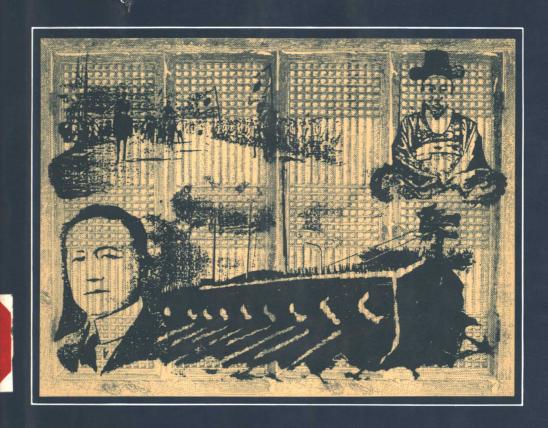
# THE KOREANS

Contemporary Politics and Society

**Donald Stone Macdonald** 



# The Koreans

# Contemporary Politics and Society

Donald Stone Macdonald

Westview Press BOULDER & LONDON

All rights reserved. No part of this publication may be reproduced or transmitted in any form or by any means, electronic or mechanical, including photocopy, recording, or any information storage and retrieval system, without permission in writing from the publisher.

Copyright © 1988 by Westview Press, Inc.

Published in 1988 in the United States of America by Westview Press, Inc.; Frederick A. Praeger, Publisher; 5500 Central Avenue, Boulder, Colorado 80301

Library of Congress Cataloging-in-Publication Data Macdonald, Donald Stone

The Koreans, contemporary politics and society Bibliography p
Includes index

1. Korea—History 2 Korea (South)—Politics and government 3 Korea (North)—Politics and government 4 Korean reunification question (1945– ) 1 Title

DS907 18 M33 1988 951 9'04 86-32613

Printed and bound in the United States of America

The paper used in this publication meets the requirements of the American National Standard for Permanence of Paper for Printed Library Materials Z39 48-1984

6 5 4 3 2 1

ISBN 0 8133-0515-2



Satellite view of the Korean Peninsula (photo courtesy of Korea Overseas Information Service)

## **PREFACE**

Among its foreign residents, Korea is known as "the best-kept secret" because living there is so much better than they had expected. This gap between expectation and reality is only one of many indications that the West—particularly the United States—does not know Korea. Such ignorance is grossly out of proportion to the real importance of Korea to the rest of the world. It also overlooks the fascinating history of the Korean people, who have preserved their own distinctive identity and culture despite hundreds of invasions over the centuries by their neighbors.

Since World War II, Korea has undergone a dramatic transformation from a sleepy and poverty-stricken nation of landlord-ridden peasants to become a vital, expanding modern economy. Tragically divided since 1945 by ideology, superpower rivalry, and civil war, both Koreas have nevertheless led the developing world in economic progress. In fierce competition with each other, the two Korean states have become major factors in the security, stability, and progress of East Asia.

This book is intended as an attack upon Western ignorance about Korea. In brief summary form, it endeavors to explain why Korea is important—strategically, economically, and culturally. It traces the historical roots of the Korean people, the development of their culture as a blend of native heritage and foreign influence, and the problems of national development under the conflicting pressures of Confucian tradition, U.S. democratic capitalism, and Soviet communism. It tries to convey something of the fascination that Korea has for people who, like the author, have studied its problems and sought to understand its delightful but fractious people.

Korea should be understood as a single nation, even though it was divided into two states by superpower rivalry and ideological differences. (To emphasize the point, north and south are not capitalized in this book when referring to the two halves of Korea.) The Democratic People's Republic of Korea (north Korea) deserves full attention, along with the Republic of Korea (south Korea). Yet I have given north Korea far less space than south Korea. The reason is that reliable detailed information about the north is exceedingly difficult to obtain because of the self-isolation and secretiveness of its government and the virtual absence of relations between that government

xii Preface

and the United States. In the future, perhaps, the doors to the north may be further opened to outside inquiry and knowledge.

It is my hope that this introductory survey will help to stimulate muchneeded general awareness and understanding of Korea. One test of its usefulness will be the interest it creates in reading the growing number of English-language books available on various aspects of Korean affairs. Appendix C has suggestions for further reading.

Most Western readers have difficulty with East Asian names and terms. This is due partly to the strangeness of the foreign words. A glossary (Appendix A) is provided to assist the reader in dealing with Korean terms. In addition, it is difficult to write the East Asian languages phonetically in Latin letters (a difficulty that applies to Korean, Chinese, and Vietnamese words, but not Japanese). The Koreans have one of the world's best alphabets for their own language, but few non-Koreans can read it.

There is no really satisfactory way of writing Korean words in the Latin alphabet. The best available system, devised in 1939 by George M. McCune and Edwin O. Reischauer along the lines of the Wade-Giles system for romanizing Chinese, has been adopted by the U.S. government and most English-speaking scholars. It recently became the official romanization system of the Republic of Korea (south Korea). North Korea uses a somewhat different system, apparently modeled after the pinyin romanization system for Chinese, which was developed by the People's Republic of China.

The McCune-Reischauer system is used in this book for all pre-1945 Korean names, places, and terms and for those of post-1945 south Korea (except that the diacritical marks over "o" and "u" that distinguish certain vowel sounds are omitted to facilitate printing). However, where other spellings are preferred by individuals or in common use, they have been used here (the city of Seoul, for example would be *Soul* in McCune-Reischauer spelling). The north Korean spellings, insofar as known, are used for post-1945 north Korean names, places, and terms. A few facts about the Korean language and the McCune-Reischauer system are presented in Appendix B.

Donald S. Macdonald

## **ACKNOWLEDGMENTS**

In preparing the manuscript, I have had the advice and support of many friends, colleagues, and associates. Their names appear alphabetically below. Literally dozens of them have read all or a portion of the draft manuscript and made valuable criticisms and suggestions. (Some family names come first, in the East Asian order; in such cases a comma is inserted after the family name. Romanization of Korean names is according to the individuals' preference, where this is known; otherwise, according to the McCune-Reischauer system.) The list does not include many other people who shared their knowledge and insights with me in the course of conversation and whose ideas are reflected, explicitly or implicitly, in these pages. The final product is my responsibility, but whatever merit it may have comes in greater part from these many contributions.

- · Chung Shil Adams, Seoul International Publishing House, Seoul
- Dr. Ahn, Young Sop, Director for Political Studies, Korea Institute for Policy Studies
- Dr. Vincent S.R. Brandt, Center for East Asian Studies, Harvard University
- Dr. Ardath W. Burks, Professor Emeritus of Asian Studies, Rutgers University
- Dr. Choi Jang Jip, Professor of Political Science, Korea University
- Dr. Choi Young, Director, Division of National Security and Strategy Affairs, Institute of Foreign Affairs and National Security, Ministry of Foreign Affairs, Republic of Korea
- Dr. Paul S. Crane, M.D., Director, Health Ministries, Presbyterian Church (U.S.A.)
- Sophie Montgomery Crane, former missionary and writer
- Thomas P.H. Dunlop, Counselor for Political Affairs, U.S. Embassy, Seoul
- Col. Kerry G. Herron, Office of the Assistant Chief of Staff, J-3, ROK-U.S. Combined Forces Command
- Dr. Hong, Sung-Chick, Director, Asiatic Research Center, and Professor of Sociology, Korea University
- Dr. Dong Joon Hwang, Research Director, Korea Institute for Defense Analysis

- Dr. Im Hoe-sop, Professor of Sociology, Korea University
- H.E. Kim, Chung Yul, former Minister of National Defense and presently Prime Minister of the Republic of Korea
- Kim Jin-Hyun, Chief Editorial Writer, Dong A Ilbo, Seoul
- Gen. Frederick C. Krause, U.S. Army, retired, former Executive Vice President, American Chamber of Commerce in Korea
- Dr. Ku Young Nok, Professor of Political Science, Seoul National University
- Dr. Paul Kuznets, Professor of Economics, Indiana University
- Kwak So Jin, United States Information Service, U.S. Embassy, Seoul (retired)
- Dr. Yung-hwan Jo, Professor of Economics, Arizona State College
- Dr. Lee Hahn Been, former Deputy Prime Minister, Republic of Korea
- Dr. Lee On-Jook, Visiting Professor of Sociology, The Johns Hopkins University
- Dr. Dennis McNamara, S.J., Professor of Sociology, Georgetown University
- Paik Syeung Gil, Director, Dept. of Culture and Information, Korean National Commission for UNESCO
- Dr. Eul Y. Park, International Bank for Reconstruction and Development
- Park Kwon Sang, former Editor, Dong A Ilbo, and Visiting Fellow, Institute of Sino-Soviet Studies, The George Washington University
- Hon. Park Sang Yong, Vice Minister and former Director, Institute of Foreign Affairs and National Security, Ministry of Foreign Affairs, Republic of Korea
- Fr. Basil M. Price, S.J., Chairman of the Board, Institute for Labor and Management, Sogang University, Seoul
- Hon. Shin Byung Hyun, former Deputy Prime Minister, Republic of Korea
- Dr. Dae Sook Suh, Director, Institute of Korean Studies, University of Hawaii
- Sul Kuk-hwan, Chairman of the Board, Korea Tourist Bureau, Ltd.
- Dr. George Viksnins, Professor of Economics, Georgetown University
- Dr. Yi Myong-yong, Professor of Political Science, Songgyun'gwan University, Seoul

Apart from the foregoing contributions, my efforts would have come to naught without the support I received from many institutions and individuals. A generous grant from the U.S. Department of Education provided time and opportunity to complete the manuscript in Korea during the first half of 1986. Gratitude is particularly due to Georgetown University's Asian Studies Program and its director, Professor Matthew M. Gardner, Jr.; to the Asiatic Research Center of Korea University and its then director, Professor Sungjoo

Acknowledgments xv

Han; and the Yongsan Library of United States Forces, Korea, directed by Sunny Murphy and Arlene Hahn.

About seventy participants at a Yongsan Library lecture series based on the manuscript provided helpful criticism of style and substance. The Korea Research Foundation provided support for Korean courses at Georgetown University that provided the testing ground for the material presented here. Kim Chin-ki, in Seoul, and Gregory O'Connor, in Washington, provided valuable research assistance.

Wongi Sul, a New York artist, created the illustrations for the chapter headings. Dr. Paul S. Crane provided the photograph of his ancient screen depicting the sixteenth-century Battle of Pyongyang, which appears in Figure 1.3. Edward B. Adams, headmaster of Seoul International School, and the Korea Overseas Information Service of the Republic of Korea's Ministry of Culture and Information kindly provided several of the illustrations. Park Shinil, Cultural Service director in New York, Park Young-Gil, Information Office director in Washington, and Clyde Hess, consultant to the Cultural Office, were particularly helpful.

I wish to acknowledge with profound gratitude my debt to the many scholars and associates who have helped me over the years to understand something of Korea's fascinating nature and spirit. Among them are the late Professor George M. McCune, the late Shin Chung Kiun, Sul Kuk-hwan, Professor Suh Doo Soo, Dr. Min Kwan-sik, Dr. Lee Hahn-Been, Suh Kwangsoon, Key P. Yang, Kim Yong-song, Hong In-pyo, Kwak So-jin, and many members of the Republic of Korea diplomatic service, including ambassadors Hahn Pil Wook, Park Sang Yong, Oh Jay Hee, and Minister Lee Sang-kon. Finally, no words can convey adequate recognition of the contribution to this and many other projects by my wife, Jean Carroll Macdonald, in time, energy, and loving support.

D.S.M.

## **CONTENTS**

List of Tables and Figures		ix
Pro	eface	xi
Ac	Acknowledgments	
1	Introduction: Land, People, Problems	1
	Storm Center of East Asia, 1 Basic Geographic Facts, 2 Resources, 8 People, 8 History, 10 The Cultural Heritage, 11 Politics, 15 Economics, 18 International Relations and Security, 21 Notes, 23	
2	Historical Background	25
	Origins, 26 Three Kingdoms Period, 28 Unified Korea, 29 Medieval Korea: The Choson (Yi) Dynasty, 31 The Imperialist and Colonial Period, 37 The Western Impact, 41 Liberation and Divided Independence, 44 The Korean War, 50 Korea from the War to 1970, 52 Developments Since 1970, 56 Conclusion, 60 Notes, 63	
3	Korean Society and Culture	67
	Introduction, 67	

Family, 69
Community Life, 74
The Individual and Interpersonal Relations, 78
Attitudes and World View, 80
Education and Students, 84
Art and Literature, 93
Religion, 99
Social Welfare, 104
Sports and Recreation, 106
Notes, 109

# 4 Politics and Government of the Republic of Korea (South Korea)

113

Introduction, 113
Political Culture, 115
The Political Process in South Korea, 120
Politically Important Groups, 130
Constitution and Formal Government Structure, 142
Performance of the Political System, 149
Notes, 153

# 5 Politics and Government of North Korea (Democratic People's Republic of Korea)

157

Introduction, 157
Political Culture, 159
Political Process, 161
The Korean Workers' Party, 166
Constitution and Formal Government Organization, 169
North Korean System Performance, 173
Notes, 176

### 6 Economics

179

Introduction, 179
The Traditional Korean Economy, 180
The Economy Under the Japanese, 182
The Korean Economy, 1945–1960, 183
South Korean Economic Development, 1961–1985, 187
South Korea's Current Economic Situation, 190
Labor, 201
The International Component in South Korea's Economy, 203
South Korean Economic Prospects: The Sixth Five-Year Plan, 206

Contents

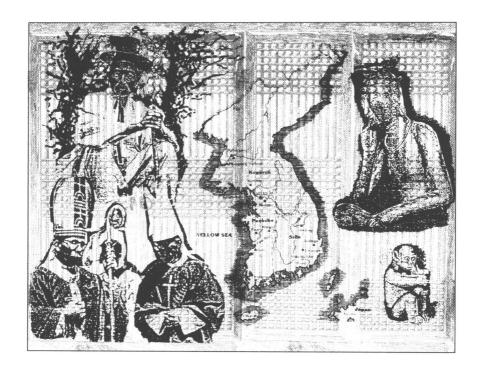
	Evolution of the North Korean Economy, 210 Present State of the North Korean Economy, 214 Prospects, 217 Notes, 218	
7	Korean National Security and Foreign Relations	223
	Introduction, 223 Foreign Relations of the Republic of Korea (South Korea), 226 Foreign Relations of North Korea (Democratic People's Republic of Korea), 242 Overseas Korean Residents as a Foreign-Policy Factor, 251 Notes, 254	
8	The Problem of Korean Reunification	257
	Introduction, 257 Why Korea Was Divided, 258 The Case for Korean Unification, 261 Unification Policies and Initiatives, 263 Unification Prospects, 271 Notes, 274	
Ap <sub>l</sub> Ap <sub>l</sub>	pendix A: Glossary pendix B: The Korean Language and Its Romanization pendix C: Korean Studies Reading List liography ex	275 281 287 293 300

## TABLES AND FIGURES

Table	s	
2.1A	Chronological summary of Korean history	62
6.1	Growth of the south Korean economy after	101
<i>-</i> -	World War II	181
6.2	South Korean economic indicators	191
6.3	Major south Korean business firms	195
6.4	Targets of the sixth Five-Year Plan, Republic of Korea	209
6.5	North Korean economic indicators	215
7.1	Comparative military strength and equipment of	
	north and south Korea, January 1986	230
<b>B</b> .1	Romanization of Korean	284
Figure	es	
Satelli	ite view of the Korean Peninsula	Frontispiece
1.1	Korea and its Northeast Asian setting	3
1.2	Physical-political map of Korea	5
1.3	The Battle of Pyongyang, 1592	12
2.1	Sejong, fourth king of the Choson Dynasty	33
3.1	Chart of family relationships	70
3.2	Statue of the Buddha at the Kyongju stone grotto	94
4.1	Chun Doo Hwan, eleventh President	
	of the Republic of Korea	119
4.2	Government organization, Republic of Korea	128
4.3	Antigovernment demonstrators	137

5.1	Kim II Sung, President of the Democratic	
	People's Republic of Korea	165
5.2 5.3	Organization of the Korean Workers' party Government organization of the Democratic	168
	People's Republic of Korea	172
6.1	A modern south Korean factory	193
7.1	Scene at the Demilitarized Zone dividing Korea	224
8.1	Meeting of representatives of north and south Korea	270
B.1	A page of Korean script	283

# 1 INTRODUCTION: LAND, PEOPLE, PROBLEMS



### Storm Center of East Asia

Korea is fated by geography and history to be the storm center of East Asia. For centuries, it has been both bridge and battleground among its neighbors. Three of the world's greatest nations—the Soviet Union, China, and Japan—surround Korea. Each of them considers the country to be of major importance to its own security and each, in the past century, has sought to dominate it. Since 1945, the United States has also developed a major security interest in Korea. Thus, far more than most of the U.S. and European public realize, Korea is of vital importance to the peace and progress of this dynamic region.

The Korean people have virtually no record of aggressive ambition outside their peninsula. More than a thousand years ago, Korea was a major, but wholly peaceful, influence on the growth of Japanese culture. Yet the peninsula

has endured nine hundred invasions, great and small, in its two thousand years of recorded history. It has suffered five major occupations by foreign powers. Four wars in the past hundred years were fought in and around Korea.

Despite these trials, Korea had a history of well over a millennium as a unified, autonomous nation until Japan took it as a colony in 1910. The victors in World War II, who drove out the Japanese, divided the country for military convenience in 1945. The Soviet and U.S. occupiers, withdrawing three years later, left two hostile states in the peninsula, reflecting the Cold War confrontation of their sponsors. The resulting three-year Korean War, with its enormous human and material toll, has never formally ended. Today one and one-half million soldiers (including forty thousand from the United States) still face each other, armed to the teeth, along the 1953 armistice line, while an armistice commission—now approaching its five-hundredth meeting—offers a forum for endless repetition of charges and countercharges.

Traditional East Asian rivalries are thus eclipsed by the Soviet-U.S. confrontation, which has shaped the attitudes of the superpowers' respective Korean allies. The Koreans' own aspiration for reunification intensifies the confrontation and heightens the risk of renewed hostilities to achieve it. The stakes are high. If reunified, Korea would be among the twenty most populous countries in the world, as well as having one of the most talented and energetic peoples.

Even in their tense and divided conditions, both Korean states have made impressive progress toward the realization of a modern industrial society. However, there is another confrontation in Korea: the clash between modernity and tradition, between a new urban industrialized society and an old rural agrarian one, between the new demands for political participation and social justice and the old hierarchical, authoritarian order. To understand this problem in all its complexity, as well as to appreciate Korea's progress, requires some knowledge of Korean history and social and political background.

This introductory chapter briefly reviews the geography, resources, and people of the Korean peninsula. It then touches upon the problems arising out of Korean history, culture, politics, economics, and international relations—topics that are examined in greater detail in the rest of the book.

## Basic Geographic Facts

The Korean peninsula juts southward from the Eurasian land mass between Soviet Siberia and Chinese Manchuria. As nineteenth-century strategists used to say, it points "like a dagger at the heart of Japan" (Fig. 1.1). The national territory, now as for many centuries past, includes a slice of the



FIGURE 1.1 Korea and its Northeast Asian setting (reprinted with permission from the American Map Corporation, New York)