

SOCIAL WORK  
YEAR BOOK  
1947

# SOCIAL WORK YEAR BOOK

1947

A Description of Organized  
Activities in Social Work  
and in Related Fields

*Ninth Issue*

Editor

RUSSELL H. KURTZ



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HOWARD L. RUSSELL

MARIETTA STEVENSON



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## PREFACE

THIS edition of the *Social Work Year Book* is the ninth in the series begun in 1929 and continued on a biennial basis since 1933. Each succeeding edition has been prepared and published independently of the others and may thus be consulted without the necessity of referring to earlier issues for background material. The *Year Book* is presented as a concise encyclopedia descriptive of organized activities in social work and related fields.

The present volume contains two major divisions: PART ONE, consisting of a group of 79 signed articles written by authorities on the topics discussed; and PART TWO, consisting of three directories of national and international agencies, whose programs are integral with or related to the subject matter of PART ONE.

The topical articles are descriptive of functions, organized activities, and programs, rather than of individual agencies. An attempt has been made to present a factual, cross-section view of organization and practice in the various fields as they appeared in 1946, with a minimum of historical background and of forecast. Important events occurring in the two-year period since the 1945 *Social Work Year Book* was published have been emphasized, particularly those resulting from immediate postwar developments. Coverage has been restricted to the United States except for three articles, CANADIAN SOCIAL WORK, FOREIGN RELIEF AND REHABILITATION, and INTERNATIONAL SOCIAL WORK.

In determining what fields to consider "related" to social work for the purposes of this volume, the editor has sought to include those whose practitioners share with social workers responsibility for service to a common group of clients and those whose problems and objectives sharply impinge upon the area of social work practice and interest. The article PUBLIC HEALTH NURSING may be cited as an example of the former type of inclusion; the article LABOR STANDARDS, of the latter. With "social work" itself a term of uncertain delimitation, it has been considered impracticable to designate articles as belonging exclusively to either the "social work" or the "related" group. It is believed, however, that the 79 articles taken as a whole do cover with considerable adequacy the wide range of social welfare interest and activity.

Inclusion of an article or description of a program carries no implication of endorsement; the only test applied by the editor has been that of relevance to the scope and purpose of the volume.

The audience of the *Social Work Year Book* is envisaged as including not only social workers and practitioners in related fields but also students of the social

## Preface

sciences, legislators and public administrators, publicists, reference librarians, teachers, agency board members, and other interested persons, whatever their connections with governmental or voluntary social work may be. To the worker in a specialized field the articles should be helpful in providing current information concerning programs and activities in closely related areas. To the nonprofessional reader the volume should provide a broad basis for a better understanding of the social problems which so persistently challenge attention, and of the programs which have been devised for dealing with them.

The reconversion of social work from a wartime to a peacetime status has been attended by difficult problems. As the authors of the various articles point out, agencies have had to modify their programs to meet the needs of the postwar period—which are proving to be different, in many respects, from those of the peacetime decade preceding Pearl Harbor. During most of the 1930's the predominant facts facing social work were unemployment and the lack of security among citizens on the lower income levels. Social security legislation had made a good beginning toward providing some assurance of income to certain "dependent" groups—though not to the unemployed—when war intervened. Social work continued during the war period to serve its traditional "needy" clientele—dependent children, the aged, the handicapped—and in addition directed a large share of its service to a new group of people whose problems were caused by or connected with the war. These were the families of young men inducted into military service, the servicemen themselves—in training camp, field, and hospital—war workers, and entire communities as they organized for civilian defense and restricted living on the home front. These activities, reported in the 1943 and 1945 volumes, have now been superseded by programs of service to veterans, to former war workers seeking new employment and new homes, and to citizens generally as they strive for adjustments to the confused postwar situation. The authors of the articles in the present volume have not only reported these changes in considerable detail but have interpreted their significance and have sought to see where they may be leading in relation to the social work program of the future.

All authors of topical articles appearing in PART ONE were informed that they might use passages from previous *Social Work Year Book* articles without giving specific credit, and several have done so. Acknowledgment of indebtedness to earlier authors for this use of their material is hereby made by the editor on behalf of all the contributors to the present volume.

Each article contains a list of selected references to the literature of the subject discussed. These lists comprise a total of 1,211 separate books and pamphlets and 495 magazine articles—constituting in its entirety, it is believed, one of the most up-to-date and extensive social work bibliographies currently published. The reader

is directed to Appendix A for information concerning the names and addresses of the publishers of most of the periodicals listed in the bibliographies.

PART TWO, DIRECTORIES OF AGENCIES, is in three sections: NATIONAL AGENCIES—GOVERNMENTAL; NATIONAL AGENCIES—VOLUNTARY; and CANADIAN AGENCIES. The first of these sections lists 72 national governmental organizations in the United States whose functions are within or closely related to the field of social work. Many of these are discussed in the topical article FEDERAL AGENCIES IN SOCIAL WORK. It also includes 7 intergovernmental organizations in the health and welfare field. The second lists a total of 442 national (and international) voluntary organizations in the United States. (*See also* the article NATIONAL ASSOCIATIONS IN SOCIAL WORK.) The third, appearing for the first time in this issue, includes selected governmental and voluntary Canadian agencies. The inclusion of agencies in related fields greatly extends these directory lists but it is difficult to draw more restrictive lines without excluding organizations whose programs contain significant elements of social work activity or interest. As with the topical articles, agencies are included without endorsement of their programs or standards. Profit-making bodies have not been included, nor agencies financed by such bodies or established primarily to serve their interests, although it is recognized that important contributions to social welfare progress have been made by some of these organizations.

Topical articles and agency listings are self-indexed through being arranged alphabetically. A list of the topical article titles will be found in the TABLE OF CONTENTS on pages 3-4, and an identification of contributors on pages 11-14. The reader who does not immediately find the article he seeks is referred to the INDEX where, under the title he has in mind, he should find a reference to the title of the article for which he is looking as well as references to the national agencies whose work is significantly related to the subject in question. The INDEX also contains an alphabetical listing of all agencies included in PART TWO, and cross-references to these listings by functional rearrangement of titles. For example, the American Association for Adult Education is listed in the INDEX under both that title and the entry "Adult Education, American Association for."

The relatedness of articles in PART ONE will be readily apparent from the references made in them to other articles describing activities in the same or near-by fields. To illustrate: the article ADMINISTRATION OF SOCIAL AGENCIES contains cross-references at appropriate points to COMMUNITY CHESTS, COMMUNITY ORGANIZATION IN SOCIAL WORK, COUNCILS IN SOCIAL WORK, EDUCATION FOR SOCIAL WORK, LABOR AND SOCIAL WORK, PERSONNEL STANDARDS IN SOCIAL WORK, PUBLIC RELATIONS AND EDUCATION IN SOCIAL WORK, PUBLIC WELFARE, SOCIAL CASE WORK, and VOLUNTEERS IN SOCIAL WORK. Similar threads of cross-reference are woven throughout the entire group of articles in PART ONE.

## Preface

Attention is called to the introduction in this issue of several new presentations of subject matter. Topics treated for the first time are CANADIAN SOCIAL WORK and PSYCHOLOGICAL TESTING IN SOCIAL WELFARE, and for the first time in recent years, ALCOHOLISM. Describing activities discussed in the 1945 edition under other titles are the articles ADOPTION; CHILD LABOR AND YOUTH EMPLOYMENT; COMMUNITY CHESTS; EMPLOYMENT PLANNING; FOSTER CARE FOR CHILDREN; GUIDANCE AND COUNSELING; MIGRANTS, TRANSIENTS, AND TRAVELERS; PERSONNEL STANDARDS IN SOCIAL WORK; PUBLIC RELATIONS AND EDUCATION IN SOCIAL WORK; RACIAL PROGRAMS IN SOCIAL WORK; SERVICEMEN; SETTLEMENTS AND NEIGHBORHOOD HOUSES; and VETERANS' BENEFITS AND SERVICES. Several previously discussed topics have been omitted from this issue although their subject matter has in general been included in other articles.

In planning and compiling the present volume the editor has had the help of an Advisory Committee whose names appear in the fore part of the book. The Committee has been of great assistance in numerous ways. It has not been asked, however, to take responsibility either for *Year Book* policies or for the final product, that responsibility resting solely with the editor. Since the editor also has delimited the subjects upon which the various contributors have written, he shares with them, to a degree that varies with the different authors, responsibility for the adequacy of treatment which they have been able to achieve within the space allotted to them. On the other hand, no general verification has been attempted in the *Year Book* office of data presented by the various contributors.

The editor's indebtedness to all who have assisted in the preparation of the volume is gratefully acknowledged. These include the Advisory Committee and other consultants, the contributors of the topical articles, correspondents who have furnished information for PART TWO, and the office staff.

Special acknowledgment is made of the valuable services rendered by Margaret B. Hodges, Assistant to the Editor, who participated in all phases of the book's planning and preparation and compiled the directories of agencies in PART TWO.

RUSSELL H. KURTZ

*Editor*

January 6, 1947

PART ONE  
TOPICAL ARTICLES



# CONTRIBUTORS

---

**HERSCHEL ALT, LL.B.**

*Executive Director, Jewish Board of Guardians,  
New York City*  
JUVENILE BEHAVIOR PROBLEMS

**ARTHUR J. ALTMAYER, Ph.D., LL.D.**

*Commissioner for Social Security, Social Security  
Administration, Federal Security Agency*  
SOCIAL INSURANCE

**JOSEPH P. ANDERSON**

*Executive Secretary, American Association of So-  
cial Workers*  
SOCIAL WORK AS A PROFESSION

**F. EMERSON ANDREWS**

*Manager of Publication Department, Russell Sage  
Foundation; and Consultant on Publications,  
Twentieth Century Fund*  
FOUNDATIONS AND COMMUNITY TRUSTS  
(In collaboration)

**OLIVE K. BANISTER**

*Director, Vocational Guidance Bureau of Chil-  
dren's Services, Cleveland*  
GUIDANCE AND COUNSELING

**PHILIP BERNSTEIN**

*Field Service Director, Council of Jewish Federa-  
tions and Welfare Funds*  
JEWISH SOCIAL WORK

**GEORGE E. BIGGE, Ph.D.**

*Director, Office of Federal-State Relations, Fed-  
eral Security Agency*  
UNEMPLOYMENT COMPENSATION

**HOWARD BRAUCHER**

*President, National Recreation Association*  
RECREATION

**BERNICE BRIDGES**

*Director, Youth Division, National Social Wel-  
fare Assembly*  
YOUTH SERVICES

**SALLIE E. BRIGHT**

*Executive Director, National Publicity Council  
for Health and Welfare Services*  
PUBLIC RELATIONS AND EDUCATION IN SOCIAL  
WORK

**GRACE BROWNING, Ph.D.**

*Director, Division of Social Service, Indiana Uni-  
versity*  
RURAL SOCIAL PROGRAMS

**GLEN BURCH**

*Assistant to the Director, American Association  
for Adult Education; and Editor, Adult Edu-  
cation Journal*  
ADULT EDUCATION

**HARRY M. CASSIDY, Ph.D.**

*Professor of Social Welfare and Director, School  
of Social Work, University of Toronto*  
CANADIAN SOCIAL WORK

**JANE CHANDLER**

*Assistant Secretary, National Conference of So-  
cial Work*  
CONFERENCES OF SOCIAL WORK  
(In collaboration)

**DEAN A. CLARK, M.D.**

*Medical Director, Health Insurance Plan of  
Greater New York*  
MEDICAL CARE  
(In collaboration)

**KATHARINE G. CLARK**

*MEDICAL CARE*  
(In collaboration)

**NATHAN E. COHEN, Ph.D.**

*Professor of Social Work, New York School of  
Social Work, Columbia University*  
BOYS' AND GIRLS' WORK ORGANIZATIONS

**ALICE T. DASHIELL**

*Field Secretary, Child Welfare League of America*  
DAY CARE OF CHILDREN

**JOHN B. DAWSON**

*Associate Director, Community Chest of Phila-  
delphia and Vicinity*  
COMMUNITY CHESTS

**SARAH S. DEITRICK, M.D., M.P.H.**

*Assistant Director for Maternal and Child Health,  
Division of Health Services, Children's Bu-  
reau, Federal Security Agency*  
MATERNAL AND CHILD HEALTH

**HEDLEY S. DIMOCK, Ph.D.**

*Dean, George Williams College, Chicago*  
CAMPING

**ARTHUR DUNHAM**

*Professor of Community Organization, Institute  
of Social Work, University of Michigan, De-  
troit*  
ADMINISTRATION OF SOCIAL AGENCIES

# Contributors

## MYRON FALK

*Executive Director, Community Chest and Council of Social Agencies of Baton Rouge*  
MIGRANTS, TRANSIENTS, AND TRAVELERS

## GABRIEL FARRELL, D.D.

*Director, Perkins Institution and Massachusetts School for the Blind, Watertown*  
THE BLIND

## JOHN A. FITCH, LL.D.

*Professor of Social Work (Retired), New York School of Social Work, Columbia University*  
LABOR STANDARDS

## RALPH CARR FLETCHER

*Associate Professor of Social Work, Institute of Social Work, University of Michigan, Detroit*  
RESEARCH AND STATISTICS IN SOCIAL WORK

## SIDONIE MATSNER GRUENBERG

*Director, Child Study Association of America*  
PARENT EDUCATION AND CHILD DEVELOPMENT

## MARY-JANE GRUNSFELD

*Director, Clearing House, American Council on Race Relations*  
INTERRACIAL AND INTERCULTURAL ACTIVITIES

## WILLIAM HABER, PH.D.

*Professor of Economics, University of Michigan, Ann Arbor*  
EMPLOYMENT PLANNING

## MARGARET HAGAN

*Vice-President, American Association of Psychiatric Social Workers; and Deputy Director of Hospital Service, American National Red Cross*  
PSYCHIATRIC SOCIAL WORK

## EARL G. HARRISON, LL.B.

*Dean, The Law School, University of Pennsylvania*  
ALIENS AND FOREIGN BORN

## SHELBY M. HARRISON, Litt.D., LL.D.

*General Director, Russell Sage Foundation*  
FOUNDATIONS AND COMMUNITY TRUSTS  
(In collaboration)

## ALMA C. HAUPT, R.N., F.A.P.H.A.

*Director of Nursing Bureau, Metropolitan Life Insurance Company, New York City*  
PUBLIC HEALTH NURSING

## J. R. HELLER, JR., M.D.

*Medical Director, Chief, Venereal Disease Division, Public Health Service, Federal Security Agency*  
SOCIAL HYGIENE

## COLIN HERRLE

*Acting Administrator, Disaster Relief Service, American National Red Cross*  
DISASTER RELIEF

## HOWARD W. HOPKIRK

*Executive Director, Child Welfare League of America*  
FOSTER CARE FOR CHILDREN

## FLORENCE I. HOSCH

*Associate Professor, School of Social Welfare Administration, University of Illinois*  
PERSONNEL STANDARDS IN SOCIAL WORK

## DONALD S. HOWARD, PH.D.

*Director, Department of Social Work Administration, Russell Sage Foundation*  
FOREIGN RELIEF AND REHABILITATION

## RAY JOHNS, PH.D.

*General Secretary, Boston Young Men's Christian Association*  
NATIONAL ASSOCIATIONS IN SOCIAL WORK

## CHARLES S. JOHNSON, Litt.D.

*Director, Social Science Institute, and President-elect, Fisk University, Nashville*  
RACIAL PROGRAMS IN SOCIAL WORK

## ANNA E. KING, LL.D.

*President, American Association of Schools of Social Work; and Dean, School of Social Service, Fordham University*  
EDUCATION FOR SOCIAL WORK

## HOWARD R. KNIGHT

*General Secretary, National Conference of Social Work*  
CONFERENCES OF SOCIAL WORK  
(In collaboration)

## MERRILL F. KRUGHOFF

*Associate in Health and Welfare Planning, Community Chests and Councils, Inc.*  
COUNCILS IN SOCIAL WORK

## BENSON Y. LANDIS, PH.D.

*Secretary, Washington Office, Federal Council of the Churches of Christ in America and Cooperating Bodies*  
CONSUMER PROTECTION

## RUTH LARNED

*Director, American Branch, International Migration Service*  
INTERNATIONAL SOCIAL WORK

## GERTRUDE LONGDEN

*Consultant, Legislative and Agency Reference Division, American National Red Cross*  
VETERANS' BENEFITS AND SERVICES  
(In collaboration)

## EMMA O. LUNDBERG

*Consultant in Social Services for Children (Retired), Children's Bureau, Federal Security Agency*  
CHILD WELFARE



# Contributors

CHARLES E. LYGHT, M.D.

*Director, Health Education, National Tuberculosis Association*  
TUBERCULOSIS

BEATRICE McCONNELL

*Assistant Director, In Charge Child Labor and Youth Employment Branch, Division of Labor Standards, United States Department of Labor*  
CHILD LABOR AND YOUTH EMPLOYMENT

REV. JAMES T. McDONNELL

*Associate Director of Family Service, Catholic Charities of the Archdiocese of New York*  
CATHOLIC SOCIAL WORK

ROSE J. McHUGH

*Chief, Special Standards Section, Bureau of Public Assistance, Social Security Administration, Federal Security Agency*  
PUBLIC ASSISTANCE

WAYNE McMILLEN, Ph.D.

*Professor, School of Social Service Administration, University of Chicago*  
COMMUNITY ORGANIZATION IN SOCIAL WORK

SYDNEY MASLEN

*Executive Vice-President, Washington Housing Association*  
SOCIAL ACTION

WILBUR F. MAXWELL

*Director, Labor-Employee Participation, Community Chests and Councils, Inc.*  
LABOR AND SOCIAL WORK

ELEANOR BROWN MERRILL

*Executive Director, National Society for the Prevention of Blindness*  
SIGHT CONSERVATION

GERALD MONSMAN, LL.B., J.D.

*Counsel, Legal Aid Bureau, Baltimore*  
LEGAL AID

HARRIET MONTAGUE

*Director of Correspondence Course, John Tracy Clinic, Los Angeles*  
THE DEAF AND THE HARD OF HEARING

ALICE SCOTT NUTT

*Director of Special Services, Social Service Division, Children's Bureau, Federal Security Agency*  
JUVENILE AND DOMESTIC RELATIONS COURTS

EARL N. PARKER

*Assistant General Director, Family Service Association of America*  
FAMILY SOCIAL WORK

REV. ALMON R. PEPPER, D.D.

*Executive Secretary, Division of Christian Social Relations, National Council, Protestant Episcopal Church*  
PROTESTANT SOCIAL WORK

OSCAR C. POGGE, LL.B.

*Director, Bureau of Old-Age and Survivors Insurance, Social Security Administration, Federal Security Agency, Baltimore*  
OLD AGE AND SURVIVORS' INSURANCE

HUGH R. POMEROY

*Formerly Executive Director, National Association of Housing Officials; now Director, Westchester County Department of Planning (N.Y.)*  
HOUSING AND CITY PLANNING

FLORENCE POOLE

*President, National Association of School Social Workers; and Assistant Professor of Social Administration, School of Applied Social Sciences, University of Pittsburgh*  
SOCIAL AND HEALTH WORK IN THE SCHOOLS  
(In collaboration)

OLLIE A. RANDALL

*Assistant Director, Special Services Division, Community Service Society of New York*  
THE AGED

THOMAS A. C. RENNIE, M.D.

*Associate Professor of Psychiatry, Cornell University Medical College; and Director, Division of Rehabilitation, National Committee for Mental Hygiene*  
MENTAL HYGIENE

HOWARD L. RUSSELL

*Director, American Public Welfare Association*  
PUBLIC WELFARE

MARY E. SAMSON

*Executive Secretary, Philadelphia-Camden Social Service Exchange*  
SOCIAL SERVICE EXCHANGES

THORSTEN SELLIN, Ph.D., LL.D.

*Editor, Annals of the American Academy of Political and Social Science; and Professor of Sociology, University of Pennsylvania*  
ADULT OFFENDERS

MICHAEL J. SHORTLEY

*Director, Office of Vocational Rehabilitation, Federal Security Agency*  
VOCATIONAL REHABILITATION

WILSON G. SMILLIE, M.D., D.P.H., Sc.D.

*Professor of Public Health and Preventive Medicine, Cornell University Medical College*  
PUBLIC HEALTH