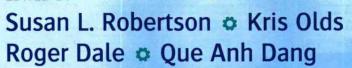
EDITED BY





1

Global Regionalisms and Higher Education

PROJECTS, PROCESSES, POLITICS



Global Regionalisms and Higher Education

'Between the ever-open possibilities of the global space, and the nation-state with its still seemingly irreducible hold on territory and imagination, lies the region. In higher education there are many kinds of region. This is by far the best book on regional developments, and one of the first two or three books we must now turn to in order to understand global higher education – it provides an invaluable geo-spatial lens that complements analyses based on political economy and culture.'

Simon Marginson, ESRC/HEFCE Centre for Global Higher Education and University College London, UK

'This is an outstanding book that brings sharp analytical focus to the regionalization of higher education rather than subsuming it under the broader rubric of transnational education. It brings a critical perspective to regional higher education that understands it as political and cultural projects — albeit contested — that produce new cartographies of higher education governance. It asks: who drives these projects, what interest do they serve and who are the governed and the governors in these systems of governance? This is essential reading for anyone interested in the future of higher education.' Kanishka Jayasuriya, Murdoch University, Australia

'Regional supra-national organizations such as the European Union, NAFTA and ASEAN are not only integrated through formal agreements between member states. As this collection of studies of higher education convincingly shows, the knowledge-based services economy fueling much global economic growth is becoming dependent on higher-education collaborative projects at the regional scale. These projects transcend the bounds of the state-to-state compacts as such and point to the increasingly regional future of this entire sector.'

John Agnew, University of California, Los Angeles, USA

'In an age of complex multilateralism, regionalist strategies and regionalization, processes need to feature much more prominently in academic research literatures. Global Regionalisms and Higher Education is exemplary in its understanding of this key point. It provides a comprehensive, lucid, illuminating and engaging study of the diverse ways in which education systems, policies and politics are embroiled in processes of region-building, and their significance for theory and practice. Significantly enriching our understanding of what it means to "regionalize" education, Robertson et al. have delivered what deserves to be recognized as a turning point in the sociology of globalization, regional integration, social policy and education.'

Nicola Yeates, The Open University, UK

This original book provides a unique analysis of the different regional and inter-regional projects. their processes and the politics of Europeanization, globalization and education. Collectively, the contributors engage with a range of theories on regionalizing in order to explore new ways of thinking about regionalisms and interregionalisms with a focus on the higher education sector. It makes the compelling case that globally, higher education is being transformed by regionalizing and inter-regionalizing projects aimed at resolving ongoing economic, political and cultural challenges within and beyond national territorial states.

The chapters range over a wide geography of regional projects and their unique politics – from Europe to Latin America, Africa, Asia, Europe, the Gulf, and the Barents Region. Collectively they reveal the diverse, uneven, and variegated nature of global regionalisms in higher education.

Comprehensive and theoretically informed, this unique book will appeal to academics and postgraduate students, in addition to policy-makers and administrators involved in higher education.

Susan L. Robertson is at the University of Bristol, UK, Kris Olds is in the Department of Geography at the University of Wisconsin-Madison, USA, Roger Dale and Que Anh Dang are in the Graduate School of Education at the University of Bristol, UK.

Edward Elgar

The Lypiatts, 15 Lansdown Road, Cheltenham, Glos GL50 2JA, UK
Tel: + 44 (0) 1242 226934 Fax: + 44 (0) 1242 262111 Email: info@e-elgar.co.uk

William Pratt House, 9 Dewey Court, Northampton, MA 01060, USA Tel: +1 413 584 5551 Fax: +1 413 584 9933 Email: elgarinfo@e-elgar.com

www.e-elgar.com www.elgaronline.com



J 0 P O S 0 Q 天 S S S a ø J 0 Q P

5

Eloar

Global Regionalisms and Higher Education

Projects, Processes, Politics

Edited by

Susan L. Robertson

University of Bristol, UK

Kris Olds

Department of Geography, University of Wisconsin-Madison, USA

Roger Dale

Graduate School of Education, University of Bristol, UK

Que Anh Dang

Graduate School of Education, University of Bristol, UK



Cheltenham, UK • Northampton, MA, USA

© Susan L. Robertson, Kris Olds, Roger Dale and Que Anh Dang 2016

All rights reserved. No part of this publication may be reproduced, stored in a retrieval system or transmitted in any form or by any means, electronic, mechanical or photocopying, recording, or otherwise without the prior permission of the publisher.

Published by Edward Elgar Publishing Limited The Lypiatts 15 Lansdown Road Cheltenham Glos GL50 2JA UK

Edward Elgar Publishing, Inc. William Pratt House 9 Dewey Court Northampton Massachusetts 01060 USA

A catalogue record for this book is available from the British Library

Library of Congress Control Number: 2016938593

This book is available electronically in the **Elgar**online Social and Political Science subject collection DOI 10.4337/9781784712358



ISBN 978 1 78471 234 1 (cased) ISBN 978 1 78471 235 8 (eBook)

Typeset by Servis Filmsetting Ltd, Stockport, Cheshire Printed and bound in Great Britain by TJ International Ltd, Padstow

Global Regionalisms and Higher Education

Contributors

Tahani Aljafari graduated with a PhD in Education from the University of Bristol, UK in 2013. Tahani's research interests include policy-making in higher education and regionalism, specifically in relation to the Gulf Cooperation Council. After graduation, she taught Global Citizenship at the King Fahad Academy in London, UK. She is currently Deputy Head of Academic Studies at the Primary School at the King Fahad Academy.

Mário Luiz Neves de Azevedo is Associate Professor at the State University of Maringá (UEM), Brazil. His research interests include internationalization, regionalization and globalization of higher education. Mário is also a researcher at the National Council for Scientific and Technological Development in Brazil.

Norzaini Azman is Professor of Higher Education at the Faculty of Education, Universiti Kebangsaan Malaysia. She is also an Associate Research Fellow at the National Higher Education Research Institute and a member of the International Association of Universities (IAU) Reference Group. Her main research interests include policy and governance of higher education, the academic profession, and higher education for sustainability. She has collaborated with the International Institute for Educational Planning, Paris, France; the Asian Development Bank, UNESCO Bangkok and the Malaysia—Australia Institute in research projects. She has published numerous scholarly articles in higher education journals, and numerous book chapters.

Aishah Abu Bakar is a Senior Lecturer at the Civil Engineering Department, the University of Malaya (UM). She is also the Director of the Academic Development Centre at UM and a member of a working committee for the Malaysian Qualifications Framework Review. She was actively involved in curriculum development and quality assurance, in higher education research specifically in assessment, curriculum design and delivery. Her research in e-assessment in tertiary learning has led to several national and international awards. She was the Director of Academic Development Management Division, Department of Higher Education, Ministry of Education Malaysia and has represented the Ministry at various forums in higher education policies and initiatives including student mobility programmes.

Roger Y. Chao, Jr is an independent international education consultant. Roger's research is engaged with higher education policies and reforms within national and regional contexts. He has written on the internationalization and regionalization of higher education and regularly writes commentaries on higher education developments in the Southeast and East Asia, and Asia Pacific regions. He has served as the international consultant for higher education with the United Nations Educational, Scientific and Cultural Organization (UNESCO) in Myanmar, and has been commissioned to write a number of technical reports for UNESCO including 'The Role and Effectiveness of Regional Recognition Conventions in the Asia and the Pacific Region'.

Jean-Émile Charlier has a PhD in Sociology. He is Professor at the Université catholique de Louvain-Mons, Belgium and co-tenured as UNESCO Chair in educational sciences at the University Cheikh Anta Diop of Dakar, Senegal. He has worked on a wide range of issues, including the sociology of religion and religious education in secondary schools in Africa. Over the last ten years his research has focused on concerns over the effects of the Bologna Process on European and African higher education systems and the resistances to international injunctions in education.

Sarah Croché has a PhD in Political and Social Sciences and a PhD in Educational Sciences. She is an Associate Professor at the University Picardie Jules Verne (UPJV), France. In her thesis, she studied the role of the European Commission in the Bologna Process. More recently, her research has taken two directions: truth discourses in competition in African education, and the effects of quality assurance mechanisms on academics.

Roger Dale is Professor of Education at the University of Bristol, UK. His academic interests centre around the sociology of education and education policy. He was from 2007 to 2010 Scientific Coordinator of the European Union (EU) Network of Experts on Social Science and Education, and he has been an editor of three collections of studies around aspects of European education policy. Together with Susan Robertson, he co-founded the journal *Globalisation, Societies and Education* in 2003.

Que Anh Dang is a Marie Curie Doctoral Researcher at the University of Bristol, UK. She has worked in the higher education sector for 15 years in Asia and Europe. Her research interests include mobility and mutation of higher education policies, the role of international organizations in policy-making, higher education and regionalism in Asia and Europe. She has published papers on higher education reforms, the role of the World Bank, foreign university campuses in Asia, and Association of Southeast

Contributors xi

Asian Nations (ASEAN)—EU education cooperation. Her current research project is concerned with higher education in the knowledge economy and regionalism in Asia and Europe.

Luis Armando Gandin is Professor of Sociology of Education at the School of Education of the Universidade Federal do Rio Grande do Sul, Brazil. Among his publications are *The Routledge International Handbook of the Sociology of Education* (edited with Michael Apple and Stephen Ball). He is the editor of two journals: *Educação & Realidade* and *Currículo sem Fronteiras*. His research interests are sociology of education, curriculum and educational policy.

Tavis D. Jules is an Assistant Professor of Cultural and Educational Policy Studies at Loyola University Chicago, USA. His research focuses on the impact of regionalism upon (small and) micro-states and education in transitory space with a geographic focus on the Maghreb region. He is the book reviews editor, Caribbean Journal of International Relations and Diplomacy and author of Neither World Polity nor Local or National Societies: Regionalization in the Global South – the Caribbean Community (Peter Lang Press, 2012).

Susana Melo was awarded her PhD in Education by the University of Bristol, UK in 2013. Subsequently, she held a 21-month full-time position as Research Fellow at the University of Nottingham's School of Education, UK, where she contributed to a large EU-funded project (LLLight'in'Europe) with case study research on the multi-level governance of the EU's employment–lifelong learning policy nexus. Her doctoral research focused on the relations between the Council of Europe and the Bologna Process and informs her current main research interest in the nexus of European politics, higher education policies and theories on the societal role of (higher) education.

Paulino Motter has a PhD in Education awarded by the University of Wisconsin-Madison, USA. Paulino began his career as a journalist. Since the mid-1990s he has specialized in public policy and government management, and worked for the Brazilian Ministry of Education. Most of his academic research deals with the relationship between media, public discourse and policy formation. From 2008 to 2012, he was involved with the designing and implementation of the Federal University of Latin American Integration (UNILA) project, after spending many years on the so-called Triple Frontier, which connects Brazil, Paraguay and Argentina.

Thomas Muhr is Adjunct Lecturer in Sociology at Friedrich-Alexander University Erlangen-Nuremberg, Germany and Honorary Assistant

Professor at the Centre for International Education Research, University of Nottingham, UK. Thomas's research is concerned with the political sociology and geographies of globalization, development and education, especially post-school and non-compulsory education, with an area focus of Latin America—Caribbean in the context of global South—South cooperation. Thomas is the author of *Venezuela and the ALBA: Counter-Hegemony, Geographies of Integration and Development, and Higher Education for All* (VDM, 2011) and editor of *Counter-Globalisation and Socialism in the 21st Century: The Bolivarian Alliance for the Peoples of Our America* (Routledge, 2013).

Kris Olds is Professor in the Department of Geography, University of Wisconsin-Madison, USA. He also serves as a Senior Fellow with the Educational Innovation initiative in the Provost's Office. Kris's current research focuses on the globalization of higher education and research. This research agenda relates to his long-standing research interests in the globalization of the services industries (including higher education, architecture and property), and their relationship to urban and regional change. He has worked as an academic in England, Canada, Singapore (1997–2001), and the United States (2001 to present), and was also based at Sciences Po in Paris in 2007–2008.

Oana Marina Panait is a PhD researcher at the Faculty of Economics, Political, Social and Communication Sciences, Université catholique de Louvain-Mons, Belgium. Her research concerns the dissemination of international prescriptions in the field of education and the resistance of local actors.

Daniela Perrotta is a researcher at the National Council of Scientific and Technical Research based at the University of Buenos Aires, Brazil, where she is also a lecturer. Her courses are in the field of regional integration and Latin American thought. She coordinates the Latin American Evaluation System of the Latin American Council of Social Sciences. Daniela has a PhD in Social Sciences (FLACSO Argentina). Her research topic is the study of the policies of internationalization and regionalization of higher education, combining theoretical approaches and methodological tools in the field of education (critical sociology of higher education) and political science (studies of regional integration and comparative studies). Daniela is involved in community activities regarding the promotion of Latin American integration from the university in a project called 'Identidad MERCOSUR'.

Susan L. Robertson is Professor of Sociology of Education at the University of Bristol, UK. Susan's research is broadly engaged with transformations in the state, education and governance as a result of global, regional and

national projects and processes. She has written extensively on the development of Europe as a regionalizing project, and Europe's inter-regional projects with Asia and Latin America. Susan is founding Director of the Centre for Globalisation, Education and Social Futures at Bristol, and is founding co-editor of the journal Globalisation, Societies and Education. Her recent books include Public Private Partnerships and Global Governance, and Privatisation, Education and Social Justice.

Morshidi Sirat is Professor in the School of Humanities, Universiti Sains Malaysia, and Founder Director, Commonwealth Tertiary Education Facility. He has served as the Director of the National Higher Education Research Institute and as Deputy Director-General, Department of Higher Education (Public Sector), Ministry of Higher Education, Malaysia. Between April 2013 and May 2014 Morshidi was Director-General of Higher Education/Registrar General, Private Institutions of Higher Education. Morshidi publishes widely on Malaysia's higher education policy and is very active in research and consultancy work for the Asian Development Bank (ADB), the World Bank, UNESCO Bangkok and the International Institute for Educational Planning (IIEP), Paris.

Marit Sundet is an Associate Professor at Nord University, Norway and a member of the UArctic academic leader team. Marit's research is broadly engaged with individual meaning structures in relation to the framework where they operate in terms of local, national and international conditions. In previous research Marit has been concerned with how institutions organize and act in relation to vulnerable groups of the population; she found that a given society's perception of normality affects the differentiation and classification of otherness. In international cooperation between higher education institutions her empirical studies reveal that the cooperation is rooted in very different political, social, economic and cultural conditions that are prerequisites for the individuals' participating in international networks.

Anthony Welch is Professor of Education at the University of Sydney, Australia. Anthony's research spans the sociology of education, policy studies, and international higher education, and he has written extensively on these developments, both in Australia and, particularly, in Asia, including China, Southeast Asia and Afghanistan. Anthony has won numerous awards, including as a Fulbright scholar, and most recently a national award as *Haiwai Mingshi* (Distinguished Overseas Scholar), China. He has a substantial consultancy record, and his recent books include *Education*, *Change and Society* (3rd edition), *Higher Education in Southeast Asia* and *Counting the Cost: Financing Higher Education for Inclusive Growth in Asia*.

Acknowledgements

This book is the outcome of a stimulating and highly fruitful collaboration over a decade between the authors of the chapters on global regionalisms and higher education. Like many intellectual endeavours, it was built upon a number of formally and informally organized encounters, conversations and exchanges between us as we tried to make sense of what was going on around us. Already several of us were collaborating on the changing spatial organization of higher education, and the ways this sector was being mobilized in the refashioning of cities, their regions, and nations and globally. We were also intrigued by the ways in which these disparate but often connected projects were increasing taking on a supra-regional form — the most obvious of course being Europe — but not only by this. Indeed there were other intriguing, novel, as well as imitatory developments under way, many of which are presented in this book.

The pathway to this book is more than ten years long, and draws upon research and dialogue in the United Kingdom and the USA. Our sustained engagement has been generously supported by the Worldwide Universities Network (WUN), the University of Wisconsin-Madison Center for European Studies (a US Department of Education National Resource Center), the UW-Madison European Union Center of Excellence (funded by the university and the European Commission), as well as the Division of International Studies and the Department of Geography. We are grateful for the background support of key UW-Madison faculty, staff, and students including Gilles Bousquet, Elizabeth Covington, Jason Nu and Noah Rost. Indirect support and valuable insights over this decade have been provided by some of the European architects of the Bologna Process (including Pavel Zgaga and Eric Froment), as well as key policy practitioners and analysts (including Anne Corbett and Michael Gaebel).

This volume is an outcome of this journey. But what makes it particularly remarkable is that it is one of the first systematic efforts to bring together this range of work on regionalizing projects and higher education from around the globe, and present it to a wider audience. There are huge gaps still to be filled, especially on emerging regionalisms and inter-regionalisms in regions such as Africa, the Mediterranean and North African region, and Oceania. But we see this as the start of an intellectual journey, and not its endpoint.

We have many people to thank for believing this was a worthwhile project; you know who you are. We would also like to thank many of our students, some not in this volume but nevertheless present, treading along fascinating paths researching global higher education regionalisms. All of us would like to thank our own institutions for providing intellectually challenging environments to work in, and for their support for this kind of academic endeavour. Finally, we would particularly like to thank Alex Pettifer and colleagues at Edward Elgar Publishing for all of their help in making sure we could bring this publication to fruition. Now, over to you.

Abbreviations

AACCUP	Accrediting Agency of Chartered Colleges and
AATT	Universities
AAU	Association of African Universities
ACA	Academic Cooperation Association
ACC	Accreditation Committee of Cambodia
ACIA	ASEAN Comprehensive Investment Agreement
ACP	African, Caribbean and Pacific Group of States
ACRULAC	Association of Rectors of LAC Universities
ACTFA	Academic Credit Transfer Framework for Asia
ACTI	Association of Caribbean Tertiary Institutions
ACTS	ASEAN Credit Transfer System
ACTS	ASEM Credit Transfer System
ADB	Asian Development Bank
ADEA	Association for the Development of Education in
	Africa
AEC	ASEAN Economic Community
AFAS	ASEAN Framework Agreement on Services
AFTA	ASEAN Free Trade Area
AGU	Arabian Gulf University
AHEA	African Higher Education Area
AHEA	ASEAN Higher Education Area
AHELO	Assessment of Higher Education Learning
	Outcomes
AIA	ASEAN Investment Area
AIMS	ASEAN International Mobility for Students
	Programme
ALADI	Latin American Integration Association
ALALC	Latin American Free Trade Association
ALBA	Bolivarian Alliance for the Peoples of Our America
ALBA-TCP	ALBA – Peoples' Trade Agreement (Tratado de
	Comercio de los Pueblos)
ALFA	América Latina – Formación Académica
ANEAES	National Agency for Assessment and Accreditation
	of Higher Education (Agencia Nacional de

Evaluación y Acreditación de la Educación

Superior) (Paraguay)

APACET Agency for the Promotion and Quality Assurance

of Tertiary Education

APEC Asia-Pacific Economic Cooperation

APEID Asia-Pacific Programme of Educational Innovation

for Development

APRU Association of Pacific Rim Universities APSC ASEAN Political—Security Community

APT ASEAN Plus Three

AQA Academic Quality Agency

AQAN ASEAN Quality Assurance Network

AQRF ASEAN Qualifications Reference Framework ARCU-SUR Acreditación Regional de Carreras Universitarias

del Sur

ARWU Academic Ranking of World Universities

ASA Association of Southeast Asia
ASC ASEAN Security Community
ASEAN Social Cultural Comm

ASCC ASEAN Socio-Cultural Community
ASEAN Association of Southeast Asian Nations
ASED ASEAN Ministers of Education Meetings

ASEM Asia–Europe Meeting

ASEM ME Asia–Europe Meeting of Ministers for Education

AU African Union

AUGM Association of the Montevideo Universities Group

AUN ASEAN University Network AUN-QA AUN Quality Assurance

AWCR Arab World Competitive Report

BAN-PT National Accreditation Board for Higher Education

(Indonesia)

BCS Bachelor of Circumpolar Studies
BEAC Barents Euro-Arctic Council
BFUG Bologna Follow-Up Group
CAFTA China-ASEAN Free Trade Area

CAhPMM MERCOSUR'S Mobility Programme Ad Hoc

Commission

CAMES African and Madagascan Council for Higher

Education

CAN Andean Community of Nations

CARICOM Caribbean Community

CARIFTA Caribbean Free Trade Agreement

CCP Chinese Communist Party

xviii	Global regionalisms and higher education
-------	--

CCR Regional Coordinating Committee (MERCOSUR)

CELAC Community of Latin American and Caribbean

States

CEMAC Central African Economic and Monetary

Community

CEPES European Centre for Higher Education (Centre

Européen pour l'Enseignement Supérieur,

UNESCO)

CHES Caribbean higher educational space

CLMV Cambodia, Lao PDR, Myanmar, Vietnam CMC Common Market Council (MERCOSUR)

CoE Council of Europe

COMESA Common Market for Eastern and Southern Africa
CONEAU National Commission of University Evaluation and

Accreditation (Argentina)

CRC Regional Commission for Coordination

CRES Regional Conference on Higher Education in Latin

America and the Caribbean

CROSQ Caribbean Regional Organization on Standards and

Quality

CSME CARICOM Single Market and Economy

CVQ Caribbean Vocational Qualification
CXC Caribbean Examination Council

DAAD German Academic Exchange Service (Deutscher

Akademischer Austauschdienst)

DGEAC Directorate General of Education and Culture (EC)
DGHE, MOEC Directorate General of Higher Education, Ministry

of Education and Culture (Indonesia)

DIAC Dubai International Academic City

EAC East African Community

EACEA Education, Audiovisual and Culture Executive

Agency

EAS East Asian Summit
EC European Commission
ECQ Education City Qatar

ECTS European Credit Transfer System

EEA European Economic Area

EFTA European Free Trade Association
EHEA European Higher Education Area
ELAM Latin American School of Medicine

EM Erasmus Mundus

EMA Erasmus Mundus Alumni Association