CONTROLLING PILOT ERROR

Controlled Flight into Terrain (CFIT/CFTT)



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To Paul "P.J." Weaver, USAF Academy, Class of 1979: a man with a gigantic heart and a zest for people, flying, and his country. His life on Earth was snuffed out aboard his C-130 by Iraqi ground fire during the Persian Gulf War. I miss you, P.J.; see you in Heaven. The views expressed here are those of the author and do not necessarily reflect the official position of the U.S. Air Force or the Department of Defense.

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Series Introduction

The Human Condition

The Roman philosopher Cicero may have been the first to record the much-quoted phrase "to err is human." Since that time, for nearly 2000 years, the malady of human error has played out in triumph and tragedy. It has been the subject of countless doctoral dissertations, books, and, more recently, television documentaries such as "History's Greatest Military Blunders." Aviation is not exempt from this scrutiny, as evidenced by the excellent Learning Channel documentary "Blame the Pilot" or the NOVA special "Why Planes Crash," featuring John Nance. Indeed, error is so prevalent throughout history that our flaws have become associated with our very being, hence the phrase *the human condition*.

The Purpose of This Series

Simply stated, the purpose of the Controlling Pilot Error series is to address the so-called human condition, improve performance in aviation, and, in so doing, save a few lives. It is not our intent to rehash the work of

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over a millennia of expert and amateur opinions but rather to *apply* some of the more important and insightful theoretical perspectives to the life and death arena of manned flight. To the best of my knowledge, no effort of this magnitude has ever been attempted in aviation, or anywhere else for that matter. What follows is an extraordinary combination of why, what, and how to avoid and control error in aviation.

Because most pilots are practical people at heart—many of whom like to spin a yarn over a cold lager—we will apply this wisdom to the daily flight environment, using a case study approach. The vast majority of the case studies you will read are taken directly from aviators who have made mistakes (or have been victimized by the mistakes of others) and survived to tell about it. Further to their credit, they have reported these events via the anonymous Aviation Safety Reporting System (ASRS), an outstanding program that provides a wealth of extremely useful and *usable* data to those who seek to make the skies a safer place.

A Brief Word about the ASRS

The ASRS was established in 1975 under a Memorandum of Agreement between the Federal Aviation Administration (FAA) and the National Aeronautics and Space Administration (NASA). According to the official ASRS web site, http://asrs.arc.nasa.gov

The ASRS collects, analyzes, and responds to voluntarily submitted aviation safety incident reports in order to lessen the likelihood of aviation accidents. ASRS data are used to:

• Identify deficiencies and discrepancies in the National Aviation System (NAS) so that these can be remedied by appropriate authorities.

- Support policy formulation and planning for, and improvements to, the NAS.
- Strengthen the foundation of aviation human factors safety research. This is particularly important since it is generally conceded *that* over two-thirds of all aviation accidents and incidents have their roots in human performance errors (emphasis added).

Certain types of analyses have already been done to the ASRS data to produce "data sets," or prepackaged groups of reports that have been screened "for the relevance to the topic description" (ASRS web site). These data sets serve as the foundation of our Controlling Pilot Error project. The data come *from* practitioners and are *for* practitioners.

The Great Debate

The title for this series was selected after much discussion and considerable debate. This is because many aviation professionals disagree about what should be done about the problem of pilot error. The debate is basically three sided. On one side are those who say we should seek any and all available means to eliminate human error from the cockpit. This effort takes on two forms. The first approach, backed by considerable capitalistic enthusiasm, is to automate human error out of the system. Literally billions of dollars are spent on so-called human-aiding technologies, high-tech systems such as the Ground Proximity Warning System (GPWS) and the Traffic Alert and Collision Avoidance System (TCAS). Although these systems have undoubtedly made the skies safer, some argue that they have made the pilot more complacent and dependent on the automation, creating an entirely new set of pilot errors. Already the

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automation enthusiasts are seeking robotic answers for this new challenge. Not surprisingly, many pilot trainers see the problem from a slightly different angle.

Another branch on the "eliminate error" side of the debate argues for higher training and education standards, more accountability, and better screening. This group (of which I count myself a member) argues that some industries (but not yet ours) simply don't make serious errors, or at least the errors are so infrequent that they are statistically nonexistent. This group asks, "How many errors should we allow those who handle nuclear weapons or highly dangerous viruses like Ebola or anthrax?" The group cites research on high-reliability organizations (HROs) and believes that aviation needs to be molded into the HRO mentality. (For more on high-reliability organizations, see Culture, Environment, and CRM in this series.) As you might expect, many status quo aviators don't warm quickly to these ideas for more education, training, and accountability—and point to their excellent safety records to say such efforts are not needed. They recommend a different approach, one where no one is really at fault.

On the far opposite side of the debate lie those who argue for "blameless cultures" and "error-tolerant systems." This group agrees with Cicero that "to err is human" and advocates "error-management," a concept that prepares pilots to recognize and "trap" error before it can build upon itself into a mishap chain of events. The group feels that training should be focused on primarily error mitigation rather than (or, in some cases, in addition to) error prevention.

Falling somewhere between these two extremes are two less-radical but still opposing ideas. The first approach is designed to prevent a recurring error. It goes something like this: "Pilot X did this or that and it led to

a mishap, so don't do what Pilot X did." Regulators are particularly fond of this approach, and they attempt to regulate the last mishap out of future existence. These so-called rules written in blood provide the traditionalist with plenty of training materials and even come with ready-made case studies—the mishap that precipitated the rule.

Opponents to this "last mishap" philosophy argue for a more positive approach, one where we educate and train *toward* a complete set of known and valid competencies (positive behaviors) instead of seeking to eliminate negative behaviors. This group argues that the professional airmanship potential of the vast majority of our aviators is seldom approached—let alone realized. This was the subject of an earlier McGraw-Hill release, *Redefining Airmanship*.¹

Who's Right? Who's Wrong? Who Cares?

It's not about *who's* right, but rather *what's* right. Taking the philosophy that there is value in all sides of a debate, the Controlling Pilot Error series is the first truly comprehensive approach to pilot error. By taking a unique "before-during-after" approach and using modern-era case studies, 10 authors—each an expert in the subject at hand—methodically attack the problem of pilot error from several angles. First, they focus on error prevention by taking a case study and showing how preemptive education and training, applied to planning and execution, could have avoided the error entirely. Second, the authors apply error management principles to the case study to show how a mistake could have been (or was) mitigated after it was made. Finally, the case study participants are treated to a thorough "debrief," where

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alternatives are discussed to prevent a reoccurrence of the error. By analyzing the conditions before, during, and after each case study, we hope to combine the best of all areas of the error-prevention debate.

A Word on Authors and Format

Topics and authors for this series were carefully analyzed and hand-picked. As mentioned earlier, the topics were taken from preculled data sets and selected for their relevance by NASA-Ames scientists. The authors were chosen for their interest and expertise in the given topic area. Some are experienced authors and researchers, but, more importantly, *all* are highly experienced in the aviation field about which they are writing. In a word, they are practitioners and have "been there and done that" as it relates to their particular topic.

In many cases, the authors have chosen to expand on the ASRS reports with case studies from a variety of sources, including their own experience. Although Controlling Pilot Error is designed as a comprehensive series, the reader should not expect complete uniformity of format or analytical approach. Each author has brought his own unique style and strengths to bear on the problem at hand. For this reason, each volume in the series can be used as a stand-alone reference or as a part of a complete library of common pilot error materials.

Although there are nearly as many ways to view pilot error as there are to make them, all authors were familiarized with what I personally believe should be the industry standard for the analysis of human error in aviation. The Human Factors Analysis and Classification System (HFACS) builds upon the groundbreaking and seminal work of James Reason to identify and organize human error into distinct and extremely useful subcate-

gories. Scott Shappell and Doug Wiegmann completed the picture of error and error resistance by identifying common fail points in organizations and individuals. The following overview of this outstanding guide² to understanding pilot error is adapted from a United States Navy mishap investigation presentation.

Simply writing off aviation mishaps to "aircrew error" is a simplistic, if not naive, approach to mishap causation. After all, it is well established that mishaps cannot be attributed to a single cause, or in most instances, even a single individual. Rather, accidents are the end result of a myriad of latent and active failures, only the last of which are the unsafe acts of the aircrew.

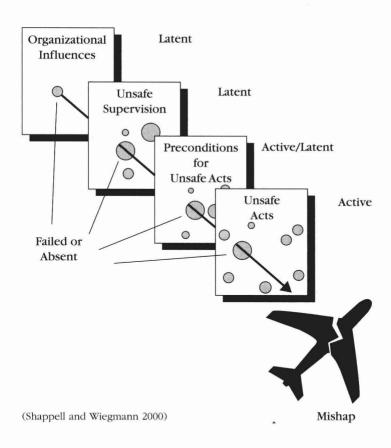
As described by Reason,³ active failures are the actions or inactions of operators that are believed to cause the accident. Traditionally referred to as "pilot error," they are the last "unsafe acts" committed by aircrew, often with immediate and tragic consequences. For example, forgetting to lower the landing gear before touch down or hotdogging through a box canyon will yield relatively immediate, and potentially grave, consequences.

In contrast, latent failures are errors committed by individuals within the supervisory chain of command that effect the tragic sequence of events characteristic of an accident. For example, it is not difficult to understand how tasking aviators at the expense of quality crew rest can lead to fatigue and ultimately errors (active failures) in the cockpit. Viewed from this perspective then, the unsafe acts of aircrew are the end result of a long chain of causes whose roots

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originate in other parts (often the upper echelons) of the organization. The problem is that these latent failures may lie dormant or undetected for hours, days, weeks, or longer until one day they bite the unsuspecting aircrew....

What makes [Reason's] "Swiss Cheese" model particularly useful in any investigation of pilot error is that it forces investigators to address latent failures within the causal sequence of events as well. For instance, latent failures such



as fatigue, complacency, illness, and the loss of situational awareness all effect performance but can be overlooked by investigators with even the best of intentions. These particular latent failures are described within the context of the "Swiss Cheese" model as preconditions for unsafe acts. Likewise, unsafe supervisory practices can promote unsafe conditions within operators and ultimately unsafe acts will occur. Regardless, whenever a mishap does occur, the crew naturally bears a great deal of the responsibility and must be held accountable. However, in many instances, the latent failures at the supervisory level were equally, if not more, responsible for the mishap. In a sense, the crew was set up for failure....

But the "Swiss Cheese" model doesn't stop at the supervisory levels either; the organization itself can impact performance at all levels. For instance, in times of fiscal austerity funding is often cut, and as a result, training and flight time are curtailed. Supervisors are therefore left with tasking "non-proficient" aviators with sometimes-complex missions. Not surprisingly, causal factors such as task saturation and the loss of situational awareness will begin to appear and consequently performance in the cockpit will suffer. As such, causal factors at all levels must be addressed if any mishap investigation and prevention system is going to work.⁴

The HFACS serves as a reference for error interpretation throughout this series, and we gratefully acknowledge the works of Drs. Reason, Shappell, and Wiegmann in this effort.

No Time to Lose

So let us begin a journey together toward greater knowledge, improved awareness, and safer skies. Pick up any volume in this series and begin the process of self-analysis that is required for significant personal or organizational change. The complexity of the aviation environment demands a foundation of solid airmanship and a healthy, positive approach to combating pilot error. We believe this series will help you on this quest.

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Tony Kern

Foreword

William Jennings Bryan once said, "Destiny is not a matter of chance. It is a matter of choice." Although I'm certain he was not talking about controlled flight into terrain mishaps, his words certainly fit. In modern aviation, all too often, a pilot unintentionally chooses the path that leads him or her to peril.

Nothing seems like a more unfitting end for the pilot personality than controlled flight into terrain. Think about it with me for a moment. Pilots are drawn to aviation for many reasons, but one of the most prevalent is the desire to control our own destiny. Many of us are drawn to flight because the sky is the one place where we can rely on our own preparation to see us through. When the wheels come up, we are in charge.

Self-reliance and self-determination come with a price tag, however. We will be held accountable for our actions, plans, and preparation—or the tragic lack thereof. Controlled flight into terrain is the ultimate in Draconian self-critique—and it is a humbling epitaph.

When it occurs we are all left wondering—how could it have happened? The NTSB sifts through the rubble in an attempt to figure out the sequence of events, and we mourn the loss of another friend. This scenario plays out repetitively over the world, and the