

B

土地整治蓝皮书

BLUE BOOK OF LAND CONSOLIDATION REHABILITATION

中国土地整治发展 研究报告

No.2

国土资源部土地整治中心 编著

RESEARCH REPORT ON LAND CONSOLIDATION
AND REHABILITATION OF CHINA No.2



社会科学文献出版社
SOCIAL SCIENCES ACADEMIC PRESS (CHINA)

2015
版

土地整治蓝皮书

BLUE BOOK OF
LAND CONSOLIDATION
REHABILITATION



中国土地整治发展研究报告

No.2

RESEARCH REPORT ON LAND CONSOLIDATION
AND REHABILITATION OF CHINA No.2

国土资源部土地整治中心 / 编 著



社会科学文献出版社
SOCIAL SCIENCES ACADEMIC PRESS (CHINA)

图书在版编目(CIP)数据

中国土地整治发展研究报告. 2/国土资源部土地整治中心编著.
—北京: 社会科学文献出版社, 2015. 5

(土地整治蓝皮书)

ISBN 978 - 7 - 5097 - 7494 - 6

I. ①中… II. ①国… III. ①土地整理 - 研究报告 - 中国
IV. ①F321. 1

中国版本图书馆 CIP 数据核字 (2015) 第 094579 号

土地整治蓝皮书

中国土地整治发展研究报告 No. 2

编 著 / 国土资源部土地整治中心

出 版 人 / 谢寿光

项目统筹 / 桂 芳

责任编辑 / 桂 芳

出 版 / 社会科学文献出版社·皮书出版分社 (010) 59367127

地址: 北京市北三环中路甲 29 号院华龙大厦 邮编: 100029

网址: www.ssap.com.cn

发 行 / 市场营销中心 (010) 59367081 59367090

读者服务中心 (010) 59367028

印 装 / 北京季蜂印刷有限公司

规 格 / 开 本: 787mm × 1092mm 1/16

印 张: 23.75 字 数: 396 千字

版 次 / 2015 年 5 月第 1 版 2015 年 5 月第 1 次印刷

书 号 / ISBN 978 - 7 - 5097 - 7494 - 6

定 价 / 89.00 元

皮书序列号 / B - 2014 - 369

本书如有破损、缺页、装订错误, 请与本社读者服务中心联系更换

 版权所有 翻印必究

土地整治蓝皮书编委会

主 任 张晓燕

副 主 任 范树印 鄢文聚 巴特尔 罗 明

成 员 (按姓氏笔画排序)

王 军	王 敬	王长江	王洪波	古志新
白中科	吕苑鹃	朱道林	任 佳	任君杰
刘昊博	刘新卫	汤怀志	孙国瑞	孙春蕾
李 华	李少帅	李红举	杨 红	杨 磊
杨永侠	杨华珂	杨建宇	杨晓艳	肖 文
张 燕	张中帆	张亚龙	张亚男	张丽佳
张秋惠	陈 正	陈 原	陈子雄	陈百明
陈桂坤	周 同	周 旭	孟宪素	胡树文
饶 静	姜广辉	姚 艳	贾文涛	徐秀云
高世昌	陶晓龙	桑玲玲	黄辉玲	曹海欣
梁 军	梁梦茵	程 锋	谭明智	薛 剑
鞠正山				

执行编委 贾文涛 张 燕

主要编撰者简介

国土资源部土地整治中心是国土资源部负责土地整治、储备工作的直属单位。主要参与开展的工作包括：土地整治政策研究和咨询；土地整治潜力调查评价；土地整治规划计划编制和规划实施评估；土地整治重大工程实施和示范建设督导指导与评估考核；土地整治日常监测监管；土地整治综合成效评估；土地整治舆情监测与行业管理；土地整治技术标准制修订和宣贯；耕地保护责任目标考核，耕地占补平衡考核监管，节约集约用地考核评价；土地复垦监测监管；耕地质量等级评定与监测及耕地质量管理；建设用地整理、土地储备及土地市场相关工作；土地整治基础理论、方法和技术研究；土地整治科技成果推广应用和国际交流与合作。

摘 要

《中国土地整治发展研究报告（No. 2）》是由国土资源部土地整治中心蓝皮书课题组组织编写，全面反映 2014 年中国土地整治发展实践、综合成效、探索创新的年度性研究报告。在此感谢提供宝贵素材的 31 个省（区、市）和新疆生产建设兵团土地整治机构，感谢提供真知灼见的专家学者。

全书分为总报告、专题报告和土地整治大事记。

总报告包括三部分内容，第一部分从 10 个方面对 2014 年土地整治发展状况进行了总结评述；第二部分对 2014 年土地整治各项基础工作取得的重要进展和成果进行了归纳总结；第三部分对经济发展新常态下土地整治面临的机遇和挑战进行了分析研判，对 2015 年及今后一个时期土地整治重点任务和战略布局进行了预测和展望。总体上看，2014 年土地整治各项工作稳步推进，综合成效日益显现，社会认同感不断提高，发展态势持续向好。2015 年，土地整治要准确把握新形势新任务新要求，进一步激发内生活力和发展动力，继续以高标准农田建设为重点，以土地整治重大工程和示范建设为主要抓手，统筹推进各项重点任务，为经济持续健康发展、社会和谐稳定和生态文明建设提供有力支撑，为“十二五”规划收官交上满意的答卷。

专题报告分为综合成效篇、工作实践篇、战略研究篇、实施创新篇、制度建设篇、科技发展篇和绿色发展篇，共 35 篇文章。由土地整治中心蓝皮书课题组、业界专家、地方学者等共同撰文完成，荟萃跟踪调查、学术前沿、创新实践的最新成果，聚焦年度行业热点和社会话题，探析土地整治未来发展路径。

土地整治大事记列出了 2014 年度土地整治领域有影响的重要事件，供读者参考。

Abstract

Research Report on Land Consolidation And Rehabilitation of China (No. 2), compiled by the Blue Book Research Group of Land Consolidation and Rehabilitation Center, Ministry of Land and Resources, represents an annual research report that comprehensively reflects the development practices, comprehensive achievements, and explorations and innovations in land consolidation and rehabilitation of China in 2014. We hereby extend our gratitude to the land consolidation and rehabilitation agencies of 31 provinces (autonomous regions and municipalities) and of Xinjiang Production and Construction Corps for providing with valued materials, and the specialists and scholars concerned for offering their strategic insights.

This Research Report consists of General Report, Special Report, and Big Events of Land Consolidation.

General Report is composed of three parts. The first part summarizes and reviews the development of land consolidation and rehabilitation in 2014 from 10 dimensions; the second part generalizes and summarizes major progress and achievements made in 2014 in terms of various foundation work of land consolidation and rehabilitation; and the third part, by analyzing, studying, and judging opportunities and challenges facing land consolidation and rehabilitation in the context of the “New Normal”, predicts and envisages key undertakings and strategic layout of land consolidation and rehabilitation in 2015 and beyond. As a whole, land consolidation and rehabilitation progressed steadily across the board in 2014, and witnessed increasingly significant overall effects, continuously improving sense of social identity and development trend. In 2015, to effectively conduct land consolidation and rehabilitation, we must proceed from the new situation and be based upon the new undertakings and new requirements to further stimulate the internal vigor and development drive. In the meantime, we will orchestrate key undertakings, by continuing to focus on the construction of well-facilitated farmland and by launching key land consolidation and rehabilitation projects and demonstration projects

construction, in an effort to provide strong support for the healthy and sustainable economic development, social harmony and stability, and the construction of ecological civilization, thereby making a satisfactory end to the “Twelfth Five-year Plan”.

Special Report has a total of 35 articles, unfolding in the Chapters of Comprehensive Achievements, Working Practice, Strategic Research, Implementation Innovation, Institutional Construction, Scientific and Technological Development, and Green Development. Jointly written by the Blue Book Research Group of the Land Consolidation and Rehabilitation Center, industry specialists, and local scholars, the Special Report brings together latest achievements in follow-up survey, academic frontiers, and innovative practices, and focuses on hot and social topics of the industry, with a view to exploring and analyzing the development pathway for the future of land consolidation.

The Big Events of Land Consolidation and Rehabilitation lists influential events in the sector of land consolidation and rehabilitation in 2014 as a reference for readers.

目 录



Ⅱ I 总报告

- Ⅱ.1 2014 年土地整治发展评述
..... 国土资源部土地整治中心蓝皮书课题组 / 001
- Ⅱ.2 土地整治基础工作进展
..... 国土资源部土地整治中心蓝皮书课题组 / 024
- Ⅱ.3 土地整治发展形势与展望
..... 国土资源部土地整治中心蓝皮书课题组 / 059

Ⅱ II 综合成效篇

- Ⅱ.4 农村土地整治示范建设综合成效评估
报告 高世昌 周 同 孙春蕾 张 燕 / 071
- Ⅱ.5 土地整治为“美丽乡村”助力添彩
——河北省整体推进农村土地整治示范建设成效
调查 刘树明 刘国珍 杜长友 郑艳东 / 080
- Ⅱ.6 治地、节水、增粮、富民
——内蒙古自治区整体推进农村土地整治示范
建设成效调查 闫旭东 张宏飞 / 086



- B.7 土地整治助力救灾，惠农温室暖人心**
——吉林省整体推进农村土地整治示范建设
成效调查 王常宇 丛 毓 / 090
- B.8 服务三农，重构“三生”，助力现代农业发展**
——黑龙江省整体推进农村土地整治示范建设
成效调查 刘云侠 黄辉玲 刘倩楠 李 红 / 094
- B.9 统筹城乡协调发展，促进节约集约用地**
——江苏省整体推进农村土地整治示范建设
成效调查 刘 斌 施振斌 徐翠兰 隋雪艳 / 100
- B.10 土地整治 利国惠民 促农增效 助农增收**
——安徽省整体推进农村土地整治示范建设成效调查
..... 安徽省土地开发复垦整理中心调研组 / 106
- B.11 惠民生 促转型 助推生态文明建设**
——江西省整体推进农村土地整治示范建设成效调查
..... 赵建宁 邵 晖 叶琴丽 叶明珠 / 111
- B.12 保耕地，促增收，构筑农村发展新平台**
——山东省整体推进农村土地整治示范建设成效调查
..... 董晓亮 / 115
- B.13 整体推进示范建设 全面促进“三农”发展**
——湖北省整体推进农村土地整治示范建设成效调查
..... 吴 鹏 吴新群 李 广 熊继斌 / 119
- B.14 土地整治促进社会主义新农村建设**
——广西壮族自治区整体推进农村土地整治示范建设成效调查
..... 田 蕙 / 123

B III 工作实践篇

- B.15 高标准基本农田建设实践与发展** 杨晓艳 / 127
- B.16 土地整治重大工程项目实践与发展** 李少帅 / 135
- B.17 建设用地整理实践与发展** 罗 明 杨 红 / 142

- B. 18 土地复垦实践与发展 张丽佳 / 153
- B. 19 耕地质量等别调查评价实践与发展
..... 陈桂坤 程 锋 王洪波 / 165

B IV 战略研究篇

- B. 20 “十三五”土地整治规划战略研究 郑文聚 汤怀志 / 175
- B. 21 有效集聚潜在资源 有序统筹城乡发展 周国清 / 191
- B. 22 土地整治规划实施评估研究 梁梦茵 汤怀志 / 200

B V 实施创新篇

- B. 23 土地整治实施模式机制创新研究
..... 高世昌 姚 艳 孙春蕾 胡业翠 / 211
- B. 24 土地整治实施模式创新的探索和实践
——以湖北省、浙江省为例
..... 国土资源部土地整治中心调研组 / 218
- B. 25 湖南探索“四自”模式推进土地整治 周 同 曹湘潭 / 226
- B. 26 “小块并大块”实现耕地保护和农民增收 左旭阳 / 231
- B. 27 资金整合促现代农业改革
..... 于 潇 张爱辉 杜国明 马敬盼 / 239

B VI 制度建设篇

- B. 28 土地整治行业管理机制探究 孙春蕾 王长江 / 245
- B. 29 土地整治公众参与机制研究 巴特尔 周 同 / 255
- B. 30 国内外土地整治法制建设比较 任 佳 周 同 姜广辉 / 265

B VII 科技发展篇

- B. 31 土地整治技术标准体系构建研究
..... 李红举 梁 军 申文金 金晓斌 / 273



- B.32** 土地变更调查与土地整治项目新增耕地核查技术研究
..... 陈 正 张秋惠 杨建宇 张 睿 / 284
- B.33** 无人机遥感技术在土地整治项目监管中的
应用研究 徐秀云 陈 向 / 294
- B.34** 中国盐碱地综合治理技术研究 胡树文 高子登 / 306
- B.35** 土地整治重大工程社会影响评价探析
..... 饶 静 张秋惠 左仪红 / 314

B VIII 绿色发展篇

- B.36** 生态综合型土地整治机理与模式 谷晓坤 陈百明 王秀芬 / 323
- B.37** 土地整治促进生态文明建设
——以中德低碳土地整治项目为例
..... 王 敬 肖 文 刘旭峰 周新平 / 332
- B.38** 全面推进建设占用耕地耕作层土壤剥离利用
..... 范树印 高世昌 陈 正 / 342

B IX 附 录

- B.39** 2014 年土地整治大事记
..... 国土资源部土地整治中心蓝皮书课题组 / 349

CONTENTS



Ⅱ I General Reports

Ⅱ.1 Review of Land Consolidation and Rehabilitation Development in 2014

The Blue Book Research Group of Land Consolidation and Rehabilitation Center,

Ministry of Land and Resources / 001

Ⅱ.2 Fundamental Working Progress of Land Consolidation and Rehabilitation

The Blue Book Research Group of Land Consolidation and Rehabilitation Center,

Ministry of Land and Resources / 024

Ⅱ.3 Development Situation and Prospects of Land Consolidation and Rehabilitation

The Blue Book Research Group of Land Consolidation and Rehabilitation Center,

Ministry of Land and Resources / 059

Ⅱ II Comprehensive Achievements

Ⅱ.4 Assessment Report of Comprehensive Achievements of Rural Land Consolidation and Rehabilitation Demonstration Construction

Gao Shichang, Zhou Tong, Sun Chunlei and Zhang Yan / 071



- B.5 Land Consolidation and Rehabilitation Graces the “Beautiful Countryside”
—*Investigation into the Effects of Rural Land Consolidation and Rehabilitation Demonstration Construction in Hebei Province*
Liu Shuming, Liu Guozhen, Du Changyou and Zheng Yandong / 080
- B.6 Consolidate Land, Save Water, Increase Crops and Enrich Farmers
—*Investigation into the Effects of Rural Land Consolidation and Rehabilitation Demonstration Construction in Inner Mongolia Autonomous Region*
Yan Xudong, Zhang Hongfei / 086
- B.7 Land Consolidation and Rehabilitation Supports Disaster Relief, Preferential Agricultural Policies Significantly Improve Farmers’ Livelihood
—*Investigation into the Effects of Rural Land Consolidation and Rehabilitation Demonstration Construction in Jilin Province*
Wang Changyu, Cong Yu / 090
- B.8 Serve Farmers, Rural Areas and Agricultures, and Reconstruct Production, Life and Ecology to Promote Development of Modern Agriculture
—*Investigation into the Effects of Rural Land Consolidation and Rehabilitation Demonstration Construction in Heilongjiang Province*
Liu Yunxia, Huang Huiling, Liu Qiannan and Li Hong / 094
- B.9 Coordinate Urban and Rural Development, and Promote Intensive and Economical Land Use
—*Investigation into the Effects of Rural Land Consolidation and Rehabilitation Demonstration Construction in Jiangsu Province*
Liu Bin, Shi Zhenbin, Xu Cuilan and Sui Xueyan / 100
- B.10 Land Consolidation and Rehabilitation Benefits both the Nation and People, Increases Farmers’ Productivity and Income
—*Investigation into the Effects of Rural Land Consolidation and Rehabilitation Demonstration Construction in Anhui Province*
The Surveying Group of Anhui Province Land Development Rehabilitation and Consolidation Center / 106

- B.11 Benefit People's Livelihood, Boost Transformation, and Promote Construction of Ecological Civilization
—*Investigation into the Effects of Rural Land Consolidation and Rehabilitation Demonstration Construction in Jiangxi Province*
Zhao Jianning, Shao Hui, Ye Qinli and Ye Mingzhu / 111
- B.12 Protect Cultivated Land, Increase Income, and Build a New Platform for Rural Development
—*Investigation into the Effects of Rural Land Consolidation and Rehabilitation Demonstration Construction in Shandong Province*
Dong Xiaoliang / 115
- B.13 Advance Demonstration Construction on Region Basis and Comprehensively Promote Development of Farmers, Rural Areas, and Agricultures
—*Investigation into the Effects of Rural Land Consolidation and Rehabilitation Demonstration Construction in Hubei Province*
Wu Peng, Wu Xinqun, Li Guang and Xiong Jibin / 119
- B.14 Land Consolidation and Rehabilitation Facilitates the Construction of New Socialist Countryside
—*Investigation into the Effects of Rural Land Consolidation and Rehabilitation Demonstration Construction in Guangxi Zhuang Autonomous Region*
Tian Hui / 123

BIII Working Practice

- B.15 Practice and Development of Well-facilitated Capital Farmland Construction
Yang Xiaoyan / 127
- B.16 Practice and Development of Key Land Consolidation and Rehabilitation Projects
Li Shaoshuai / 135



- B.17 Practice and Development of Construction Land Consolidation
Luo Ming, Yang Hong / 142
- B.18 Practice and Development of Land Reclamation *Zhang Lijia / 153*
- B.19 Practice and Development of Cultivated Land
Quality Grade Investigation and Evaluation
Chen Guishen, Cheng Feng and Wang Hongbo / 165

BIV Strategic Research

- B.20 Strategic Research on the 13th Five-Year Land
Consolidation and Rehabilitation Planning
Yun Wenju, Tang Huaizhi / 175
- B.21 Effectively Gathering Potential Resources and Orderly
Coordinating Urban and Rural Development
Zhou Guoqing / 191
- B.22 Evaluation Research on Implementing the Land
Consolidation and Rehabilitation Planning
Liang Mengyin, Tang Huaizhi / 200

BV Implementation Innovation

- B.23 Research on Land Consolidation and Rehabilitation
Implementation Model and Mechanism Innovation
Gao Shichang, Yao Yan, Sun Chunlei and Hu Yecui / 211
- B.24 Exploration and Practice in the Innovation of Land
Consolidation and Rehabilitation Implementation Model
—Taking Hubei Province and Zhejiang Province as Examples
*The Surveying Group of Land Consolidation and Rehabilitation Center,
Ministry of Land and Resources / 218*

- B.25 Exploration of Four Ways to Improve Public Participation in
Land Consolidation and Rehabilitation in Hunan Province
Zhou Tong, Cao Xiangtan / 226
- B.26 Protect Farmland and Increase Farmers' Income Through
Integration of Small Plots
Zuo Xuyang / 231
- B.27 Funding Integration Promotes the Modern
Agricultural Reforms *Yu xiao, Zhang Aibui, Du Guoming and Ma Jingpan / 239*

B VI Institutional Construction

- B.28 Exploration into Management Mechanism of Land
Consolidation and Rehabilitation Industry
Sun Chunlei, Wang Changjiang / 245
- B.29 The Research on Mechanism Building of Public
Participation in Land Consolidation and Rehabilitation
Bateer, Zhou Tong / 255
- B.30 Comparison on Domestic and International Land
Consolidation and Rehabilitation Legal System Construction
Ren Jia, Zhou Tong and Jiang Guanghui / 265

B VII Scientific and Technological Development

- B.31 Study of Technical Standard System of Land
Consolidation and Rehabilitation
Li Hongju, Liang Jun, Shen Wenjin and Jin Xiaobin / 273
- B.32 Technical Research on Investigation and Inspection of Land
Use Conversion and Verification of New Cultivated Land
from Land Consolidation and Rehabilitation Project
Chen Zheng, Zhang Qiubui, Yang Jianyu and Zhang Rui / 284