 34 14 (8)
18 (1) (2) (3) (4)		8 (1) (2)* (1)*	14 (2) 14 (6)
19 (1) (2) (3) (4)		8 (3) 17*	14 (3) 14 (4) 14 (5)
20	1955 No. 959	8 (5)	14 (9)
21		10*	
22 (1) (2) (3)	1948 No. 107	3rd & 4th Sch.	16 (1) (2) (3)
23 (1) (2) (3) (4) (5)		3rd Sch. 3rd Sch. 3rd Sch. 3rd Sch.	37 (1) 37 (5) 37 (2) 37 (3) 37 (4)
24 (1) (2), (3) (4) (5)		3rd Sch. 3rd Sch.	38 (1) (2), (3) (4) (5)
25 (1), (2) (3), (4) (5) (6)*	1951 No. 753 1939 No. 1470 1941 No. 654 1946 No. 375 1953 No. 1204		39 (1), (2) (3), (4) (5)
26 (1) (2) (3), (4) (5) (6)	National Health Service Act, 1946, 10th Sch., Pt. I. National Health Service Act, 1946, 10th Sch., Pt. I. Local Government Act, 1939, 8th Sch.		17 (1) 17 (1) (2), (3) (5) (4)
27			18

TABLE OF COMPARISONS.

Food & Drugs Act, 1955	Statutory Instrument	Food & Drugs Amendment Act, 1954	Food & Drugs (Milk, Dairies & Artificial Cream) Act, 1950	Milk (Special Designations) Act, 1949	Food & Drugs Amendment Act, 1944	Food & Drugs Act, 1938
28 (1) (2)		34 (1) (1)	34 (1) (1)		8 (1)*	100 (1)
29 (1) (a) (b)-(l) (m) (n) (o) (2) (3) (4) (5)	1955 No. 554	11 (1) (a)* (c)* (d)* 11 (3) 11 (2), (3), 3rd Sch.	1 (1) (a) 1 (1) (b)- (j) 1 (1) 1 (2) 4 (3) 7 (4)		1 (5)* 1 (6)*	20 (1) (b)- (k) 20 (2) 20 (2) 20 (3)
30 (1) (a) (b) (2) (3) (4) (5)	1955 No. 554	11 (4)* 11 (4)*	2 (1) 3 (1) 2 (2) 3 (2)	1 (2) (a), (b)* 11 (1)-(3)* 10 (1)-(3)* 11 (1), (2), (4)*		20 (1) (a) 20 (1) (a)
31 (1)-(4)			8 (1)-(4)			25 (1)-(4)
32 (1) (2) (3) (4), (5)			9 (1) (a) (b) (c) 9 (2), (3)			24 (1) (a) (b) (c) 24 (2), (3)
33	1955 No. 554		10			23 (1)
34			12* (re-enacts s. 19 (1) of the Agriculture Act, 1937)			23 (1)
35 (1) (2) (3) (4)	1948 No. 107 1955 No. 554 1955 No. 554	3rd Sch.	13 (1), 15 (1) 17 (1) 14 (1) 17 (2)	14 (1), (2) 12 (1)*	2 (1), 2 (2) 4 (2) (b)	21 (1) (a)- (c), 100 (1) 92 (3) 92 (6)
36 (1) (2)-(4) (5) (6)			13 (2) (3)-(5) 14 (2) 13 (7)	12 (2) 14 (1), (2) 12 (1)* 14 (1)-(3)*		21 (2) 21 (2)-(4)
37 (1), (2) (3), (4) (5) (6)			19 (1) (2), (3) (4) (4) 20 (6) 21 (3) 22 (3) 23 (5) 24 (5) 26 (4)	1 (1)* (2), (3)* (5)* (6)* 14 (1)*		

Food & Drugs Act, 1955	Statutory Instrument	Food & Drugs Amendment Act, 1954	Food & Drugs (Milk, Dairies & Artificial Cream) Act, 1950	Milk (Special Designations) Act, 1949	Food & Drugs Amendment Act, 1944	Food & Drugs Act, 1938
38 (1)-(4)			20 (1)-(4)	2 (1)-(4)*		
39 (1)-(2) (3)			21 (1) (2)	3 (1)* (2)*		
40			22 (1)	4 (1)*		
41 (1) (2) (3) (4)	1955 No. 959 1955 No. 959		23 (1) 23 (2) 23 (4)	5 (1)* 5 (1)* 5 (2)* 5 (4)*		
42 (1) (2)-(3)			24 (1) (2)-(4)	6 (1)* (2)-(4)		
43 (1)-(3) (4)			25 (1)-(3) 25 (4)	8 (1), (3), (4)* 14 (1)*		
44 (1)-(3)			26 (1)-(3)	9 (1)-(3)*		
45			27	10 (1)-(3)* 11 (1), (2), (4)*		
46			28	14 (1)*		
47		12*				
48		3rd Sch.	31			29
49 (1) (2) (3)	1951 No. 753					44 (1), 100 (1) 44 (3), 100 (1) 44 (2)
50						45
51	1948 No. 865 1954 No. 141					46
52 (1)-(2) (3)-(5)	1946 No. 1757 1954 No. 141					47 (1)-(2) (3)-(7)
53 (1)-(3) (4)						48 (1)-(3) 100 (1)
54						49
55						50
56 (1) (2) (3)	1955 No. 554					51 (1) (2) (3)
57						52
58						53
59						54
60						55
61						56

TABLE OF COMPARISONS.

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Food & Drugs Act, 1955	Statutory Instrument	Food & Drugs Amendment Act, 1954	Slaughter-houses Act, 1954	Slaughter of Animals (Amendment) Act, 1954	Food & Drugs Act, 1938
62 (1)-(2) (3) (4)				1 (1), 9 (1)*	57 (1) 57 (8)
63 (1) (2) (3)			3 (4) (b)	1 (2)* 2nd Sch., Pt. I	52 (2) 57 (4)
64	1955 No. 554		3 (2)*		
65 (1) (2)		3rd Sch.	3 (3)*	1 (3)*	
66 (1)-(2) (3) (4)				2nd Sch., Pt. I*	57 (5) 57 (6)
67 (1) (2)			3 (1)*		57 (7)
68 (1) (2)-(3)		3rd Sch.		2nd Sch., Pt. II	58 (1) (2)-(3)
69					59
70 (1) (2)			1 (1)* 6 (1)*		
71 (1) (2) (3) (4)	1951 No. 753 1952 No. 2033 1954 No. 554		1 (2)*		60 (1) 60 (1) 60 (3)
72 (1) (a), (b) (c) (2) (3)		3rd Sch.	1 (3)* 2nd Sch.* 1 (3)* 1 (3)*	2nd Sch., Pt. II	60 (2) (a), (c) 60 (2)
73 (1)-(3)			2 (1)-(3)*		
74					61 (1)
75 (1) (2) (3) (4)	1952 No. 2033 1951 No. 753 1952 No. 2033	28 (1) 28 (1)	4 (1) 4 (4)* 4 (2)*		61 (2) 61 (2) 61 (4)
76					

Food & Drugs Act, 1955	Statutory Instrument	Food & Drugs Amendment Act, 1954	Slaughter-houses Act, 1954	Slaughter of Animals (Amendment) Act, 1954	Food & Drugs Act, 1938
77 (1) (2)	1951 No. 753 1952 No. 2033	28 (2)*	4 (3) 4 (3)		61 (3) 61 (3)
(3)					
78 (1) (2) (3) (4) (5) (6)		28 (3)*	5 (1)* (5)* (6)* (7)* 5 (8), 19 (a)*		
79					61 (7)
80 (1)-(2)	1951 No. 753 1952 No. 2033 1952 No. 2033				62 (1)
(3)					62 (2)
81 (1)	1955 No. 554				63
82 (1)-(4) (5)	1955 No. 959	13 (1)-(4)* 13 (5)*			
(6)		(6)*			
83 (1) (2)		14 (1)* 14 (2), 36 (2) (d)* 14 (3)-(6)*			<i>cf.</i> 64
(3)-(6)					
84		15*			
85					64
86 (1) (2)-(3) (4)		3rd Sch. 3rd Sch.			100 (1) 100 (1) 100 (1)

Food & Drugs Act, 1955	Statutory Instrument	Food & Drugs Amendment Act, 1954	Food & Drugs (Milk, Dairies & Artificial Cream) Act, 1950	Food & Drugs Amendment Act, 1944	Food & Drugs Act, 1938
87 (1)* (2) (3)		11 (4) 16 (1) 34 (1) 3rd Sch.	7 (1) 18 (1)	4 (2) (b)	65 (2) 92 (1), (3)
88 (1) (2) (3) (4)	1951 No. 753				76 (1) 76 (1) 76 (1) 76 (2)
89 (1) (2) (3) (4) (5)	1948 No. 1966 1948 No. 1966				66 (1) 66 (2), (5), 100 (1) 66 (3) 66 (4) 66 (6)
90					67
91 (1)-(2) (3) (4) (a) (4) (b) (5), (6) (7) (8)		3rd Sch. 19 (1)* 19 (2) (a)* 19 (3), (4)* 3rd Sch.			68 (1)-(2) 68 (7) 68 (4) 68 (6)
92 (1)-(2) (3)-(5) (6)		3rd Sch. 21 (4) 21 (3)*			69 (1)-(2) 69 (3)-(5)
93		20 (1)-(4)*			
94 (1) (2) (3) (4)		3rd Sch.	36 (4)		71 (1) 68 (5) 71 (3) 71 (2)
95	1955 No. 554	23 (1)*			
96 (1) (2)	1948 No. 1966 1955 No. 554 1955 No. 554	3rd Sch.			72 (1) 72 (2)

Food & Drugs Act, 1955	Statutory Instrument	Food & Drugs Amendment Act, 1954	Food & Drugs (Milk, Dairies & Artificial Cream) Act, 1950	Milk (Special Designations) Act, 1949	Food & Drugs Amendment Act, 1944	Food & Drugs Act, 1938
97		21 (1)*				
98		21 (5)*				
99 (1) (2)	1948 No. 107					74 (1) (2)
100 (1)-(6) (7)		29 (3)*				77 (1)-(6)
101 (1)-(3)		22 (1)-(3)*				
102		29 (3)*				
103	1955 No. 554 1955 No. 959	23 (2)*				
104		24*				
105 (1) (2) (3) (4)		3rd Sch. 3rd Sch.				78 (1) (2) (3) (3)
106		26 (1)*				<i>cf.</i> 79
107 (1)-(2)		26 (3)-(4)*				
108 (1) (2)-(3) (4)		25 3rd Sch. 3rd Sch.				80 (1) (2)-(3) (4)
109 (1) (2) (3)	1955 No. 554	16 (4)* 16 (5)*	7 (2)	7 (2)	4 (1)	65 (3)
110 (1)-(3) (4)		21 (2)*				81 (1)-(3)
111		3rd Sch.				81 (4)
112 (1)-(2) (3)		21 (3)*				82 (1)-(2)
113						83
114 (1)-(3) (4)	1955 No. 959	27 (1)-(3)* 27 (4)*				
115 (1)-(3) (4) (5)		3rd Sch. 3rd Sch.				84 (1)-(3) 84 (4) (5)
116		3rd Sch.				85
117						87
118						88
119		3rd Sch.				89
120 (1) (2)		3rd Sch. 3rd Sch.	S.A.(A), 1954, 2nd Sch. Pt. I			90 (1) 90 (2)

TABLE OF COMPARISONS.

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Food & Drugs Act, 1955	Statutory Instrument	Food & Drugs Amendment Act, 1954	Food & Drugs (Milk, Dairies & Artificial Cream) Act, 1950	Milk (Special Designations) Act, 1949	Food & Drugs Amendment Act, 1944	Food & Drugs Act, 1938
121						86
122		30*				
123 (1)		34 (1) 3rd Sch.	6, 7 (3), (6) 17 (3), 18 (3), (4)	13		92 (1)-(2)
(2)		31 (5)*	18 (4)	13		92 (2) (a)
(3)		31 (3)*				
(4)		31 (4)*				
(5)		9 (5)	4 (2), 15 (2)		4 (2)	92 (1), (4)
(6)		31 (5) 34 (1), (2) 3rd Sch.				
124 (1)	1955 No. 959	31 (1)-(2)	23 (3), 33	5 (3)		66(5), 96(1)
(2)		31 (2)*				
(3)		23 (3)*				
125 (1)	1946 No. 1757 1948 No. 107, 865 1951 No. 753 1952 No. 2033 1954 No. 141 1955 No. 554, 959					91 (1)
(2)	1955 No. 959					91 (2)
(3)						15 (4)
(4)		3rd Sch.				15 (3)
126 (1)		32*				
(2)		24 (4)*				
(3)-(4)						
(5)	1951 No. 753	34 (1)	7 (3), 18 (2)			75 (2)-(3)
(6)	1951 No. 753					92 (6)
(7)						75 (4)
						(5)
127 (1), (3)	1948 No. 107 1955 No. 554 1955 No. 554					93 (1), (3)
(2)						93 (2)
128		3rd Sch.				94
129 (1)	1951 No. 753					95 (1)
(2)-(3)						95 (2)-(3)
130 (1)-(3)						96 (1)-(3)
(2)	1951 No. 753 1955 No. 959	Slaughter-houses Act, 1954, s. 1 (2)*				
131						96
132		3rd Sch.				97
133		29*				
134		35*				

Food & Drugs Act, 1955	Statutory Instrument	Food & Drugs Amendment Act, 1954	Food & Drugs (Milk, Dairies & Artificial Cream) Act, 1950	Milk (Special Designations) Act, 1949	Food & Drugs Amendment Act, 1944	Food & Drugs Act, 1938
135 (1)	1955 No. 554	33 (3), (5), 8 (4) 3rd Sch. Slaughter-houses Act, 1954, s. 6 (1), (3) 33 (2), (5)* 33 (4)*	34		8 (1)	100 (1)
(2) (3)						
136*						
137 (1)* (2)* (3)						103 (2)
1st Sch.						1st Sch., Pt. II
2nd Sch., Pt. I Pt. II	1955 No. 554	17, 2nd Sch. [also Agriculture (Miscellaneous Provisions) Act, 1949, s. 8 (3)]	1st Sch., Pt. I Pt. II Pt. II		Sch. 1 (2), (3), (6)*	22
3rd Sch.			2nd Sch.			1st Sch., Pt. I
4th Sch.	1955 No. 554		3rd Sch., Pt. I Pt. II	11 (1)-(3)* 10 (1)-(3)* 11 (1), (2), (4)*		
5th Sch.			4th Sch.	Sch.*		
6th Sch.	1955 No. 554	12 (6) 1 (7) 2 (3) 16 (2) (a) (b) (c) 16 (3) (b) 1st Sch.	8 (5) 9 (4) 13 (6) 19 (5) 20 (5) 22 (2) 29 (4) 30 (6)	12 (3) 1 (6) 2 (5) 4 (2)		25 (5), 65 (1)
7th Sch., Pt. I Pt. II		3rd Sch.				93, 94, 95, 96, 97 3rd Sch. cf. 70, 71

Food & Drugs Act, 1955	Statutory Instrument	Food & Drugs Amendment Act, 1954	Food & Drugs (Milk, Dairies & Artificial Cream) Act, 1950	Milk (Special Designations) Act, 1949	Food & Drugs Amendment Act, 1944	Food & Drugs Act, 1938
8th Sch.	1955 No. 959	16 (4)*				
9th Sch., Pt. I	1948 No. 107 1951 No. 753 1952 No. 2033 1955 No. 959					96 (1)
Pt. II	1955 No. 959					96 (1)
10th Sch.	1955 No. 554 1955 No. 959	35* 2nd Sch.*				
11th Sch.*						
12th Sch.*						

Notes.—Ss. 32 (Limit of water in butter, etc., and provisions as to butter in margarine) and 33 (Conditions to be observed in dealings in margarine, margarine cheese and milk-blended butter) of the 1938 Act are not reproduced by the 1954 Act, but have been reproduced in effect by The Food Standards (Butter and Margarine) Regulations, 1955, and The Labelling of Food (Amendment) Regulations.

Ss. 34 (Registration of factories and wholesale premises), 35 (Register of consignments to be kept in factories) and 36 (Prohibition of adulterants in butter factories) are also not reproduced by the 1954 Act; but powers to make regulations and orders affecting these matters are contained in ss. 4, 17 and 123 (1) of the 1955 Act.

Ss. 11 (Establishment by certain councils of milk depots) and 30 (Premises where artificial cream is manufactured or sold to be registered) of the 1950 Act are also not reproduced by the 1954 Act; but *cf.* s. 17 of the 1955 Act.

INTRODUCTION.

NOTE.—All references to sections are to those of the Food and Drugs Act, 1955, unless otherwise stated.

FOOD AND DRUGS LEGISLATION, 1938 to 1955.

Introducing the Second Reading of the Food and Drugs Amendment Bill in the House of Lords on 24th November, 1953, Viscount Woolton said that the Food and Drugs Act, 1938, needed to be strengthened in order to deal adequately with two major changes in society, the increased habit of "eating out" in canteens and restaurants, and the remarkable development in food technology. "The present laws on adulteration," he continued, "come from a cruder age when the treacherous trader mixed alum with his flour and sand with his brown sugar".

During the debate on the Second Reading of the Bill in the House of Commons on 23rd July, 1954, Dr. Barnett Stross referred to the second development and its problems in the following words: "The chemist is not an anti-social person. He is a very valuable citizen. The fact that with his new products he can deceive the eye, seduce the palate and entirely defeat the nose is not necessarily his fault. It is for us to check any excesses that might come out of his Pandora's Box. There is a provision in the Bill forbidding the production of foodless food (*see* now s. 4 (2) of the 1955 Act). That means that in future we shall cease to have offered to us such things as meringues made from cotton wool".

The 1955 Act completes the process of amending the 1938 Act. This process was begun by the Food and Drugs Amendment Act, 1944, and certain of the Defence Regulations. The 1944 Act foreshadowed important changes in relation to milk, as a result of the policy (*see* "Measures to Improve the Quality of the Nation's Milk Supply" (1943), Cmd. 6454) to extend milk which is either tuberculin tested or pasteurised or sterilised. The Milk (Special Designations) Act, 1949 was designed to give effect to this policy. Part II of the 1938 Act, certain sections of the 1944 Act and the whole of the 1949 Act were repealed and reproduced as amended or consolidated in the Food and Drugs (Milk, Dairies and Artificial Cream) Act, 1950.

The 1938 and 1950 Acts were further amended by the Slaughterhouses Act, 1954, the Slaughter of Animals (Amendment) Act, 1954, and the Food and Drugs Amendment Act, 1954.

The Interdepartmental Committee on Slaughterhouses (England and Wales) was appointed on 9th February, 1953, and its Interim Report (Cmd. 9060) was presented to Parliament in January 1954. Most of its recommendations are embodied in the Slaughterhouses Act, 1954, except those relating to slaughterhouses formerly registered or licensed "without limitation of time". Although the Slaughterhouses Act, 1954, is not intended primarily to implement the Government's long term policy, it nevertheless enlarges the powers of local authorities for provision of public slaughterhouses and closure of private slaughterhouses and has introduced important changes in the licensing and compensation procedure.

The Committee of Inquiry into the Slaughter of Horses was appointed on 16th October, 1952, and its Report (Cmd. 8925) was presented to Parliament in August, 1953. Most of its recommendations are embodied in the Slaughter of Animals (Amendment) Act, 1954, but important changes with regard to the slaughter of animals generally and the licensing of slaughtermen are also contained in it.

The main objects of the Food and Drugs Amendment Act, 1954, may be summarised thus:

- (1) To ensure a higher standard of cleanliness in places where food is prepared or sold, especially in canteens and restaurants. This object is to be achieved by:
 - (a) regulations (*see now s. 13 of the 1955 Act, and the Food Hygiene Regulations, 1955*);
 - (b) procedure whereby caterers may be "disqualified" (*see now s. 14 of the 1955 Act*); and
 - (c) extension of registration to all premises (except catering premises, schools and clubs) where food is prepared or stored (*see now s. 17 of the 1955 Act*).
- (2) To protect the public against harmful technological processes. This object is to be achieved by:
 - (a) forbidding further processes in the preparation of food and drugs (*see now s. 1 of the 1955 Act*);
 - (b) reducing defences available where food or drugs are sold which are not of the nature, substance or quality demanded (*see now s. 3 of the 1955 Act*);
 - (c) regulations as to the composition of food, and powers