Regulatory Aspects of Carcinogenesis and Food Additives: The Delaney Clause

EDITED BY Frederick Coulston

REGULATORY ASPECTS OF CARCINOGENESIS AND FOOD ADDITIVES: THE DELANEY CLAUSE

edited by

FREDERICK COULSTON

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FOREWORD

The Delaney Clause became a part of the Food and Drug Law in 1958. It was included as an added protection to the consumer from potentially carcinogenic additives. It was also considered by most scientists a statement of scientific principle rather than one of policy established by Congress. Unfortunately, this is still the interpretation of many, if not most, scientists.

The Delaney Clause states in part "that no additive shall be deemed to be safe if it is found to induce cancer when ingested by man or animal, or if it is found after tests which are appropriate for evaluation of safety of food additives to induce cancer in man or animal."

When the Clause was made a part of our food law, chemists were reporting analyses in terms of parts per million. The animal test was then, for all intents and purposes, considered infallible. The United States was about the only country to give serious consideration to the possible relationship of additives to carcinogenesis when the law was passed; others did consider the situation, but not as seriously. Other departments of our government were not intensely interested in safety from the standpoint of carcinogenesis. The Clause, when included in the law, therefore, was for all intents and purposes an instrument of the Food and Drug Administration.

Much has happened since 1958 when the Clause became a part of our food law. Analytical chemists are not only reporting in parts per million but parts per billion and, in some instances, even in parts per trillion. Furthermore, today many consider the animal tests, such as usually used, unreliable and at best indicative or useful only as screening tests.

New procedures, such as the Ames test for mutagenesis, have been developed. The question has arisen as to the possible relationship of mutagenesis to carcinogenesis. Some feel that there is a good relationship; others feel that the Ames test is not at all reliable and should at best be used for screening.

The Commission on Pesticides and Their Relationship to Environmental Health was concerned about protocols used in testing for safety and, accordingly, the National Center for Toxicological Research was established at Jefferson, Arkansas. At the time this facility was established, testing for the safety of additives involved feeding very large doses of the additive, a practice still considered by some to be reliable and the only procedure to follow, whereas