

国家软科学研究计划项目


← ○ Making Overall Development of Urban and Rural Areas

← ○ — Theory, Mechanism, Countermeasure

# 统筹城乡发展

—— 理论、机制、对策

郭翔宇 颜华 著

 中国农业出版社

国家发展和改革委员会

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**颜华** 1976年5月生。2005年毕业于东北农业大学，获管理学博士学位，现为东北农业大学经济管理学院讲师、硕士研究生导师，东北林业大学农林经济管理博士后流动站研究人员，主要研究方向为农业经济理论与政策。

近年来，在《农业现代化研究》、《中国合作经济》等期刊发表论文10余篇；参编《世界农业法鉴》、《黑龙江省生态省建设政策保障体系研究》等著作2部；主持、参加国家软科学计划项目和省部级等科研课题研究9项。

## 摘 要

改革开放 20 多年来，我国农村经济社会发展取得了举世公认的伟大成就，为我国现代化建设提供了坚实的基础。但是由于历史、体制、观念等多方面的原因，“三农”问题成为整个国民经济发展的制约，“三农”问题的解决成为当前的主要任务，尤其是我国提出了全面建设小康社会的奋斗目标后，农村更成为了全面建设小康社会的重点和难点。“三农”问题不解决，我国的现代化建设将难以进行，农村不实现小康，全面建设小康社会的目标就难以实现。因此党的十六大提出了统筹城乡发展的战略思路，这种新的战略思想和发展思路跳出了传统的就农业论农业、就农村论农村的框框，要求我们站在国民经济和社会发展全局的高度研究和解决“三农”问题，改变了传统的重城市、轻农村“城乡分治”的观念和做法。

对于统筹城乡发展问题的研究是一种创新性的探索和研究。本书全面阐述了统筹城乡发展的内涵和特征，力求在统筹城乡发展理论探讨、目标与内容设计、评价指标体系及发展机制构建以及对策研究等方面进行创新。本书的研究在理论上有利于人们深刻理解统筹城乡发展的内涵，在思想上和观念上引起人们对统筹城乡发展问题的重视，推动统筹城乡发展理论研究的深入；在实践上有利于更好地解决城乡社会经济统筹发展问题，彻底纠正城乡差别发展的旧战略和旧体

制，全面推进城乡一体化改革，实现城乡一体化发展。

本书以工农关系、城乡关系的一般理论、系统论、协同论和科学发展观为指导，采用理论分析方法，全面阐述了统筹城乡发展的内涵与特征及进行统筹城乡发展的必然性与现实意义，指出统筹城乡发展战略的提出为从根本上解决“三农”问题指明了方向，是解决“三农”问题的重大创新，也体现了全面建设小康社会的内在要求，标志着我国开始由城乡二元经济结构向城乡一体化的现代经济结构转变，必将推动我国经济社会发展进入一个新阶段。采用实证研究方法深入剖析我国城乡二元结构的成因及不利影响，构建统筹城乡发展的评价指标体系并实证分析我国目前城乡协调发展的水平。由于统筹城乡发展任务艰巨，是一个长期的过程，每一个阶段目标的实现都对城乡一体化的实现起着关键的作用，为此笔者采用规范分析方法设计统筹城乡社会经济的目标、发展应遵循的原则与内容，分析现阶段我国统筹城乡发展的有利条件与制约因素，为统筹发展政策的制定提供参考，最后，构建了我国统筹城乡发展的机制并在此基础上根据我国不同地区的经济社会发展水平及自然环境条件的差异，分别制定我国东部地区、中部地区及西部地区统筹城乡发展的具体对策，希望为我国统筹城乡发展提供有益的借鉴。

全书共分9章：

第1章 绪论。主要阐述了本研究课题的背景与意义、国内外文献综述及相关研究进展、研究课题的来源、主要研究内容与研究方法以及本书的创新之处。

第2章 统筹城乡发展的理论认识。分析统筹城乡发展战略提出的历史与现实背景，概括总结这一战略的内涵及特



征并且分析了统筹城乡发展的必然性与现实意义,本部分还探讨了统筹城乡经济社会发展的基本理论及相关理论问题,为全书研究奠定理论基础。

第3章 我国城乡二元结构的形成及现状评价。通过总结我国城乡二元结构的演进过程分析我国二元结构的成因,并分析了我国城乡二元结构的表现及其对经济社会发展的不利影响。

第4章 统筹城乡发展的评价体系。在分析统筹城乡发展内涵的基础上构建统筹城乡发展的评价体系,运用指标权重法实证分析黑龙江省统筹城乡发展的水平。

第5章 城乡一体化国际比较及其启示。介绍了部分发达国家和发展中国家城乡一体化的进程,概括总结了这些国家城乡一体化的特点,并为我国城乡统筹发展提供了经验借鉴。

第6章 统筹城乡发展的目标、原则、内容与条件。这是本书的重点,统筹城乡发展不是一蹴而就的,这一部分设计了统筹发展的近期目标、中期目标及长远目标,提出了发展应遵循的原则以及统筹发展的主要内容,为统筹城乡发展战略的实施提供了方向参考。统筹城乡发展战略还受现存条件的影响,本部分分析了我国实行统筹城乡发展战略的有利条件与制约因素,充分认识到实施统筹城乡发展战略是一项长期的、艰巨的任务。

第7章 统筹城乡发展的机制构建。这一部分是本书的一个重点和难点,统筹城乡发展的机制构建主要包括制度创新机制、资源优化配置机制、投入机制、宏观协调机制及立法与保障机制。

第8章 统筹城乡社会经济发展的保障措施与具体对策。在上面分析的基础上提出我国统筹城乡社会经济发展的思路与对策，并根据经济社会发展水平和地理环境的差异提出了我国不同地区统筹城乡社会经济发展的具体对策。

第9章 结论。对全书进行总结。

## Abstract

After twenty years' reforming and opening up to the whole world, the development of economy and society in rural areas had gained a great achievement, which provided a solid foundation for the modernization in our country. But because of the problems of history, system and concept, the problems of "three Fs (farming, farming areas and farmers)" had been the restriction of the whole national economy development, the solution of these problems was the most important task at present, especially after we put up the goal of building the well-to-do society in all-round way, the rural areas became the most important and the most arduous part in the whole process. At present, if the problems of "three Fs" couldn't be solved, the modernization of our country couldn't go on, if the rural areas couldn't achieve the goal of building the well-to-do society, the goal of building the well-to-do society in all-round way in our whole country couldn't be achieved. So the Communist Party put up the theory of coordinating urban-rural development in the sixteenth national people's congress, this theory was an important way to solve the problems of agriculture, countryside and farmers, it required us to consider these problems in the whole national angle, not only in the rural areas. This theory changed the concept and the way of treating urban and rural areas separately in the past totally.

Study the problems of coordinating urban-rural development

was a creativity. The book elaborated the inner meaning and characteristics of coordinating urban-rural development and tried to innovate in following respects: making an inquiry into theory of coordinating urban-rural development; laying out goal and contents of coordinating urban-rural development; building evaluation system and development mechanism of coordinating urban-rural development; researching on policies of coordinating urban-rural development. In theoretic respect, the book would help people understand the inner meaning of coordinating urban-rural development and made them pay attention to the problems of coordinating urban-rural development and propelled the relative studies of the problem. In practical respect, the study would help us solve the problem of coordinating urban-rural development, correct the old system and strategy of separate development of urban and rural areas and realize integration of urban and rural areas.

The book elaborated the inner meaning, characteristics, the necessities and the significances of coordinating urban-rural development in the guide of the common theory of relationship between the industry and agriculture, urban and rural areas, and also system theory and harmonization theory. The book pointed out that the theory of coordinating urban-rural development indicates an exact way to solve the problems of agriculture, countryside and farmers, it was an important new idea, it really reflected the inner meaning of building the well-to-do society, it would transform the two-tier economic structure into a harmonizing structure, it would promote the development of our country to a new stage. It analyzed the evolvement of two-tier structure and its negative effects by using practical method. It put up evalua-

tion system of coordinating urban-rural development and analyzed the current situation of overall development of urban-rural areas of China. Because coordinating urban-rural development was an arduous task and a long process, every stage in the process was key to the last goal, the book laid out the present goal, the middle term goal, the long term goal and the development rules and contents, it analyzed the positive factors and negative factors which provides a reference for formulating the practical policy. At last, the book formed the mechanism of coordinating urban-rural development and put up different policies of harmonizing development in eastern area, western area and middle part according to their different economy level and natural resources, we expected the thesis can provide a helpful references for coordinating urban-rural development in our country.

The book can be summarized as follows:

Chapter I Introduction. The background and the meaning of this subject was introduced. Domestic and foreign documents were summarized and trends of relevant research were analyzed. It also explained the source and main contents and methods. It provided the innovations.

Chapter II Study on the basic theory of coordinating urban-rural development. The background and history factors of this theory was analyzed, the characteristics, the necessities and significances of the strategy were summarized, the relevant basic theories were explained in order to form a solid foundation for the research.

Chapter III Formation and evaluation of two-tier structure. The contributing factors were analyzed by summarizing the evolvement of the two-tier structure, and the present expressions

and the negative effects were also analyzed.

Chapter IV Building evaluation system of coordinating urban-rural development and making empirical analysis of it in Hei-Longjiang province.

Chapter V International Comparison of coordinating urban-rural development, it introduced process of coordinating urban-rural development in some countries and provided some hints for our country.

Chapter VI Goal, rules and main contents of coordinating urban-rural development. Harmonization couldn't be achieved at once, so in this part, the goal of near future, middle period and long period of time were laid out, the rules and the main contents were provided in order to give references of harmonization. It also analyzed positive factors and the negative factors of coordinating urban-rural development.

Chapter VII Building mechanism of coordinating urban-rural development. It was an important and hard part of the whole study, the mechanism was built in this part, it mainly contained system innovation mechanism, resource allocation mechanism, investment mechanism, regulation mechanism and guarantee mechanism.

Chapter VIII Methods and concrete policies. The ideas and policies were put up on the base of above analysis, the concrete policies were laid out according to the different economic level and natural resources in different areas. It was another key point of the paper.

Chapter IX Conclusions. It summed up the main research results.

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