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# 览而、银行 和金融体系

Money, Banking, and the Financial System

R·格伦·哈伯德 (R. Glenn Hubbard) 安东尼·P·奥布赖恩 (Anthony Patrick O' Brien)

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经济学经典教材 · 金融系列

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#### 货币、银行和金融体系

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### 出版说明

入世十年,我国已完全融入到经济全球化的浪潮中。党的十六大确立了"引进来,走出去"的发展战略,使得"国际化"复合型人才的需求不断增加。这就对我国一般本科院校多年来所采取的单一语言(母语)教学提出严峻挑战,经济类专业双语教学改革迫在眉睫。

为配合高校经济类专业双语教学改革,中国人民大学出版社携手培生、麦格劳-希尔、圣智等众多国际知名出版公司,倾情打造了该套"经济类双语系列教材",本套教材包括:经济管理类专业开设的核心课程、经济学专业开设的主干课程以及财政金融专业和国际贸易专业的主要课程。所选教材均为国外最优秀的本科层次经济类教材。

我们在组织、引进和出版该系列教材的过程中,严把质量关。聘请国内著名经济学家、学者 以及一线授课教师审核国外原版教材,广泛听取意见,努力做到把国外真正高水平的适合国内实 际教学需求的优秀教材引进来,供国内广大师生参考、研究和学习。

本系列教材主要有以下特点:

第一,教材体系设计完整。本系列教材全部为国外知名出版公司的优秀教材,涵盖了经济类 专业的所有主要课程。

第二,英文原版教材特色。本系列教材依据国内实际教学需要以及广泛适应性,部分对原版 教材进行了全文影印,部分在保持原版教材体系结构和内容特色的基础上进行了适当删减。

第三,内容紧扣学科前沿。本系列教材在原著选择上紧扣国外教学前沿,基本上都是国外最 流行教材的最新版本。

第四,篇幅合理、价格适中。本系列教材一方面在内容和篇幅上很好地适应了国内双语教学的实际需要,另一方面,低定价策略又避免了国外原版图书高额的购买费用。

第五,提供强大的教学支持。依托国外知名出版公司的资源,本系列教材为教师提供丰富的配套教辅资源,如教师手册、PPT课堂演示文稿、试题库等,并配套有内容丰富的网络资源,使教学更为便利。

本系列教材既适合高等院校经济类专业的本科教学使用,也适合从事经济类工作和研究的广大从业者的阅读和学习。我们在选书、改编过程中虽然全面听取了专家、学者和教师的意见,努力做到满足广大读者的需求,但由于各教材的作者所处的政治、经济和文化背景不同,书中内容仍可能有不妥之处,我们真诚希望广大读者提出宝贵意见和建议,以便我们在以后的版本中不断改进和完善。

中国人民大学出版社

### **Preface**

#### Do You Think This Might Be Important?

It's customary for authors to begin textbooks by trying to convince readers that their subject is important, even exciting. Following the events of the financial crisis and recession of 2007–2009, we doubt anyone needs convincing that the study of money, banking, and financial markets is important. And exciting . . . maybe it's a little too exciting. Nothing comparable to the upheaval of 2007–2009 had happened in the financial system since the Great Depression of the 1930s. The financial crisis changed virtually every aspect of how money is borrowed and lent, how banks and other financial firms operate, and how policymakers regulate the financial system. There seems little doubt that the effects of the crisis will linger for a very long time, just as did the effects of the Great Depression.

#### **Our Approach**

In this book, we provide extensive analysis of the financial events of the past few years. We believe these events are sufficiently important to be incorporated into the body of the text rather than just added as boxed-off features. In particular, we stress the lesson policymakers recently learned the hard way: What happens in the ever-expanding part of the financial system that does not involve commercial banks is of vital importance to the entire economy.

We realize, however, that the details of the financial crisis and recession will eventually pass into history. What we strive to do in this text is not to add to the laundry list of facts that students must memorize. Instead, we present students with the underlying economic explanations of why the financial system is organized as it is and how the financial system is connected to the broader economy. We are gratified by the success of our principles of economics textbook, and we have employed a similar approach in this textbook: We provide students with a framework that allows them to apply the theory that they learn in the classroom to the practice of the real world. By learning this framework, students will understand not just the 2007–2009 financial crisis and other past events but also developments in the financial system during the years to come. To achieve this goal, we have built four advantages into this text:

- 1. A framework for understanding, evaluating, and predicting
- 2. A modern approach
- 3. Integration of international topics
- 4. A focus on the Federal Reserve

#### Framework of the Text: Understand, Evaluate, Predict

The framework underlying all discussions in this text has three levels. First, students learn to understand economic analysis. "Understanding" refers to students developing the economic intuition they need to organize concepts and facts. Second, students learn to evaluate current developments and the financial news. Here, we challenge students to use financial data and economic analysis to think critically about how to interpret current events. Finally, students learn to use economic analysis to predict likely changes in the economy and the financial system. Having just come through a period in which Federal Reserve officials, members of Congress, heads of Wall Street firms, and nearly everyone else failed to predict a huge financial crisis, the idea that we can prepare students to predict the future of the financial system may seem overly ambitious—to say the least. We admit, of course, that some important events are difficult to anticipate. But knowledge of the economic analysis we present in this book does make it possible to predict many aspects of how the financial system will evolve. For example, in Chapter 12, "Financial Crises and Financial Regulation," we discuss the ongoing cycle of financial crisis, regulatory response, financial innovation, and further regulatory response. The latest episode in this cycle was the passage in July 2010 of the Dodd-Frank Wall Street Reform and Consumer Protection Act. With our approach, students learn not just the new regulations contained in Dodd-Frank but, more importantly, the key lesson that over time innovations by financial firms are likely to supersede many of the provisions of Dodd-Frank. In other words, students will learn that the financial system is not static—it evolves over time in ways that can be understood using economic analysis.

#### A Modern Approach

Textbooks are funny things. Most contain a mixture of the current and the modern alongside the traditional. Material that is helpful to students is often presented along with material that is not so helpful or that is-frankly-counterproductive. We believe the ideal is to produce a textbook that is modern and incorporates the best of recent research on monetary policy and the financial system without chasing every fad in economics or finance. In writing this book, we have looked at the topics in the money and banking course with fresh eyes. We have pruned discussion of material that is less relevant to the modern financial system or no longer considered by most economists to be theoretically sound. We have also tried to be as direct as possible in informing students of what is and is not important in the financial system and policymaking as they exist today. For example, rather than include the traditional long discussion of the role of reserve requirements as a monetary policy tool, we provide a brief overview and note that the Federal Reserve has not changed reserve requirements since 1992. Similarly, it has been several decades since the Fed paid serious attention to targets for M1 and M2. Therefore, in Chapter 18, "Monetary Theory II: The IS-MP Model," we replace the IS-LM modelwhich assumes that the central bank targets the money stock, rather than an interest rate—with the IS-MP model, first suggested by David Romer more than 15 years ago. We believe that our modern approach improves the ability of students to make the connection between the text material and the economic and financial world they read about. (For those who do wish to cover the IS-LM model, we provide an appendix on that model after Chapter 18.)

By cutting out-of-date material, we have achieved two important goals: (1) We provide a much briefer and more readable text, and (2) we have made room for discussion of essential topics, such as the "shadow banking system" of investment banks, hedge funds, and mutual funds, as well as the origins and consequences of financial crises. See Chapter 11, "Investment Banks, Mutual Funds, Hedge Funds, and the Shadow Banking System," and Chapter 12, "Financial Crises and Financial Regulation." Other texts either omit these topics or cover them only briefly.

We have both taught money and banking to undergraduate and graduate students for many years. We believe that the modern, real-world approach in our text will engage students in ways that no other text can.

#### Integration of International Topics

When the crisis in subprime mortgages began, Federal Reserve Chairman Ben Bernanke famously observed that it was unlikely to cause much damage to the U.S. housing market, much less the wider economy. (We discuss Bernanke's argument in Chapter 12, "Financial Crises and Financial Regulation," where we note that he was hardly alone in making such statements.) As it turned out, of course, the subprime crisis devastated not only the U.S. housing market but the U.S. financial system, the U.S. economy, and the economies of most of the developed world. That a problem in one part of one sector of one economy could cause a worldwide crisis is an indication that a textbook on money and banking must take seriously the linkages between the U.S. and other economies. Our text consists of only 18 chapters and is one of the briefest texts on the market. We achieved this brevity by carefully pruning many out-of-date and esoteric topics to focus on the essentials, which includes a careful exploration of international topics. We devote two full chapters to international topics: Chapter 8, "The Market for Foreign Exchange,"

and Chapter 16, "The International Financial System and Monetary Policy." In these chapters, we discuss such issues as the European sovereign debt crisis of 2010 and the increased coordination of monetary policy actions among central banks. We realize, however, that, particularly in this course, what is essential to one instructor is optional to another. So, we have written the text in a way that allows instructors to skip one or both of the international chapters.

#### A Focus on the Federal Reserve

We can hardly claim to be unusual in focusing on the Federal Reserve in a money and banking textbook . . . but we do! Of course, all money and banking texts discuss the Fed, but generally not until near the end of the book—and the semester. Based on speaking to instructors in focus groups and on our own teaching experience, we believe that this approach is a serious mistake. We have found that students often have trouble integrating the material in the money and banking course. To them, the course often seems a jumble of unrelated topics. Particularly in light of recent events, the role of the Fed can serve as a unifying theme for the course. Accordingly, we provide an introduction and overview of the Fed in Chapter 1, "Introducing Money and the Financial System," and in each subsequent chapter, we expand on the Fed's role in the financial system. So, by the time students read Chapter 13, "The Federal Reserve and Central Banking," where we discuss the details of the Fed's operation, students already have a good idea of the Fed's importance and its role in the system.

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CHAPTER 1

## Introducing Money and the Financial System

#### LEARNING OBJECTIVES

After studying this chapter, you should be able to:

- 1.1 Identify the key components of the financial system (pages 2–14)
- 1.2 Provide an overview of the financial crisis of 2007–2009 (pages 14–16)
- 1.3 Explain the key issues and questions the financial crisis raises (pages 16–18)

#### CAN THE FED RESTORE THE FLOW OF MONEY?

Large areas of southern Arizona and California's central valley have rich soils but receive very little rain. Without an elaborate irrigation system of reservoirs and canals, water would not flow to these areas, and farmers could not raise their vast crops of lettuce, asparagus, cotton, and more. The financial system is like an irrigation system, although it is money, not water, that flows through the financial system. During the economic crisis that began in 2007, the financial system was disrupted as it hadn't been since the 1930s, and large sections of the U.S. economy were cut off from the flow of funds they needed to thrive. Just as cutting off the irrigation water in California's San Joaquin Valley would halt the production of crops, the financial crisis resulted in a devastating decline in production of goods and services throughout the economy.

Like engineers trying to repair a damaged irrigation canal to restore the flow of water, officials of the U.S. Treasury Department and the Federal Reserve (the Fed) took strong actions during the financial crisis to restore the flow of money through banks and financial markets to the firms and households that depend on it. Although some of these policies were controversial, most economists believe that some government intervention was necessary to pull the economy out of a deep recession.

How deep was the recession of 2007–2009? More than 8 million jobs were lost, and the unemployment rate rose above 10% for the first time in almost three decades. Many college students graduating during the recession had difficulty finding jobs, and even those who did often had to accept less desirable positions at lower salaries than they had expected. And this was not just a temporary setback for these graduates. Studies show that workers entering the labor force during a recession typically receive salaries that are 10% less than the salaries they would have earned had they entered the labor force during an economic expansion. Even worse news: Their salaries may remain lower for a decade or more.

The financial crisis contributed to the bankruptcy of General Motors and Chrysler, two pillars of industrial America, as well as to the disappearance of decades-old Wall Street investment houses such as Lehman Brothers and Bear Stearns. Stock prices plunged, and many older workers saw their savings shrink and had to put their retirement dreams on hold.

**AN INSIDE LOOK AT POLICY** on page 19 reviews three options Federal Reserve Chairman Ben Bernanke considered to further support the economy in late 2010.