





Studies in Policy Choices and Interactions

# **Environmental Pricing**

## Studies in Policy Choices and Interactions

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CRITICAL ISSUES IN ENVIRONMENTAL TAXATION, VOLUME XVI



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#### CRITICAL ISSUES IN ENVIRONMENTAL TAXATION

Series Editors: Larry Kreiser, Cleveland State University, USA, Hope Ashiabor, Macquarie University, Australia and Janet E. Milne, Vermont Law School, USA

The Critical Issues in Environmental Taxation series provides insights and analysis on environmental taxation issues on an international basis and explores detailed theories for achieving environmental goals through fiscal policy. Each book in the series contains pioneering and thought-provoking contributions by the world's leading environmental tax scholars who respond to the diverse challenges posed by environmental sustainability.

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Volume XVI Environmental Pricing
Studies in Policy Choices and Interactions
Edited by Larry Kreiser, Mikael Skou Andersen, Birgitte Egelund Olsen, Stefan
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### Editorial review board

The 15 chapters in this book have been brought to publication with the help of an editorial review board dedicated to peer review. The 19 members of the board are committed to the field of environmental taxation and are active participants in environmental taxation events around the world.

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### Foreword

Over the last few decades, it has been proven that environmental taxes can be effective and efficient instruments for environmental policy. Environmental taxation contributes to environmental improvements by introducing a price signal that reduces the demand for environmentally harmful products or helps insure that polluters take into account the costs of pollution on the environment when they make production or consumption decisions. However, in spite of the many advantages of environmental taxes, their use has been relatively limited in many countries.

The limited use of environmental taxes as a policy instrument can partly be explained by the fact that policymakers often fear that environmental taxes have a negative impact on income distribution or on the international competitiveness of the domestic industry; typically the most polluting energy intensive sectors of the economy. In general, there are different ways to address such concerns without compromising the environmental benefits of environmental taxation, for example, imposing similar costs on foreign products through the use of Border Tax Adjustments which are duties charged at the border on imported products.

In practice, environmental taxes are seldom used in complete isolation. They are applied in combination with other regulatory instruments or packages of instruments. Thus, the current picture of national policies on climate change, energy transitions and the environment is often a patchwork of different policy instruments. In general, there is a critical lack of knowledge on how such different policy instruments interact and work together. Therefore, it is important to examine the impact of different policy mixes, including environmental taxation, in order to identify effective and efficient combinations of policy instruments.

Volume XVI of Critical Issues in Environmental Taxation gives a comprehensive discussion of these issues and of recent research on the environmental and economic impact of applying environmental taxes. In particular, it discusses the high potential for a wider use of environmental taxation in combination with other policy instruments, provided that such

environmental taxes are well-designed and that their potential impact on international competitiveness and income distribution are properly addressed.

> Birgitte Egelund Olsen Professor of Law Aarhus University, Denmark

### Preface

In recent comments regarding the ravages of climate change, Pope Francis stated that 'humans have slapped nature in the face'. This does not have to be. High quality research on climate change, global warming and environmental sustainability can lead to changes in the way we interact with nature. High quality research on these issues is the mission of Critical Issues in Environmental Taxation.

Volume XVI of Critical Issues contains 15 chapters on environmental issues involving environmental pricing: studies in policy choices and interactions. These chapters have been prepared by environmental experts from around the world. We hope you find these studies to be enlightening and worthy of consideration by policymakers.

Larry Kreiser, Lead Editor Mikael Skou Andersen, Co-Editor Birgitte Egelund Olsen, Co-Editor Stefan Speck, Co-Editor Janet E. Milne, Co-Editor Hope Ashiabor, Co-Editor August 2015

## Abbreviations

AB	Appellate Body
ARENA	Australian Renewable Energy Agency
BCA	border carbon adjustments
BEPS	Base Erosion and Profit Shifting
BTA	border tax adjustments
CCGT	combined cycle gas turbines
CCL	Climate Change Levy
CDS	clean dark spread
CFC	chlorofluorocarbon
CJ	Court of Justice
CPH	combined heat and power
CPI	climate policy integration
CSR	Corporate Social Responsibility
CSR	Country-Specific Recommendation
CSS	clean spark spread
CT	carbon tax
DPJ	Democratic Party of Japan
EAP	Environmental Action Programme
EC	European Commission
<b>ECM</b>	Environment-Competitive Matrix
EED	EU Energy Efficiency Directive
EFR	environmental fiscal reform
EHS	environmentally harmful subsidies
EPI	environmental policy integration
ERDF	European Regional Development Fund
ESF	European Social Fund
ET	environmental tax
ETD	EU Energy Taxation Directive
ETR	Environmental Tax Reform
ETS	emissions trading system
EU	European Union
FFS	fossil-fuel subsidies
FIP	feed-in premiums
FIT	feed-in tariffs

GATT General Agreement on Tariffs and Trade GBER General Block Exemption Regulation

GC green certificates

GDP gross domestic product

GHG greenhouse gases

HAP hazardous air pollutant

IDMET Integrated Domestic Market of Emissions Trading

IMF International Monetary Fund

IPCC International Panel on Climate Change

IPCEI important projects of common European interest

IRENA International Renewable Energy Agency
IVM Institute for Environmental Studies

JVETS Japan Voluntary Emissions Trading Scheme

kW kilowatt

LDP Liberal Democratic Party

MC marginal costs

METI Ministry of Economy, Trade and Industry

MFN most-favoured nation

MoE Ministry of the Environment

MRET Mandatory Renewable Energy Target

MW megawatts

NAS National Academy of Sciences NRC National Research Council NRP National Reform Programme OCGT open cycle gas turbines

OECD Organisation for Economic Co-operation and Development

PCA principal component analysis PLS Pollution Levy System PPA power purchase agreement

PPP polluter pays principle

PV photovoltaic

RAE National Regulatory Authority RES renewable energy sources

SA South Australia

SAM State Aid Modernisation

SCM Subsidies and Countervailing Measures

SME small to medium-sized enterprise

UNG unconventional natural gas
WFD EU Water Framework Directive

WTO World Trade Organization

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