



Land & Development in Indonesia

Searching for the People's Sovereignty

EDITED BY

John F. McCarthy
Kathryn Robinson

Indonesia Update Series
College of Asia and the Pacific
The Australian National University

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First published in Singapore in 2016 by
ISEAS Publishing
30 Heng Mui Keng Terrace
Singapore 119614

E-mail: publish@iseas.edu.sg

Website: <http://bookshop.iseas.edu.sg>

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ISEAS Library Cataloguing-in-Publication Data

Land and Development in Indonesia : Searching for the People's Sovereignty /
edited by John F. McCarthy and Kathryn Robinson.

This book emanates from the Indonesia Update 2015 Conference presented
by the Indonesia Project at Crawford School of Public Policy, The Australian
National University and held on 18–19 September 2015.

1. Land tenure—Law and legislation—Indonesia—Congresses.

2. Land use—Indonesia—Congresses.

I. McCarthy, John F.

II. Robinson, Kathryn.

III. Australian National University. Indonesia Project.

IV. Indonesia Update Conference (33rd : 2015 : Australian National
University)

DS644.4 I41 2015

2016

ISBN 978-981-4762-08-3 (soft cover)

ISBN 978-981-4762-09-0 (hard cover)

ISBN 978-981-4762-10-6 (e-book, PDF)

Edited and typeset by Beth Thomson, Japan Online, Canberra

Indexed by Angela Grant, Sydney

Printed in Singapore by Markono Print Media Pte Ltd

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The **Indonesia Project**, a leading international centre of research and graduate training on the Indonesian economy and society, is housed in the **Crawford School of Public Policy's Arndt-Corden Department of Economics**. The Crawford School is part of **ANU College of Asia and the Pacific** at **The Australian National University (ANU)**. Established in 1965 in response to profound changes in the Indonesian economic and political landscapes, the Indonesia Project has grown from a small group of Indonesia-focused economists into an interdisciplinary research centre well known and respected across the world. Funded by ANU and the Australian Department of Foreign Affairs and Trade, the Indonesia Project monitors and analyses recent developments in Indonesia; informs the Australian and Indonesian governments, business and the wider community about those developments and about future prospects; stimulates research on the Indonesian economy; and publishes the respected *Bulletin of Indonesian Economic Studies*.

ANU College of Asia and the Pacific's **Department of Political and Social Change** focuses on domestic politics, social processes and state-society relationships in Asia and the Pacific, and has a long-established interest in Indonesia.

Together with the Department of Political and Social Change, the Indonesia Project holds the annual Indonesia Update conference, which offers an overview of recent economic and political developments and devotes attention to a significant theme in Indonesia's development. The *Bulletin of Indonesian Economic Studies* publishes the conference's economic and political overviews, while the edited papers related to the conference theme are published in the Indonesia Update Series.

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Acknowledgments

The Indonesia Update conference is an annual event organised by the Indonesia Project, part of the College of Asia and the Pacific at The Australian National University (ANU). The conference is a key public event that brings together ANU's academic expertise in Indonesian studies and the global network of scholars studying Indonesia in order to address a pressing theme. This volume publishes the papers from the thirty-third conference, held at ANU on 18–19 September 2015.

The Australian Department of Foreign Affairs and Trade provided financial support for the conference through its annual grant to the Indonesia Project. We gratefully acknowledge this ongoing support, which is critical to maintaining ANU's place as a leading global centre for the study of Indonesia's economy and society. Thanks also to the ANU College of Asia and the Pacific for its support for Indonesian studies, the Indonesia Project and the annual Update conference, which is one of its showcase events.

We thank the authors, who contributed their expertise and diverse perspectives on land rights and land tenure—key challenges for the term of President Joko Widodo. The Director of the Indonesia Project, Associate Professor Budy Resosudarmo, enthusiastically endorsed our proposal for this theme and gave us strong support in organising the conference and throughout the publication process. We thank him for this opportunity and for his leadership of the Project.

The Indonesia Project staff are a well-tuned team who provide all the logistical support for this complex production, which always comes together without flaw. Special thanks to Nurkemala Muliani, Dian Anindita and Kate McLinton from the Project, and to Allison Ley from the Coral Bell School of Asia Pacific Affairs. ANU's strong cohort of Indonesian postgraduate scholars are enthusiastic supporters of the conference and always provide a team of volunteers to support the Project team, and we thank them. Particular thanks go to Ahmad Dhiaulhaq, who provided research assistance to the editors.

The great effort to publish the book shortly after the conference is made possible by the excellent editorial support of Beth Thomson, who brings her professionalism, skill and patience to the task. Thanks also to Angela Grant for preparing the index and to Karina Pelling of CartoGIS in the ANU College of Asia and the Pacific for preparing the maps.

The Institute of Southeast Asian Studies in Singapore—now the ISEAS – Yusof Ishak Institute—has been publishing the Indonesia Update series since 1994 and we gratefully acknowledge its support. Particular thanks go to Rahilah Yusuf and Ng Kok Kiong at the press.

John F. McCarthy and Kathryn Robinson
Canberra, April 2016

Glossary

<i>adat</i>	custom or tradition; customary or traditional law
<i>afdeeling</i>	regency (Dutch colonial period)
<i>aksi sepihak</i>	unilateral action
AMAN	Aliansi Masyarakat Adat Nusantara (Indigenous Peoples Alliance of the Archipelago)
APIMI	Association of Plantation Investors of Malaysia in Indonesia
APP	Asia Pulp and Paper
APRIL	Asia Pacific Resources International Holdings Ltd
AusAID	Australian Agency for International Development
<i>bagi hasil</i>	share tenancy
<i>bagi untung</i>	profit sharing
Bakorstanas	Badan Koordinasi Bantuan Pemantapan Stabilitas Nasional (Coordinating Agency for the Maintenance of National Stability)
Bakosurtanal	Badan Koordinasi Survei dan Pemetaan Nasional (National Coordinating Agency for Survey and Mapping)
BAL	Basic Agrarian Law
Bappenas	Badan Perencanaan Pembangunan Nasional (National Development Planning Agency)
<i>beschikkingsrecht</i>	right to self-determination (Dutch)
BIG	Badan Informasi Geospasial (National Geospatial Information Agency)
BKM	Badan Keswadayaan Masyarakat (Community Self-help Office)
BLU	<i>badan layanan umum</i> (public service agency)
BMH	PT Bumi Mekar Hijau
BP3K	Balai Penyuluhan Pertanian, Perikanan dan Kehutanan (Agriculture, Fisheries and Forestry Extension Office)

BPHTB	<i>bea perolehan hak atas tanah dan bangunan</i> (land and building transfer tax)
BPN	Badan Pertanahan Nasional (National Land Agency)
BPS	Badan Pusat Statistik (Statistics Indonesia), the central statistics agency
BRI	Bank Rakyat Indonesia (Indonesian People's Bank), a state-owned commercial bank
BRWA	Badan Registrasi Wilayah Adat (Ancestral Domain Registration Agency)
BTI	Barisan Tani Indonesia (Indonesian Peasants Front)
Bulog	Badan Urusan Logistik (the national food logistics agency)
<i>buruh harian lepas</i>	casual day labourer
cadastre	register of extent, value and ownership of land for taxation purposes
<i>camat</i>	subdistrict head
CIFOR	Center for International Forestry Research
CLEP	Commission on the Legal Empowerment of the Poor
<i>controleur</i>	inspector in a regency (Dutch colonial period)
CoW	Contract of Work (Kontrak Karya)
CRS	PT Citra Riau Sarana
CSR	corporate social responsibility
Darul Islam	Abode of Islam; the name of an Islamic-state movement that rebelled against the central government in the 1950s, and remains active in a largely non-violent form
<i>demonstrasi</i>	demonstration
DNPI	Dewan Nasional Perubahan Iklim (National Climate Change Council)
DPR	Dewan Perwakilan Rakyat (People's Representative Council), the lower house of parliament
FAO	Food and Agriculture Organization of the United Nations
FPIC	free, prior and informed consent
FSPI	Federasi Serikat Petani Indonesia (Indonesian Federation of Peasant Unions)
<i>gadai</i>	pawning, mortgage
<i>ganti rugi</i>	(minor) compensation for damages
GAPKI	Gabungan Pengusaha Kelapa Sawit Indonesia (Indonesian Palm Oil Association)
<i>haji</i>	title for someone who has completed the <i>haji</i> pilgrimage to Mecca
<i>hak adat</i>	customary right
<i>hak guna bangunan</i>	see HGB

<i>hak guna usaha</i>	see HGU
<i>hak komunal</i>	communal right
<i>hak menguasai</i>	(state) right of control
<i>hak milik</i>	freehold right
<i>hak pakai</i>	land use right
<i>hak pengelolaan</i>	management right
<i>hak ulayat</i>	communal right, collective right, right to self-determination, right of avail
HGB	<i>hak guna bangunan</i> (right to build, right to use buildings)
HGU	<i>hak guna usaha</i> (land cultivation right, plantation right, commercial lease right)
<i>hibah</i>	gift, bequest
HKTI	Himpunan Kerukunan Tani Indonesia (Indonesian Farmers Association)
HTI	<i>hutan tanaman industri</i> (industrial plantation forest)
HuMa	Perkumpulan untuk Pembaharuan Hukum Berbasis Masyarakat dan Ekologis (Association for Community and Ecology Based Law Reform)
<i>hutan adat</i>	customary forest
<i>hutan desa</i>	village forest
<i>hutan hak</i>	forest under rights, private forest
<i>hutan kemasyarakatan</i>	community forest
<i>hutan lindung</i>	protection forest
<i>hutan negara</i>	state forest
<i>hutan tanaman industri</i>	see HTI
<i>hutan tanaman rakyat</i>	community plantation forest
IFC	International Finance Corporation
IFLS	Indonesia Family Life Survey
INPOP	Indonesian Palm Oil Platform
<i>inti</i>	core (of a Nucleus Estate and Smallholder scheme)
IP4T	Inventarisasi Penguasaan, Pemilikan, Penggunaan dan Pemanfaatan Tanah (List of the Control, Ownership, Use and Utilisation of Land)
IPB	Institut Pertanian Bogor (Bogor Agricultural University)
IPEDA	<i>iuran pembangunan daerah</i> (local development contribution)
ISPO	Indonesian Sustainable Palm Oil
IUP	<i>izin usaha pertambangan</i> (mining business permit)
<i>izin lokasi</i>	location permit
<i>izin mendirikan bangunan</i>	building permit

<i>izin usaha pengelolaan dan pemanfaatan</i>	business management and utilisation permit
JAPHAMA	Jaringan Pembelaan Hak-Hak Masyarakat Adat (Indigenous Peoples Rights Advocacy Network)
JATAM	Jaringan Advokasi Tambang (Mining Advocacy Network)
JKPP	Jaringan Kerja Pemetaan Partisipatif (Network for Participatory Mapping)
Jokowi	(President) Joko Widodo
<i>kabupaten</i>	district, regency
<i>kampung</i>	village, low-cost urban neighbourhood
Kampung Deret	Kampung in a Row (building program, Jakarta)
Karam Tanah	Koalisi Rakyat Anti Perampasan Tanah Rakyat (Coalition of the People Against Land Grabbing)
<i>kawasan hutan</i>	forest area, forest zone, forest estate
<i>kawasan konservasi</i>	conservation area
<i>kecamatan</i>	subdistrict
<i>kedaulatan pangan</i>	food sovereignty
<i>kedaulatan rakyat</i>	the sovereignty of the people, popular sovereignty
<i>kelurahan</i>	neighbourhood; urban village administrative unit (below <i>kecamatan</i>)
Kemitraan	Partnership (in this volume, refers either to a type of nucleus estate-smallholder scheme or to the Partnership for Governance Reform, a non-government organisation)
KKPA	Kredit Koperasi Primer untuk Anggota (Primary Credit Cooperative for Members)
Komnas HAM	Komisi Nasional Hak Asasi Manusia (National Commission for Human Rights)
KPA	Konsorsium Pembaruan Agraria (Consortium for Agrarian Reform)
KPK	Komisi Pemberantasan Korupsi (Corruption Eradication Commission)
<i>kraton</i>	court
KSM	Kelompok Swadaya Masyarakat (Community Self-help Group)
KUDETA	Koalisi untuk Demokratisasi Pengelolaan Sumberdaya Alam (Coalition for the Democratisation of Natural Resources)
<i>kuli</i>	coolie, labourer
<i>ladang</i>	unirrigated agricultural field
<i>landraad</i>	regional law court (Dutch colonial period)
LBH	Lembaga Bantuan Hukum (Legal Aid Foundation)
LOI	letter of intent

LPND	Lembaga Pemerintah Non-Departemen (non-ministerial central institution)
<i>maro</i>	half-share (Javanese)
<i>masyarakat adat</i>	customary community, indigenous peoples
<i>masyarakat hukum adat</i>	customary law community
<i>masyarakat terpencil</i>	remote community
<i>masyarakat tertinggal</i>	neglected community
<i>mertelu</i>	two-thirds share (Javanese)
MIFEE	Merauke Integrated Food and Energy Estate
Minangkabau	ethnic group indigenous to the Minangkabau highlands of West Sumatra
MOA	memorandum of agreement
MonSingSel	the area comprising the five subdistricts in the city of Singkawang plus the four surrounding subdistricts (West Kalimantan)
MOU	memorandum of understanding
MP3EI	Masterplan Percepatan dan Perluasan Pembangunan Ekonomi Indonesia (Master Plan for the Acceleration and Expansion of Indonesian Economic Development)
MPR	Majelis Permusyawaratan Rakyat (People's Consultative Assembly)
<i>musrenbang</i>	<i>musyawarah perencanaan pembangunan</i> (development planning meeting)
<i>musyarawah</i>	deliberation
NES	Nucleus Estate and Smallholder (scheme)
New Order	the Suharto era, 1965–98
NGO	non-government organisation
<i>orang asli Sorowako</i>	original inhabitants of Sorowako
<i>paduserasi</i>	harmonisation or reconciliation (of spatial plans)
<i>pajak bumi dan bangunan</i>	land and buildings tax
<i>palawija</i>	secondary food crop
PAN	Partai Amanat Nasional (National Mandate Party)
PBB	<i>pajak bumi dan bangunan</i> (land and building tax)
PD	Partai Demokrat (Democrat Party)
<i>pembangunan</i>	development
<i>pembaruan agrarian</i>	agrarian renewal
<i>pemekaran</i>	'blossoming', referring to the process of subdivision of government administrative units
<i>perhutanan social</i>	social forestry
Perum Perhutani	State Forestry Corporation
<i>petani gurem</i>	marginal farm household (usually specified as farmers who have access to less than 0.5 hectares of land)

PETI	<i>pertambangan emas tanpa izin</i> (gold mining without a permit)
PGRS	Pasukan Gerilya Rakyat Sarawak (Sarawak People's Guerrilla Force)
PHBM	Pengelolaan Hutan Bersama Masyarakat (Community-based Collaborative Forest Management)
PHP1	PT Permata Hijau Pasaman 1
PIR	Perkebunan Inti Rakyat (Nucleus Estate and Smallholder scheme)
PIR-Trans	Perkebunan Inti Rakyat Transmigrasi (Nucleus Estate and Smallholder for Transmigrants)
PKI	Partai Komunis Indonesia (Indonesian Communist Party)
<i>plasma</i>	small plantation plots provided to smallholders; smallholder farmers in a Nucleus Estate and Smallholder scheme
PNPM	Program Nasional Pemberdayaan Masyarakat (National Program for Community Empowerment); an umbrella program for community development
PPKR	Pembangunan Perkebunan Karet Rakyat (People's Rubber Development Scheme)
PPP	public-private partnership
<i>priyayi</i>	the traditional Javanese ruling class (or the outlook of this group)
PRONA	Proyek Operasi Nasional Agraria (National Land Registration Project)
Proyek Administrasi Pertanahan	Land Administration Project
PT ANTAM	Persero Aneka Tambang (a state-owned mining company)
PT Inco	PT International Nickel Indonesia
PT MMM	PT Monterado Mas Mining
PT SIA	PT Sime Indo Agro
PTP	Perseroan Terbatas Perkebunan (state-owned plantation company)
<i>pucuk adat</i>	highest <i>adat</i> leader (West Sumatra)
<i>rakyat</i>	the people, the masses
<i>rakyat kecil</i>	insignificant masses
RDTR	<i>rencana detil tata ruang</i> (detailed spatial plan)
REDD	Reducing Emissions from Deforestation and Forest Degradation

REDD+	Reducing Emissions from Deforestation and Forest Degradation, extended by sustainable forest management, conservation of forests and enhancement of carbon sinks
<i>reforma agraria</i>	agrarian reform
<i>reformasi</i>	the 'reform' (post-Suharto) era
RK	Rukun Kampung (Harmonious Kampung)
RPKAD	Resimen Para Komando Angkatan Darat (Army Para-Commando Regiment), Special Forces
RSPO	Roundtable on Sustainable Palm Oil
RT	Rukun Tetangga (Harmonious Neighbours)
<i>rukun</i>	harmony
RW	Rukun Warga (Harmonious Citizens)
Sakernas	Survei Angkatan Kerja Nasional (National Labour Force Survey)
Satgas REDD+	REDD+ Taskforce
<i>sawah</i>	irrigated rice field
Scale Up	Sustainable Social Development Partnership (Riau)
<i>sertifikat tanah</i>	land certificate
SKT	<i>surat keterangan tanah</i> (letter of land clarification)
SMS	Sertifikasi Massal Swadaya (mass land-certification project)
SPI	Serikat Petani Indonesia (Indonesian Peasant Union)
SPP	Serikat Petani Pasundan (Sundanese Peasant Union)
SPPF	<i>surat pernyataan penguasaan fisik</i> (declaration of physical control)
SPPT	<i>surat pemberitahuan pajak terhutang</i> (land tax record)
<i>suku terasing</i>	alien tribal community
<i>surat penyerahan tanah</i>	land transfer letter
<i>swadaya</i>	self-help
<i>swadaya murni</i>	independent smallholder
<i>tambang rakyat</i>	people's mining
<i>tanah bengkok</i>	salary land (used to pay village government staff)
<i>tanah kas desa</i>	village treasury land (Javanese)
<i>tanah kemakmuran</i>	welfare land (Javanese)
<i>tanah terlantar</i>	neglected land, abandoned land, unused land
<i>tanah ulayat</i>	communal land
Team IP4T	Tim Inventarisasi Penguasaan, Pemilikan, Penggunaan dan Pemanfaatan Tanah (Team Listing the Control, Ownership, Use and Utilisation of Land)
TKI	<i>tenaga kerja Indonesia</i> (Indonesian migrant worker)
TKW	<i>tenaga kerja wanita</i> (woman migrant worker)

Topografische Dienst	Topographical Service (Dutch colonial period)
<i>transmigrasi</i>	government-sponsored internal migration
<i>tuan tanah</i>	lord of the land
UKP4	Unit Kerja Presiden Bidang Pengawasan dan Pengendalian Pembangunan (President's Delivery Unit for Development Monitoring and Oversight)
<i>wakaf</i>	Islamic foundation
WALHI	Wahana Lingkungan Hidup Indonesia (Indonesian Forum for the Environment; Friends of the Earth Indonesia)
WBH	Wahana Bumi Hijau
Yayasan Pondok Rakyat	People's Shelter Foundation (Yogyakarta)
Currencies	
\$	US dollar
Rp	Indonesian rupiah