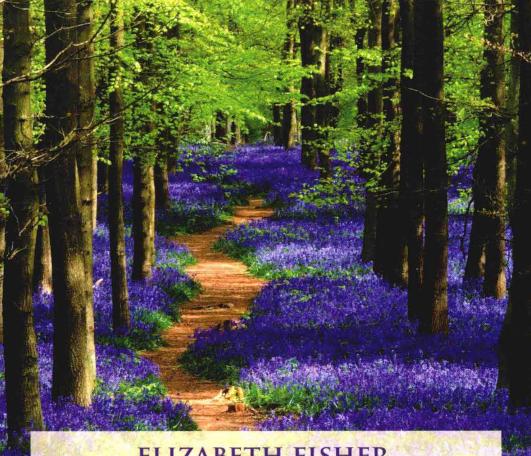
# ENVIRONMENTAL LAW

TEXT, CASES, AND MATERIALS



ELIZABETH FISHER, BETTINA LANGE, ELOISE SCOTFORD



# ENVIRONMENTAL LAW

Text, Cases, and Materials

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### ENVIRONMENTAL LAW

To all students of environmental law.

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### **PREFACE**

By its very nature, a volume of Text, Cases, and Materials is a collaborative enterprise. Indeed, that is the great value of such books, but it has also meant that the writing of this textbook has been a significant intellectual and practical challenge. Its existence is due to the input and patient support of many. Thus we have many people to thank. First, the editorial team at OUP, and particularly Abbey Nelms, has been wonderfully supportive at all times. Second, we would like to thank a number of research assistants who worked on this book over the years and particularly Paolo Ronchi and Stephen Dimelow – their can-do attitude was both impressive and an enormous help to all of us in finalizing the manuscript. Third, we would like to thank the reviewers and readers of draft chapters as well as all those in the wider environmental law scholarship community who have engaged with us and our writing. The very thoughtful feedback we received from reviewers was constructive and invaluable. Likewise, much in this book reflects the vibrancy of environmental law scholarship and we hope that the book will encourage students to dig deeper into the environmental law literature.

Finally, we would like to thank each other – that might seem a 'group-hug' thing to do, but this book would never have come into being in its current form without the contribution of each of us. As such, this book is a collective effort and we hope more than the sum of its parts. In light of the vast expanse of environmental law, we divided up the writing of the different chapters in the following way. Fisher was responsible for chapters 1–7, 9–10, 18–21 and the Introduction to Parts II, III, and V. Lange was responsible for Chapters 8, 12,13, 14, 17, and 22. Scotford was responsible for Chapters 11, 15 and 16. All contributed to the Introductions to Parts I and IV. This division of labour, and the different scholarly expertise we have brought to these chapters, reflects the fragmented nature of environmental law. With that said, we have each written our chapters with a view to the approaches and contents of other chapters, so there is considerable cross-referencing and cross-fertilization between them.

Liz Fisher writes: I would also like to thank the Faculty of Law and Corpus Christi College, University of Oxford for the much appreciated support they have provided over the years through funding research assistance and providing a research and teaching environment that encourages the very best. A big thank you must also go to my children, Corin and Arthur, for being their boisterous and curious selves. My most important and heartfelt thank you goes to my husband, Roderick. Writing this book has imposed much on him and I have been deeply appreciative of his loving, patient, and inspirational support (and his sense of humour).

Bettina Lange writes: I would like to thank colleagues at Oxford, including Wolfson College, for support of my academic work, Professor Bill Howarth for helpful comments on Chapter 14 (Water Pollution), Zachary Vermeer for excellent research assistance and my partner, Susan, for being lovely.

Eloise Scotford writes: I have done most of the work for this book as a Lecturer at King's College London, so my thanks go to colleagues at King's who read chapters and provided invaluable comments (in particular, Dr Rachael Walsh gave very helpful feedback on Chapter 6, Private Law), and who otherwise left me alone whilst I was in the depths of writing. My thanks are also owed to all those people – family, godparents and friends – with whom I spent not enough time whilst I was 'writing the textbook'. Finally, thank you to Michael, who took me on a first date whilst my first chapter was

only half-written and put up with all the writing moments along the way with great patience, constant support and genuine interest – some of the (no doubt better) ideas about waste are the result of our discussions and emails.

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Liz Fisher Bettina Lange Eloise Scotford 7 January 2013

## **ABBREVIATIONS**

AB Appellate Body

ACRE Advisory Committee on Releases into the Environment
ACNFP Advisory Committee on Novel Foods and Processes

AG Advocate General

AONB Area of Outstanding Natural Beauty
AQFD Air Quality Framework Directive
AQMA Air Quality Management Area

ATTAC Association for the Taxation of Financial Transactions for the Aid of Citizens

BACNGO Belize Alliance of Conservation Non-Government Organisations

BAT Best Available Technique

BERR Department for Business Enterprise and Regulatory Reform

BIS Department of Business, Innovation and Skills

BMW Biodegradable municipal waste

BPEO Best Practicable Environmental Option

BREF BAT Reference Document

BSE Bovine spongiform encephalopathy

BT Bacillus thuringiensis

CAFE Clean Air for Europe Programme
CAP Common Agricultural Policy
CBD UN Convention on Biodiversity

CC County Council

CCA Climate Change Agreement
CCC Climate Change Committee
CCL Climate Change levy

CCS Carbon Capture and Storage
CDM Clean Development Mechanism
CEQ Council of Environmental Quality
CER Certified Emission Reduction

CERCLA Comprehensive Environmental Response, Compensation and Liability Act 1980

CESR Committee of European Securities Regulators

CFC Chlorofluorocarbons

CFI Court of First Instance (now the General Court)

CH<sub>4</sub> Methane

CIS Common Implementation System

CITES Convention on International Trade in Endangered Species of Wild Fauna and Flora

CJEU Court of Justice of the European Union
CLEA Contaminated Land Exposure Assessment

CLTRAP Convention on Long Range Transboundary Air Pollution

CO Carbon monoxide
CO<sub>2</sub> Carbon dioxide

COMAH Control of Major Accidents Hazards

COP Conference of Parties
CPR Civil Procedure Rules

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CRC Carbon Reduction Commitment (formerly), now CRC Energy Efficiency Scheme

CROW Act Countryside and Rights of Way Act 2000

CRU Climatic Research Unit

DCLG Department of Communities and Local Government

DDT Dichlorodiphenyltrichloroethane

DECC Department of Energy and Climate Change

DEFRA Department of Environment, Food and Rural Affairs

DES Department for Education and Skills

DETR Department of Environment, Transport and Regions

DG Directorate General
DH Department of Health
DNA DeoxyriboNucleic Acid

DOE(NI) Department of Environment (Northern Ireland)

DWI Drinking Water Inspectorate

DWP Department for Work and Pensions EA Environment Agency

EAC Environmental Assessment
EAC Environmental Audit Committee
EAP Environmental Action Programme

EC European Community

ECHR European Convention on Human Rights

ECJ European Court of Justice

ECtHR European Court of Human Rights

EDPR Environmental Damage (Prevention and Remediation) Regulations 2009

EEA European Environment Agency
EEC European Economic Community
EFSA European Food Safety Authority
EFTA European Free Trade Association

EGA Experimentalist Governance Architecture

EHO Environmental Health Officer
EIA Environmental Impact Assessment

EIR 2004 Environmental Information Regulations 2004

EIS Environmental Impact Statement ELD Environmental Liability Directive

ELV Emission Limit Value

ELV End of Life Vehicles Directive EM Ecological Modernization

EMAS Eco-Management and Audit Scheme
EMS Environmental Management Standard

EoW End-of-Waste

EP European Parliament

EPA Environmental Protection Act 1990

EPRs Environmental Permitting Regulations 2010

EQS Environmental Quality Standard

ERU Emission Reduction Units

ERDF European Regional Development Fund

ES Environmental Statement

ESDN European Sustainable Development Network

ETS **Emissions Trading Scheme** EU European Union EURATOM European Atomic Energy Community European Waste Catalogue **EWC** Foreign and Commonwealth Office **FCO** Forum of European Securities Commissions **FESCO** FIT Feed-In-Tariff Friends of the Earth FoE FofES Friends of the Earth Scotland FOI Freedom of Information FOIA Freedom of Information Act FSA Food Standards Agency **FSC** Forest Stewardship Council FTT First Tier Tribunal GATT General Agreement on Tariffs and Trade 1947 GCGeneral Court GCC Global Climate Change Gross Domestic Product GDP **GHG** Greenhouse Gas **GMOs** Genetically Modified Organisms GPP Green Public Procurement House of Commons HC **HCBD** Hexachlorobutaiene HFC Hydroflurocarbon HM Her Majesty's Her Majesty's Treasury HMT HRA Human Rights Act 1998 **HSE** Health and Safety Executive IA Impact Assessment **IBA** Inventory of Important Bird Areas **IBM** International Business Machines Corporation ICI Imperial Chemical Industries ICI International Court of Justice Information and Communication Technologies ICT IED Industrial Emissions Directive IEF Information Exchange Forum IEL International Environmental Law

IMO International Maritime Organization

IMPEL EU Network on the Implementation and Enforcement of Environmental Law

IPC Infrastructure Planning Commission

IPC Integrated Pollution Control

IPCC Intergovernmental Panel on Climate Change
IPPC Integrated Pollution Prevention and Control
ISO International Standards Organization

ITLOS International Tribunal for the Law of the Sea

IUCN International Union for Conservation of Nature

JNCC Joint Nature Conservancy Committee

LAQM Local Air Quality Management

LCP Large Combustion Plants LETS Local Exchange Trading System LGA Local Government Act 1999 LGO Local Government Ombudsman Living Modified Organism LMO LNG Liquefied Natural Gas Local Nature Reserve LNR LPA Local Planning Authority Ministry of Agriculture, Fisheries and Food MAFF MARPOL International Convention on the Prevention of Pollution from Ships

MCZ. Marine Conservation Zones

**MEA** Multi-lateral Environmental Agreement

Member of Parliament

**MHPA** Milford Haven Port Authority MNR Marine Nature Reserve MOL Metropolitan Open Land Mixed Oxide Fuel MOX

MS Member State Nitrous Oxide N<sub>2</sub>O

MP

NAIL New Approaches to International Law

NAO National Audit Office NAP National Allocation Plan National Air Quality Strategy NAOS

NDPB Non-Departmental Government Body

NRA National Rivers Authority

NE Natural England

NEC National Emissions Ceiling

NEPA National Environmental Policy Act 1969

NERC Act Natural Environment and Rural Communities Act 2006

NGO Non-Governmental Organization

NH<sub>3</sub> Ammonia

**NIEA** Northern Ireland Environment Agency

National Nature Reserve NNR

NO Nitrogen Oxide NO, Nitrogen Dioxide N<sub>2</sub>O Nitrous Oxide Oxides of Nitrogen  $NO_x$ 

National Parks and Wildlife Countryside Act 1949 NPAC Act

**NPM** New Public Management

NPPF National Planning Policy Framework

NPS National Policy Statement

National Sustainable Development Strategies NSDS New South Wales Land and Environment Court **NSWLEC** 

Ozone  $O_3$ 

**OECD** Organization for Economic Development and Co-operation

Open Method of Co-ordination **OMC OPRA** Operational Risk Appraisal ORO Offence Response Options

OSPAR Convention on the Protection of the Marine Environment of the North Atlantic

Phosphinothricin-Nacetyltransferase PAT

PEFC Pan-European Forest Certification Council

Pb Lead

PCB Polychlorinated Biphenyls Protective Costs Order PCO PII.

Public Interest Litigation PM-10 Particular matter of a diameter less than 10 microns

PM-2.5 Particular matter of a diameter less than 2.5 microns

Post-Market Environment Monitoring plans **PMEM** PO Parliamentary and Health Services Ombudsman

Persistent Organic Pollutant POP

PPC Pollution Prevention and Control Planning Policy Guidance PPG PPS Planning Policy Statement

Part C notification under Directive 2001/18/EC. Pt C

PWD Packaging Waste Directive QMV Qualified Majority Voting RBS Royal Bank of Scotland

RCC Regulators' Compliance Code

RCEP Royal Commission on Environmental Pollution

REACH Registration, Evaluation, Authorization and Restriction of Chemical Substances

REDD Reducing Emissions from Deforestation and Degradation

RESA Regulatory Sanctions Act R & D Research and Development RIA Regulatory Impact Assessment

RIMAS Research Institute for Managing Sustainability

Reflexive Modernization RM

RNA Ribonucleic acid Renewables Obligation RO

Renewables Obligation Certificate ROC

ROMP Review of Old Mining and Minerals Permissions

RSPB Royal Society for the Protection of Birds

SAC Special Area of Conservation SCI Sites of Community Importance

SCP/SIP Sustainable Consumption and Production/Sustainable Industrial Production .

SCR Secondary Catalytic Reduction

Scottish Environment Protection Agency SEPA SET-Plan European Strategic Energy Technology Plan

SD Sustainable Development

Sustainable Development Indicators SDI SDS EU Sustainable Development Strategy SEA Strategic Environmental Assessment

SEA Single European Act Treaty Sulphur Hexafluoride SF6 SG Sector Guidance Note

SIGGTO Society of International Gas Tanker and Terminal Operators

SNIF Summary Notification Information Format database

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SO<sub>2</sub> Sulphur Dioxide SOx Oxides of Sulphur

SPA Special Protection Area
SPS Sanitary and Phyto-sanitary

SSSI Site of Special Scientific Interest STW Severn Trent Water Authority

TA Technical Instruction Air (Technische Anleitung Luft)

TBT Technical Barriers to Trade

TEC Treaty establishing the European Community

TCPA Town and Country Planning Act 1990

TEU Treaty of the European Union

TFEU Treaty on the Functioning of the European Union

TSAP Thematic Strategy on Air Pollution

TWAIL Third World Approaches to International Law

TWG Technical Working Groups
UEA University of East Anglia

UK United Kingdom

UKELA UK Environmental Law Association

UN United Nations

UNCED UN Convention on Environment and Development

UNCLOS United Nations Law of the Sea Convention
UNECE UN Economic Commission for Europe
UNEP United Nations Environmental Programme

UNESCO United Nations Educational, Scientific and Cultural Organization

UNFCCC UN Framework Convention on Climate Change

US United States

VEP Voluntary Environmental Program

VOC Volatile Organic Compound

WA Water Act 2003

WCAct Wildlife and Countryside Act 1981 WDA Welsh Development Agency

WEEE Waste Electrical and Electronic Equipment Directive

WFD Water Framework Directive (in Chapter 14)
WFD Waste Framework Directive (in Chapter 16)

WFWT Wildfowl and Wetlands Trust

WG Working Groups

WHO World Health Organisation

WIA Water Industry Act WRA Water Resources Act

WSR Waste Shipments Regulation
WWF-UK World Wildlife Fund-UK

WT Wildlife Trust

WTO World Trade Organization

# ACKNOWLEDGEMENTS TO COPYRIGHT HOLDERS

A central purpose of this book is to introduce students to the richness of environmental law discourse and scholarship. Not only do we want our readers to see the diversity and complexity of views but we also want to encourage them to read beyond this textbook. To that end, this book contains over 550 extracts from different primary and secondary sources. Throughout the book, the full citation of all material is given. Grateful acknowledgement is made to all the authors, organizations and publishers of copyright material that appears in this book including:

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