# THE EUROPEAN UNION

# 欧盟概览

John Pinder 著 戴炳然 译

通识教育 双语文库

A VERY SHORT INTRODUCTION

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### Foreword

Some say it was Shaw who apologized for writing a long letter because he hadn't time to write a short one, some say Voltaire. Doubtless both did. They might have said the same about writing a book. I should have thought of that when Shelley Cox of OUP invited me to write this *Very Short Introduction*. I have written much on the subject but without the tough constraint that this implies; and the need to explain a complex entity so succinctly presented a challenge that I found hard to meet.

The core of the problem is to concentrate on the essentials. I have been following the development of the Community, now the Union, since its inception half a century ago, and acquired a large stock of facts and ideas from which to choose what seem to be the most relevant for this book. I soon formed the view that it would be best to move by steps and stages in a federal direction and have since seen no reason to change it. This does not mean pulling up the old nations of Europe by the roots and trying to plant them again in virgin soil, but developing a framework in which they can deal with their common problems in an effective and democratic way. My choice of ideas is inevitably coloured by this view. But my concern has been to present them in a way that will help to provide a context for reasonable people, whether they lean towards a federal or an intergovernmental approach, to evaluate the performance of the Union and judge in which direction it should go, at a

time when critical choices affecting its future will have to be made. And I have endeavoured to be scrupulous about the facts.

In seeking, as something of a generalist, to be accurate about the range of the Union's affairs, I have been greatly helped by people with special knowledge of the several subjects covered in the book. My thanks are due in particular to Iain Begg, Andrew Duff, Nigel Haigh, Christopher Johnson, Jörg Monar, and Simon Nuttall. Simon Usherwood has assisted invaluably with boxes, charts, chronology, glossary, and maps. Shelley Cox and her colleagues have combined efficiency with understanding of an author's needs. I have relied, as ever, on Pauline Pinder's wise advice. If what follows does not please the reader, it is no fault of theirs.

#### The Treaty of Nice

On 10 December 2000, shortly before this book was due to go to press, the European Council concluded the Treaty of Nice. This will change the working of the Union's institutions in some significant ways; so in order to make the text as up to date as possible, Oxford University Press has enabled me to make appropriate revisions, though necessarily within strict constraints of time and space. Some of the changes are due to come into affect in 2005, others when the Treaty has been ratified by all member states, probably in 2002 at the latest. Until then, the existing treaty provisions prevail.

J.P. December 2000 IX

# 前言

有人说是萧伯纳为写了一封长信而道歉,原因是他没有时间写短信;有人说那是伏尔泰。他们俩很可能都这么做过。他们也许还为撰写了一本篇幅长的书而道过歉。当牛津大学出版社的谢利·考克斯邀我写此"非常简练的介绍"时,我就该想到这个故事。我写过不少关于欧盟的书,却从未受过"非常简练的介绍"的严格限制;我发现,尽可能简练地阐释一个复杂的实体,竟是一个难以应对的挑战。

问题的关键在于必须作最为精炼的阐述。自欧洲共同体——现称欧洲联盟——成立半个世纪以来,我一直在关注它的发展,并积累了大量的事实与思索,可供本书从中选取看来最为切题的素材。我很快产生了一个想法,即最好是沿着联邦制的方向循序渐进地介绍,而且一直认为理应如此。这并不意味着连根拔起欧洲的古老国家,再将它们移植至一片处女地,而是建立一种可以使它们以有效和民主的方式来解决共同问题的框架。我对观点的选取难免会受此想法的影响,但我关注的是为善于思索的人们——不管他们是倾向于联邦制还是政府间途径——提供事情的来龙去脉,借以评价欧盟的成效,并判断它在必须对其未来作出抉择的关键时刻应该朝哪个方向前进。为此,我力图实事求是。

我的知识涉猎可以说是博而不精。为了准确说明本书所涉及的欧盟事务,我得到了相关专业人士的鼎力相助。我要特别感谢莱恩·贝格、安德鲁·达夫、奈杰尔·黑格、克里斯托弗·约

翰逊、约尔格・莫纳尔和西蒙・纳托尔。西蒙・厄舍伍德在加框文字、图表、年表、名词解释、地图等的制作上提供了极其宝贵的帮助。谢利・考克斯及其同事们既保证了工作效率,又能理解作者的需求。一如既往,我还得到了波林・平德的睿智建议。如果本书不能令读者满意,那不是他们的过错。

#### 《尼斯条约》

在本书付梓前不久,欧洲理事会于 2000 年 12 月 10 日缔结了《尼斯条约》。该条约将大大改变欧盟机构的运作方式。为使本书内容尽可能反映欧盟的最新发展,牛津大学出版社容我在时间与空间所许可的极其有限的范围内,作了一些适当的修改。有些变革将在 2005 年生效,其余则将在该条约得到所有成员国的批准后——最迟可能是 2002 年——生效。在此之前,现有条约中的各项条款仍然有效。

约翰・平德 2000 年 12 月

### **Abbreviations**

ACP African, Caribbean, Pacific countries

AFSJ Area of Freedom, Security and Justice
Benelux Belgium, Netherlands, and Luxembourg

CAP common agricultural policy
CE compulsory expenditure

CFC chlorofluorocarbon

CFSP Common Foreign and Security Policy
CIS Commonwealth of Independent States
CIHA Co-operation in Justice and Home Affairs

CO<sub>2</sub> carbon dioxide

Comecon Council for Mutual Economic Assistance
Coreper Committee of Permanent Representatives

EAGGF European Agricultural Guidance and Guarantee Fund

EC European Community
ECB European Central Bank

ECJ European Court of Justice (formal title, Court of Justice)

Ecofin Council of Economic and Finance Ministers

Ecosoc Economic and Social Committee

ECSC European Coal and Steel Community

ecu European Currency Unit (forerunner of euro)

EDC European Defence Community
EDF European Development Fund
EEA European Economic Area

EEC European Economic Community

Efta European Free Trade Association

EMS European Monetary System

Emu Economic and Monetary Union

EPC European Political Co-operation

ERDF European Regional Development Fund

ERM Exchange Rate Mechanism

ESCB European System of Central Banks

ESF European Social Fund

EU European Union

eua European Unit of Account (forerunner of ecu)

Euratom European Atomic Energy Community

euro replaces the currencies of most member states in 2002

Gatt General Agreement on Tariffs and Trade (forerunner of WTO)

GDP Gross Domestic Product
GNP Gross National Product

GSP Generalized System of Preferences

IGC Intergovernmental Conference

Nato North Atlantic Treaty Organization

NCE non-compulsory expenditure

NTBs non-tariff barriers

OECD Organization for Economic Co-operation and Development

OSCE Organization for Security and Co-operation in Europe

PHARE Poland and Hungary: aid for economic reconstruction

(extended to other Central and East European countries)

QMV qualified majority voting (in the Council)

SEA Single European Act

TACIS Technical Assistance to the CIS

TEC Treaty establishing the European Community

TEU Treaty on European Union

UN United Nations
VAT value-added tax

WEU Western European Union

WTO World Trade Organization

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# 缩略语

ACP 非洲、加勒比和太平洋国家(非加太国家)

AFSJ 自由、安全与公正的区域

Benelux 比荷卢经济联盟

CAP 共同农业政策

CE 强制性开支

CFC 全氯氟烃

CFSP 共同外交与安全政策

CIS 独立国家联合体(独联体)

CJHA 司法与民政事务合作

CO。二氧化碳

Comecon 经济互助委员会(经互会)

Coreper 常驻代表委员会

EAGGF 欧洲农业指导与保证基金(农业基金)

EC 欧洲共同体(欧共体)

ECB 欧洲中央银行(欧央行)

ECJ 欧洲法院(正式名称为"法院")

Ecofin 经济财政部长理事会

Ecosoc 经济社会理事会 (经社理事会)

ECSC 欧洲煤钢共同体

ecu 欧洲货币单位(简称"埃居", 欧元的前身)

EDC 欧洲防务共同体

EDF 欧洲开发基金

EEA 欧洲经济区

EEC 欧洲经济共同体

Efta 欧洲自由贸易联盟

EMS 欧洲货币体系

Emu 经济与货币联盟(经货联盟)

EPC 欧洲政治合作

ERDF 欧洲地区开发基金(地区基金)

ERM 汇率机制

ESCB 欧洲中央银行体系

ESF 欧洲社会基金(社会基金)

EU 欧洲联盟(欧盟)

eua 欧洲记账单位(埃居前身)

Euratom 欧洲原子能共同体

euro 欧元 (于 2002 年取代大多数成员国货币)

Gatt 《关税及贸易总协定》(《关贸总协定》,世贸组织前身)

GDP 国内生产总值

GNP 国民生产总值

GSP 一般特惠制(普惠制)

IGC 政府间会议

Nato 北大西洋公约组织(北约)

NCE 非强制性开支

NTBs 非关税壁垒

OECD 经济合作与发展组织(经合组织)

OSCE 欧洲安全与合作组织(欧安合组织)

PHARE 波兰与匈牙利:经济重建援助(后拓展至其他中东欧国家)

ΧV

QMV (理事会的)特定多数表决

SEA 《单一欧洲法令》(《单一法令》)

TACIS 对独联体国家的技术援助

TEC 建立欧洲共同体条约

TEU 《欧洲联盟条约》

UN 联合国

VAT 增值税

WEU 西欧联盟

WTO 世界贸易组织(世贸组织)

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