Political Leaders and Democratic Elections

edited by Kees Aarts, André Blais, and Hermann Schmitt

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Edited by KEES AARTS, ANDRÉ BLAIS, and HERMANN SCHMITT







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Preface

The origins of this book go back to a conference in Montreal, late 1999. The team of the Canadian Election Study (Blais, Gidengil, Nadeau, Nevitte) invited a few colleagues from Europe (Aardal, Aarts, Schmitt) in order to identify and discuss important topics and trends in electoral research. Soon, we found ourselves discussing the apparent lack of comparative research on the importance of political leaders in elections. Political leaders — the persons leading their party in the election, who often also aim at winning government office — seemed to become ever more important in popular discourse as well as in subfields like political communication. At the same time, we realized that there has not been a lot of empirical research into the weight of political leaders in the vote decision, and that there was little comparative research.

A draft outline of topics was listed, potential contributors invited, and a new conference was planned at the University of Twente in Enschede, in May 2000. Papers were presented, and the construction of a common dataset of relevant electoral surveys prepared. A panel at the Annual Meeting of the American Political Science Association later that year, in Washington, provided a forum for several contributors. Meetings in Bilbao and Mannheim followed; a book contract with Oxford University Press was secured; chapters were revised, edited, and revised once more; and by 2003 most of the work had been done. We were only two chapters short from a complete manuscript.

That was seven years ago. It took some time before we finally came to the conclusion that the missing chapters would simply remain just that. In the meantime, we faced an increasingly important dilemma between publishing the chapters as they were, and asking the authors to update their chapters with the latest figures available. In the end, we let the contributors decide. Chapters using our integrated dataset therefore 'stop' by 2000, whereas chapters using separate surveys extend to more recent years. In all cases, the authors have revised their theoretical groundwork in order to acknowledge the quickly growing body of literature on leaders in democratic elections.

The book could not have been finished without lots of patience – the patience of our contributors, in the first place. Quite some time after handing in their revised chapters, they were willing to go through their work once more, adding new analyses and theoretical viewpoints. We are grateful for their continued support for the project despite periods of silence on the part of the editors. Secondly, the patience of Oxford University Press has been very helpful for not losing faith in this book – Dominic Byatt and Elizabeth Suffling.

We want to extend our gratitude to Edurne Uriarte at the University of Bilbao for hosting our conference in 2001, and to the Social Sciences and Humanities

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Research Council of Canada and the Dutch Organization for Scientific Research (NWO) for funding our meetings in Montreal and Enschede. In the final stages, invaluable support was provided by Christophe Chowanietz at Montreal for copyediting. Justyna Rakowska, Inge Hurenkamp, and Marloes Nannings provided assistance in putting together different parts. Last but certainly not least, Janine van der Woude at Twente pulled us through the final stages of manuscript submission.

Enschede, Montreal, Mannheim July 2010

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Political Leaders and Democratic Elections

André Blais

1.1 INTRODUCTION

The outcome of a legislative election is typically reported in terms of *party* support. The information indicates how many votes and seats were obtained by each party. But in fact voters are faced with multiple choices which must be folded into one (Johnston 1961). They must decide which party they prefer. However, in choosing between the parties, they also choose among the policies that these parties advocate and their leaders. In a parliamentary system, one of these leaders will become the Prime Minister, and, if there is to be a coalition government, others may well become ministers. In a presidential election, voters must obviously choose among political leaders, that is, among the candidates running for office. But these candidates are almost always associated with parties and advocate a particular political agenda, and voters must therefore also think about which party and which agenda they like best.

This simple and basic fact raises the question of the relative importance of leaders. We would expect the vast literature on voting behaviour to have addressed this most basic question. Yet, surprisingly enough, the question has been largely neglected until recently.

Take *The American Voter* (Campbell et al. 1960). The book acknowledges, at the very end, that, at least in the 1956 presidential election, 'the popular appeal of Eisenhower was unquestionably of paramount importance' (Campbell et al. 1960: 527). But it devotes very little space and analysis to candidate evaluations. One half chapter deals with that topic (chapter 3: Perceptions of the Parties and Candidates), while two full chapters are concerned with party identification.

Another classic, *Political Change in Britain* (Butler and Stokes 1969), devoted one chapter out of twenty (and 25 pages out of 448) to leaders. Butler and Stokes conclude that leaders have demonstrable effects but that they are only one factor among many, and a less important one than the economy and various other issues. And the topic is completely absent in *Electoral Behavior: A Comparative Handbook* (Rose 1974).

Things have changed and the question of leadership gets more coverage. The New American Voter (Miller and Shanks 1996) has a chapter on candidates'

personal qualities and another on candidate and party performances. *Political Choice in Britain* (Clarke et al. 2004) puts forward a valence voting model in which perceptions of leaders play a central role.

Despite this increasing recognition, there is little systematic comparative analysis of the impact of leaders across countries. The *Rise of Candidate-Centered Politics* (Wattenberg 1991) remains the most thorough examination of the changing role of party leaders in elections, but it deals with one specific country (the United States) with a presidential system.

More recently, two edited books have focused on the impact of leaders' personalities (King 2002b) and the concentration of power around leaders (Poguntke and Webb 2005). Both books provide rich and valuable information about the role of political leaders in democratic elections, but all the analyses are country-specific, except for the introduction and conclusion where the editors attempt to draw 'general' lessons.

We intend to fill what we believe to be a huge (and unjustified) gap in the literature with this book. The objective is of course to evaluate how much impact leaders have on the vote. But we assume that the leader effect varies over time, across systems, parties, and voters. We formulate hypotheses about the sources of these variations, and we use a comparative data set that allows us to systematically test these hypotheses.

1.2 WHY SHOULD LEADERS MATTER?

The short answer is that they are one component of the decision matrix. Voters choose simultaneously among the parties, the leaders, and the policies on offer. Sometimes who is the leader of a given party becomes a crucial consideration.

Political leaders do not play a central role in the two main traditions in voting behaviour. The Michigan school, which goes back to *The American Voter*, focuses on political parties and particularly on voters' 'party identification'. While political leaders have a place in the Michigan analytical model, they do not receive much attention. The second school, inspired by *An Economic Theory of Democracy* (Downs 1957), emphasizes issues. It is closely linked to the spatial model of voting and party competition in which voters are assumed to vote for the party that best defends their interests and/or values. Downs asserts (1957: 27) that there are 'only three types of political decision-makers in our model: political parties, individual citizens, and interest groups'. From this perspective, all that voters need to know when making up their mind about how to vote is parties' overall ideology.

The questions, then, are: What would voters want to know about the leaders and how and why would that information help them make a 'rational' choice? The

literature points to two kinds of information. First, leaders' own personal views on the issues. These may differ from those of their parties. Of course, leaders play a crucial role in defining and then defending party policies, and we would expect little hiatus, in general, between the issue orientations² of the leader and those of the party. There are, however, instances where voters perceive the leader to be more concerned about a problem than the party in general, or more moderate or extreme on a particular issue than the party. When such differences occur, we would expect voters to react on the basis of their perceptions of both the leader's and the party's issue orientations.³ How often substantial deviations between perceived issue orientations of party and leader occur is an empirical question about which we still have little empirical evidence.

The second type of information concerns the personal qualities of the leaders. Why should voters care about these personal characteristics? There may be two sets of reasons. First, knowing about the personal characteristics of the leaders may be useful whenever the issue orientations of parties and/or leaders are vague or ambiguous. In those cases, personal characteristics may serve as cues about the probable action that the party (and leader) will take after the election (Cutler 2002). For instance, if a party is evasive about abortion, knowing that the leader is a devout catholic may lead the voter to infer that the leader is likely to make it difficult for women to have abortions. Second, the personal characteristics of the leaders may provide the most important piece of information about how they would behave with respect to unforeseen problems that are not part of the political debate at the time of the election. The point has been made forcefully by Page (1978: 232-3): 'it may be that, in an age of nuclear weapons, no aspect of electoral outcomes is more important than the personality of the president, which might well determine how the United States would react in an international confrontation'. For instance, if the voter favours a hawkish position in foreign policy, he/she may have greater confidence in a candidate who generally appears to be strong and firm. The person then infers that the leader with the 'right' set of characteristics is likely to react 'correctly' in most situations.

What are these personal characteristics that voters may care about? We may distinguish three kinds of characteristics. The first is the *socio-demographic* profile of the candidates. Even the Michigan school paid close attention to the impact of Kennedy's religious denomination (catholic) in the 1960 American presidential election (Converse 1966). There is a vast literature on the impact of the gender of candidates on vote choice (see Hayes and McAllister 1997; McDermott 1997; Banducci and Karp 2000; Sanbonmatsu 2002; Herrson et al. 2003; Koch 2008). The question raised here is whether voters tend to vote for candidates who share their own socio-demographic profile, possibly because they believe that those candidates are likely to address problems in the same way as they would personally.

Some personal characteristics are of an 'objective' nature: one's gender, occupation, region, or religion. Others are of a more subjective nature. They have been

labelled traits (see Miller et al. 1986; Bean and Mughan 1989). Kinder et al. (1980) have argued that voters evaluate candidates on two basic dimensions: competence and trustworthiness (sometimes called character). The former can be decomposed into intellectual and leadership ability, and the latter into integrity and empathy (Kinder 1986; Johnston et al. 1992). While these two traits, competence and trustworthiness, are personal characteristics of individual candidates, it could be argued that the latter is more personal than the former. The reason is that competence is very much associated in the public mind with experience. The implication is that incumbent candidates, who obviously have greater experience with the job of being a prime minister or a president, usually have an edge with respect to competence (Page 1978: 235; Johnston et al. 1992: 178). Because incumbents are more likely to be perceived as competent (which is an important reason why incumbents tend to be re-elected), it could be argued that competence is not a 'purely' personal characteristic.

These distinctions raise additional questions. The first concerns the relative weight of competence and trustworthiness in voters' overall evaluations of leaders. Their import may well vary across systems, parties, and voters. The second question concerns the link between the socio-demographic profile of leaders and their perceived traits. There is a substantial literature, for instance, on the nature and amount of stereotyping of male and female candidates (Sigelman and Sigelman 1982; Sanbonmatsu 2002).

There are thus good reasons why voters may make up their mind how to vote on the basis of perceptions not only about parties and issues but also about the political leaders. How much actual weight feelings about the leaders have on vote choice is the central question that is addressed in this book. That weight, of course, is likely to vary depending on the context of the vote and the kind of voters. Our inquiry thus consists in specifying the contextual factors that make leaders a more or less powerful variable in vote choice.

1.3 WHEN, WHERE, AND FOR WHOM DO LEADERS MATTER?

The first issue to be tackled is whether leaders are becoming more important over time. The main hypothesis is that 'election outcomes are now, more than at any time in the past, determined by voters' assessments of party leaders' (Hayes and McAllister 1997: 3).

Why should we expect such an evolution? Two interrelated factors are usually invoked: the personalization of politics and party dealignment. The greater personalization of politics is typically linked to the growing importance, over the last half-century, of television for political communication. Two arguments are made in this respect. First, more and more people rely on television as their main