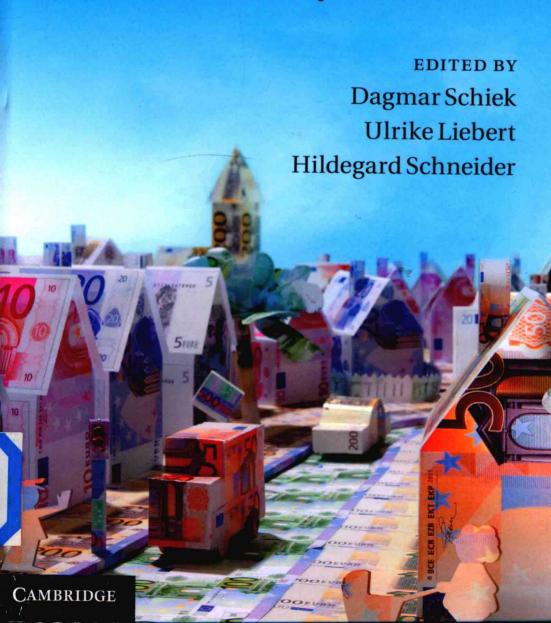
European Economic and Social Constitutionalism after the Treaty of Lisbon



AND SOCIAL CONSTITUTIONALISM AFTER THE TREATY OF LISBON

Edited by

DAGMAR SCHIEK

ULRIKE LIEBERT

HILDEGARD-SCHNEIDER



CAMBRIDGE UNIVERSITY PRESS Cambridge, New York, Melbourne, Madrid, Cape Town, Singapore, São Paulo, Delhi, Tokyo, Mexico City

Cambridge University Press The Edinburgh Building, Cambridge CB2 8RU, UK

Published in the United States of America by Cambridge University Press, New York

www.cambridge.org
Information on this title: www.cambridge.org/9781107006812

© Cambridge University Press 2011

This publication is in copyright. Subject to statutory exception and to the provisions of relevant collective licensing agreements, no reproduction of any part may take place without the written permission of Cambridge University Press.

First published 2011

è,

Printed in the United Kingdom at the University Press, Cambridge

A catalogue record for this publication is available from the British Library

Library of Congress Cataloguing in Publication data

European economic and social constitutionalism after the Treaty of Lisbon / edited by Dagmar
Schiek, Ulrike Liebert and Hildegard Schneider.

p. cm.

Includes bibliographical references and index.

ISBN 978-1-107-00681-2

Constitutional law – European Union countries.
 Law – European Union countries –
 International unification.
 Law – Economic aspects – European Union
 countries.
 European Union countries – Economic policy.
 Social integration – European
 Union countries.
 I. Schiek, Dagmar.
 II. Liebert, Ulrike.
 III. Schneider,

Hildegard. IV. Title. KJE5076.E93 2011 343.24'07-dc22 2010051574

ISBN 978-1-107-00681-2 Hardback

Cambridge University Press has no responsibility for the persistence or accuracy of URLs for external or third-party Internet websites referred to in this publication, and does not guarantee that any content on such websites is, or will remain, accurate or appropriate.

EUROPEAN ECONOMIC AND SOCIAL CONSTITUTIONALISM AFTER THE TREATY OF LISBON

European studies frequently regard the economic and social dimensions of EU integration as diametrically opposed, maintaining that this state of affairs is beyond change. This edited collection challenges this perceived wisdom, focusing on the post-Lisbon constitutional landscape. Taking the multilayered polity that is Europe today as its central organising theme, it examines how the social and the economic might be reconciled under the Union's different forms of governance. The collection opens with a theoretical appraisal of its theme, before considering three specific policy fields: migration policy and civic integration; company law and corporate social responsibility; and the role of third-sector providers in public healthcare. It concludes with three case studies in these fields, illustrating how the argument can be practically applied. Insightful and topical, with a unique interdisciplinary perspective, this is an important contribution to European Union law and politics after the Treaty of Lisbon

DAGMAR SCHIEK is Chair in European Law, Director of the Centre of European Law and Legal Studies and Jean Monnet Chair in Law at the University of Leeds. She has worked extensively on European labour law and non-discrimination law, and published in leading academic publications on the German constitution and German collective agreement act.

ULRIKE LIEBERT is Professor of Political Science, Jean Monnet Professor for European Politics, director of the Jean Monnet Centre for European Studies and co-director of the section 'European integration' of the Bremen International Graduate School for Social Sciences.

HILDEGARD SCHNEIDER is Professor of European Law at Maastricht University, the Netherlands and at Universiteit Hasselt, Belgium, and Jean Monnet Chair for European Migration Law at Maastricht University.

CONTRIBUTORS

THOMAS BIERMEYER, LL.M., is a PhD researcher at the Maastricht University and a paralegal at Paulussen NV in Maastricht. His research interests lie in the field of company law and competition law. He is a section editor of the Maastricht Journal of Comparative and European Law.

DR SERGIO CARRERA is the Head of Section & Research Fellow at the Centre for European Policy Studies (CEPS), Brussels, and researcher at the Maastricht University. His main research interests include EU legal frames on immigration, integration and citizenship, and he is researching in the field of Justice and Home Affairs at CEPS.

FIETER VAN CLEYNENBREUGEL, LL.M., is a Research Fellow of the Fund for Scientific Research – Flanders and a PhD candidate at the Leuven Centre for a Common Law of Europe (Katholieke Universiteit Leuven). His research interests lie in the field of European economic law.

PROFESSOR DR WOUTER DEVROE, is a fully tenured law professor at the Katholieke Universiteit Leuven and at Maastricht University. He teaches comparative, EU and competition law. As an attorney and member of the Brussels Bar, he regularly appears before national courts and authorities and before the European Court of Justice (ECJ). Previously, he clerked at the ECJ (Chambers of Advocate General van Gerven and Judge Sevón, 1992–5) and he was a member of the Belgian competition authority (2000–7). He received a PhD on privatisation and corporatisation. His research focus is on EU and national economic law.

ANDREA GIDEON, LL.M., is a Research Officer supporting the Jean Monnet Multilateral Research Group 'European Economic and Social Constitutionalism after the Treaty of Lisbon' and a PhD researcher at the University of Leeds (Centre of European Law and Legal Studies). Her

vii

main research interests include EU law constraints on national welfare policies and human rights law.

DR SANDRA KRÖGER is a senior lecturer at the Jean Monnet Centre for European Studies (CEuS) at the Universität Bremen. Her main research interests include steering through soft law on which she has widely published and non-electoral forms of representation via civil society organisations in the EU, with a focus on social and agricultural policies. She is an associate of the research project 'Reconstituting Democracy in Europe' (RECON) and of the Observatoire Social Européen (OSE) and a member of the Consortium for the evaluation of the OMC.

PROFESSOR DR ULRIKE LIEBERT is Professor of Political Science at the Universität Bremen, Jean Monnet Professor for European Politics, director of the Jean Monnet Centre for European Studies (CeuS) and codirector of the section 'European integration' of the Bremen International Graduate School for Social Sciences (BiGSSS). She has held various visiting professorships, for example at RGGU and PFUR (Moscow), the Universitat Autonomà de Barcelona and the EUI (Florence). She holds leading roles in the research project 'Reconstituting Democracy in Europe' (RECON, coordinated by ARENA, Oslo 2007–11) and 'Citizenship and Constitutionalisation: Transforming the Public Sphere in the New Europe' (funded by Volkswagen Foundation).

DR NICOLE LINDSTROM researches and teaches in the areas of international relations and comparative political economy at the University of York. She has held visiting positions in the Graduate Programme of International Affairs at The New School for Social Research and the Centre for the Study of Globalisation and Regionalisation at the University of Warwick. Her research interests lie in the dynamic interactions between transnational actors and domestic change, with a regional focus on Central and East Europe and the Balkans. Other ongoing research considers political debates over liberalisation of services in the newly enlarged European Union.

PROFESSOR DR ULLA NEERGAARD is Professor of EU law at the Law Faculty, Københavns Universitet, and an expert member of the Danish Council of Competition and of the Danish Energy Regulatory Authority. She has been a principle investigator in the research project 'Blurring Boundaries' on the relationship between national welfare states and EU

law, and has been involved in the research group 'TOMAS' (Transformation of Markets and States). Her research interests include EU competition law, European legal methods, healthcare and EU law and social services of general interest.

PROFESSOR DR DAGMAR SCHIEK, of the University of Leeds, is Chair for European Law, Jean Monnet Professor and Director of the Centre of European Law and Legal Studies. She has been a visiting professor and guest lecturer at various universities, including London School of Economics and Maastricht University. Her research interests lie in the field of European Economic and Social constitutionalism, new forms of governance in the EU involving civil society and European and international equality law. She is on the editorial board of the Maastricht Journal for Comparative and European Law and of Kritische Justiz (Critical Legal Studies, Germany).

PROFESSOR DR HILDEGARD SCHNEIDER is Professor of European Law at Maastricht University, the Netherlands and at Universiteit Hasselt, Belgium, and Jean Monnet Chair for European Migration Law at Maastricht University. She has been a visiting professor and guest lecturer at various universities and institutions abroad including Peking University in 2006 and 2007. Her research interests lie in the fields of European substantive law, migration and non-discrimination law and European competition and company law. Furthermore she publishes in the area of art law and cultural property law. She is involved in several international research networks and member of the research school Ius Commune.

DRIDA WENDT is a lecturer in European Law at the Erasmus Universiteit Rotterdam and a legal specialist for the Dutch Competition Authority. Her main research interests include EU competition law, and the laws that govern the liberal professions. She served on the editorial committee of the Maastricht Journal of European and Comparative Law (2006–10).

DR ANJA WIESBROCK is a lecturer in European Law at the law faculty of the Maastricht University. Her main research interests include EU substantive law, European migration and nationality law and European criminal law. She is currently working as a Visiting Lecturer at Eylül University, Izmir.

PREFACE

This book results from a 'Multilateral Jean Monnet Research Group' called 'European Economic and Social Constitutionalism after the Treaty of Lisbon: an Interdisciplinary Perspective', which took up its work in September 2008. The idea for the group originated in collaborations between Hildegard Schneider and Dagmar Schiek within the framework of the IUS COMMUNE research school, where both had attempted to establish a research focus 'Economic and Social Constitutionalism', as well as in the contacts between Ulrike Liebert and Dagmar Schiek, who had been working at neighbouring universities for quite a while, often noticing that they had some overlap in research interests, but not succeeding in teaming up for research.

The Jean Monnet Programme offered an ideal opportunity to acquire the funds necessary to intensify these exchanges. When we wrote the application in February 2008, the fate of the Treaty of Lisbon was not yet decided. However, we bravely assumed that the eternal issue of tensions between the economic and social dimensions inherent in the European integration project would remain of prominent importance, and that there was not a sufficient amount of research concerning their interrelation at different levels and with modes of EU governance. Moreover, we supposed that neither stylising the Laval and Viking cases as a conflict between the ECJ and the Member States nor to newly suggest purely procedural solutions to ameliorate the perceived subordination of the social to the economic dimension of European integration would suffice. Of course, we have been immensely fortunate to receive funding from our main sponsor, the European Commission, based on those ideas. We also acknowledge Leeds University School of Law for having provided some additional funds during the project's lifetime, as well as the research support structures at Leeds, the home base where the leadership and organisation of the project resided.

We are deeply appreciative of the participants to a conference in Leeds in September 2009 for discussing our ideas and framework, among them

XII PREFACE

several who later turned their contributions into book chapters, while other contributors joined in later. Our greatest thanks, however, go to our research team, which initially consisted of three research officers (Stephie Fehr (LL.M) at Leeds, Dr Sandra Kröger at Bremen and Dr Sergio Carrera at Maastricht). Sergio Carrera was subsequently joined by Dr Anja Wiesbrock in Maastricht, while Andrea Gideon (LL.M) took over the role of the Leeds research officer when Stephie Fehr went on maternity leave. She was joined by Sadana Perera, combining project administration and research assistance; Dr Ida Wendt, authoring the Leeds case study; and Dr Wendy Guns and Richard Butterworth (MA), acting as editorial assistants in the preparation of the publication. All of them have tremendously contributed to the project and the results would not have been possible without their engagement.

Final thanks go to Sinéad Moloney at Cambridge University Press, who supported our publishing proposal from the start and, together with Elizabeth Spicer, provided smooth editorial support for this project.

ABBREVIATIONS

ACVZ Adviescommissie voor Vreemdelingenzaken (Committee

for Advice on Foreigners' Affairs, the Netherlands)

AIRAANZ Association of Industrial Relations Academics of Australia

and New Zealand

AOF Annual Operation Framework

AWBZ Algemene Wet Bijzondere Ziektekosten (General Act on

Special Health Expenses, the Netherlands)

BITC Business in the Community

CAI Contrat d'Accueil et d'Intégration (Welcome and

Integration Contract, France)

CAIF Contrat d'Accueil et d'Intégration pour la Famille (Family

Welcome and Integration Contract, France)

CBPs Common Basic Principles of Immigrant and Integration

Policy

CCP Common Commercial Policy (EU)

CEEP European Centre of Employers and Enterprises Providing

Public Services

CEPS Centre for European Policy Studies

CESEDA Code de l'Entrée et de Séjour des Estrangers e du Droit

d'Asile (Code on Admission and Residence of Foreigners

and on Right to Asylum, France)

CFI Court of First Instance (EU until Nov. 2009, now: General

Court)

CiMU Committee on Circular Migration and Development

(Kommittèn för cirkulär migration och utveckling)

CME Co-ordinated Market Economies
CMLRev Common Market Law Review

Columbia JEL Columbia Journal of European Law
Columbia JTL Columbia Journal of Transnational Law

CompEurPolit Comparative European Politics

CPB Centraal Plan Bureau (Central Planning Office, the

Netherlands)

CQC Care Quality Commission
CSO Civil Society Organisation

CSR Corporate Social Responsibility

xiv

LIST OF ABBREVIATIONS

DGB Deutscher Gewerkschaftsbund (Trade Union Congress,

Germany)

DGIS Directoraat-Generaal Internationale Samenwerking

(General Office for International Co-operation, the

Netherlands)

DVBl Deutsches Verwaltungsblatt

EC European Community (also used as abbreviation of the EC

Treaty)

ECB European Central Bank (EU)

ECJ Court of Justice of the European Union (EU)
ECOFIN Economic and Financial Ministers Council (EU)

ECR European Court Reports (EU)

ECSC European Coal and Steel Community

ECtHR European Court of Human Rights (Council of Europe)

EC Treaty European Community Treaty
EEA European Economic Area

EEC European Economic Community
EIOP European Integration Online Papers

EIRonline European Industrial Relations Observatory Online
EITI Extractive Industries Transparency Initiative

ELI European Law Journal
ELRev European Law Review

EMMI European Modules for Migrants Integration

EMS CSR Forum EU Multi-stake Forum on Corporate Social Responsibility

EMU European and Monetary Union (EU)

EPL European Public Law

EPP-ED Group Group of the European People's Party (Christian

Democrats) and European Democrats in the European

Parliament

EPS European Political Science

ERT European Round Table of Industrialists (EU)

ESM European Social Model

ETUC European Trade Union Congress ETUI European Trade Union Institute

EU European Union FOC Flags of Convenience

FOII Office Français de l'Immigration et de l'Intégration (French

Office of Immigration and Integration)

FSU Finnish Seamen Union

FTSE Financial Times Stock Exchange

GCIM Global Commission on International Migration (UN)

GDP Gross Domestic Product

GP General Practitioner (England, Wales)

IJGLS Indiana Journal of Global Legal Studies

ILJ Industrial Law Journal

ILO International Labour Organisation
IMI International Migration Institute

IND Immigratie-en Naturalisatie Dienst (Immigration and

Naturalisation Service, the Netherlands)

InfAuslR Informationsbrief Ausländerrecht

IOM International Organisation for Migration

ISTC Independent Sector Treatment Centre (England, Wales)

ITF International Transport Worker's Federation

JCMS Journal of Common Market Studies
JEPP Journal of European Public Policy
J Law&Soc Journal of Law and Society

Inl Soc. Pol. Journal of Social Policy

LHB Local Health Boards (England, Wales)

LME Liberal Market Economies

LS Legal Studies

LSI Law & Social Inquiry

MEP Member of the European Parliament

MIDA Migration and Development in Africa (IOM capacity-

building programme)

MLR Modern Law Review

MOIA Ministry of Overseas Indian Affairs

MPI Migration Policy Institute

MPIfG Max-Planck Institut für Geschellschaftsforschung (Max

Planck Institute for the Study of Societies, Cologne)

MS Member State(s) (EU)

MVV Machtiging tot voorlopig verblijf (Provisional Leave to

Remain, the Netherlands)

NCP National Contact Point

NGO Non-governmental Organisation

NHS National Health Service (England, Wales)

Nma Nederlandse Mededingsautoriteit (Competition Authority,

the Netherlands)

NTER Nederlands tijdschrift voor Europees recht

Nza Nederlandse Zorgautoriteit (Authority supervising the care

sector, the Netherlands)

OCI Overseas Citizenship of India

OECD Organisation for Economic Co-operation and

Development (UN)

OFT Office of Fair Trading (UK)

xvi	LIST OF ABBREVIATIONS
OJ	Official Journal of the European Union
OJLS	Oxford Journal of Legal Studies
OMC	Open Method of Co-ordination (EU)
PbR	Payment by Result
PCT	Primary Care Trusts (England, Wales)
PWD	Directive 96/71/EC of the European Parliament and of the
	Council of 16 December 1996 concerning the posting of
	workers in the framework of the provision of services
	(Posting of Workers Directive)
QMV	Qualified Majority Voting (EU)
Qual Saf Health Care	Quality and Safety in Health Care
RTDE	Revue trimestrielle de droit européen
SE	Societas Europaea
SER	Sociaal Economische Raad (Social and Economic Council,
	the Netherlands)
SEW	Sociaal-Economische Wetgeving - Tijdschrift voor Europees
	en Economisch Recht
SGEI	Services of General Economic Interest (EU)
SME	Social Market Economy
TCN	Third-country National
TEU	Treaty on European Union

Treaty of Lisbon United Kingdom

United Nations

Varieties of Capitalism

Act, the Netherlands)

Welsh Assembly Government

Market in Healthcare, the Netherlands)

United States

World War II

TFEU ToL

UK UN

US

VoC WAG

WIB

WMG

WWII

Treaty on the Functioning of the European Union

Wet inburgering in het Buitenland (Integration Abroad

Wet Marktordening Gezondheidszorg (Act on creating a

TABLE OF CASES

I Court of Justice of the European Union and General Court: Numerical Order

26/62 NV Algemene Transport-en	25, 148
Expeditie Onderneming van Gend en Loos	
v. Netherlands Revenue Administration [1963]	
ECR 3	
6/64 Flaminio Costa v. ENEL [1964]	25, 148
ECR 585	
6/72 Europemballage Corporation and	267
Continental Can Company Inc v.	
Commission [1973] ECR 215	
8/72 Cementhandelaren v. Commission	268
[1972] ECR 977	
155/73 Italian Republic v. Guiseppe Sacchi	186
[1974] ECR 409	
8/74 Procureur du Roi ν . Benoît and	26
Gustave Dassonville [1974] ECR 837	
27/76 United Brands Company and United	270
Brands Continentaal BV v. Commission	
[1978] ECR 207	
13/77 SA G.BINNO-B.M. v. Association	268
des détaillants en tabac (ATAB) [1977]	
ECR 2115	
120/78 Rewe-Zentrale AG v.	26, 166
Bundesmonopolverwaltung für Branntwein	
[1979] (Cassis de Dijon) ECR 649	
37/83 Rewe-Zentral AG v. Direktor der	171
Landwirtschaftskammer Rheinland	
[1984] ECR 1229	
229/83 Association des Centres distributeurs	110
Édouard Leclerc and ors. v. SARL "Au blé	
Decourse Decourse and Co Co	

209 to 213/84 Ministère public ν . Asjes and	270
Others [1986] ECR 1425	
45/85 Verband der Sachversicherer	270
v. Commission [1987] ECR 405	
118/85 Commission v. Italy (AAMS) [1987]	267
ECR 2599	
66/86 Ahmed Saeed and Silver Line Reisebüro	191
GmbH v. Zentrale zur Bekämpfung	
unlauteren Wettbewerb [1989] ECR 803	
126/86 Fernando Roberto Giménez Zaera	34
v. Institut Nacional de la Seguridad	
Social and Tesorería General de la	
Seguridad Social (Zaera) [1987] ECR 3697	
81/87 R v. HM Treasury and Commissioners	158
of Inland Revenue, ex p Daily Mail and	
General Trust plc [1988] ECR 5483	
18/88 Régie des télégraphes et des téléphones	191
v. GB-Inno-BM SA [1991] ECR 5491	
202/88 French Republic v. Commission-	274
Competition in the markets in	
telecommunications terminals equipment	
[1991] ECR I-1223	
331/88 The Queen / Ministry of Agriculture,	171
Fisheries and Food, ex p. FEDESA and	
others (FEDESA) [1990] ECR I-04023	
T-61/89 Dansk Pelsdyravlerforening	270
v. Commission [1992] ECR II-1931	270
C-221/89 Factortame and Others [1991]	166
ECR I-3905	100
C-246/89 Commission v. United Kingdom	166
[1991] ECR I-4585	100
	186
C-260/89 Elliniki Radiophonia Tiléorassi	100
AE and Panellinia Omospondia Syllogon	
Prossopikou v. Dimotiki Etairia Pliroforissis	
and Sotirios Kouvelas and Nicolaos	
Avdellas and ors. [1991] ECR I-2925	2.4
C-339/89 Alsthom Atlantique SA v.	34
Compagnie de construction mécanique	
Sulzer SA [1991] ECR I-17	
C-41/90 Klaus Höfner and Fritz Elser	182, 267
v. Macroton GmbH (Höfner) [1991]	
ECR I-1979	

C-76/90 Manfred Säger v.	27
Dennemeyer & Co. Ltd (Säger) [1991]	
ECR I-4221	
C-179/90 Merci Convenzionali Porto di	2, 186
Genova SpA v. Siderurgica Gabrielli	
SpA [1991] ECR I-5889	
C-159/91 and C160/91 Christian Poucet	268
v. Assurances Générales de France	
and Caisse Mutuelle Régionale du	
Languedoc-Roussillon (Poucet et Pistre)	
[1993] ECR I-637	
C-320/91 Criminal Proceedings against Paul	187
Corbeau [1993] ECR I-2533	
C-19/92 Kraus v. Land Baden Württemberg	163
(Kraus) [1993] ECR I-1663	
C-393/92 Gemeente Almelo and ors.	187, 192
v. Energiebedrijf Ijselmij NV [1994]	
ECR I-1447	
C-482/93 S. E. Klaus v. Bestuur van de	79
Nieuwe Algemene Bedrijfsvereniging	
[1995] ECR I-3551	
C-55/94 Gebhard v. Consiglio dell'Ordine	27, 163
degli Avvocati e Procuratori di Milano	
(Gebhard) [1995] ECR I-4165	
C-157/94 Commission v. Kingdom of the	187, 189–90, 192, 273–4
Netherlands (Dutch Electricity Monopoly)	*
[1997] ECR I- 5699	2 102 274
C-159/94 Commission v. French Republic	2, 192, 274
	·
C-233/94 Germany v. Parliament and	171
Council [1997] ECR I-02405	***
C-242/95 GT-Link A/S v. De Danske	192
Statsbaner (DSB) [1997] ECR I-4449	
C-284/95 Safety Hi-Tech v. S & T [1998]	171
ECR I-4301	0.0
C-341/95 Gianni Bettati v. Safety Hi-Tech	93
Srl [1998] ECR I-4355	220
T-41/96 Bayer AG v. Commission	268
[2000] ECR 3383	102 274
C-67/96 Albany International BV v. Stichting	192, 274
Bedrijfspensoenfonds Textielindustrie	
(Albany) [1999] ECR I-5751	

C-158/96 Raymond Kohll v. Union des Caisses de Maladie [1998] ECR I-1931	268
C-203/96 Chemische Afvalstoffen Dusseldorp BV and ors. v. Ministerie van Volkshuisvestiging, Ruimtelijke Ordening en Milieubeheer [1998] ECR I-4075	187-8, 190, 193
C-266/96 Corsica Ferries France SA v. Gruppo Antichi Ormeggiatori del porto di Genova Coop. Arl and ors. (Corsica Ferries) [1998] ECR I-3949	192
C-147/97 and 148/97 Deutsche Post AG v. Gesellschaft für Zahlungssysteme mbH (GZS) and Citicorp Karenservice GmbH [2000] ECR I-0825	188, 190
C-212/97 Centros Ltd v. Erhvervs-og Selskabsstyrelsen (Centros) [1999] ECR I-1459	158, 163–5
C-180 until 184/98 Pavlov and ors. v. Stichting Pensioenfonds Medische Specialisten [2000] ECR I-6451	267
C-209/98 Entreprenorforenigens Affalds/ Miljosektion (FFAD) v. Kobenhavns Kommune [2000] ECR I-3743	188, 190
C-228/98 Giovanni Bronzino v. Kindergeldkasse [2000] ECR I-00531	79
C-157/99 Gereats –Smits v. Stichting Ziekenfonds VGZ and Peerbooms v. Stichting CZ Groep Zorgverzekering [2001] ECR I-5473	268
C-309/99 Wouters and ors. v. Algemene Raad van de Orde van Advocaten (NoVA) [2002] ECR I-1557	267
T-319/99 Federación Nacional de Empresas de Instrumentación Científica, Médica, Técnica y Dental (FENIN) v. Commission	268
[2003] ECR II-357 C-340/99 TNT Traco SpA <i>v</i> . Poste Italiane SpA and ors. [2001] ECR I-4109	187
C-475/99 Firma Ambulanz Glöckner v. Landkreis Südwestpfalz [2001] ECR I–8089	193, 267