

【安全社区建设丛书】

安全社区建设指南

吴宗之 主编

中国职业安全健康协会

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内容提要

社区是社会的基本组成部分，社区安全是生产安全、社会安定和谐的重要基石。随着我国经济的迅速发展和改革的不断深化，社区在城市管理中的基础地位和作用日益突出。为满足开展安全社区建设的需要，中国职业安全健康协会组织专家研究了世界卫生组织的安全社区理念和模式，结合中国社区建设的实际情况，应用风险管理的思想特编写了《安全社区建设指南》。

本书共分五个部分：安全社区概论、WHO 安全社区标准与指标简介、安全社区的建设方法与程序、安全社区建设实例及有关附录。

本书可供社区工作者、安全工作者、社区志愿者和社区建设者们阅读参考。

Abstract

Community is the basic unit of the society, so community safety is essential to the work safety and social security and harmony. With the rapid economy development and reform policy goes further, community safety becomes prominent to the urban management. To develop Safe Communities in china, China Occupational Safety and Health Association (COSHHA) organized specialists to edit Guidance on Building Safe Community, which is based on the reality of community construction in China, risk management theory, and Safe Community Criteria promoted by World Health Organization (WHO) Collaborating Centre on Community Safety Promotion.

This book constitutes five chapters: Safe Community concept, Criteria and indicators for Safe Community by WHO, methods to build Safe Community, case study on Safe Community building, and annex.

This book may provide valuable references to the persons on community services, safety management, volunteers, and community builders.

序

安全是人类永恒的主题。人类社会的发展史，充满了人类对安全的追求。党的十六大和十六届四中全会明确指出，我国要在本世纪前 20 年，集中力量，全面建设惠及十几亿人口的更高水平的小康社会，这一目标不仅反映在经济上，也包含了社会安定和谐、人民生活安康、家居质量改善、人民安全健康素质提高等方面的内容。未来的小康社会应该是一个安全的社会，一个安居乐业的社会，一个和谐的社会。

社区是社会的基本组成部分，社区安全是生产安全、社会安定和谐的重要基石。世界卫生组织率先发起并倡导的安全社区理念，并非单以社区的安全水平为唯一评判指标，中心思想是凝聚社区内各方面力量，建立社区安全文化，推动整个社区的安全与健康，让居民不论是在工作场所、日常生活中，还是在娱乐、运动场所，都能保证安全和健康，最大限度地降低职业伤害、日常生活中的伤害以及暴力和自杀等各种意外。安全社区强调的伤害预防对象涵盖社区内所有人士，不分年龄、性别和职业，强调所有人在保持自身健康和平安方面均享有平等的权利。强调关注高风险人群、高危环

境和弱势群体。通过开展各类活动，促进生产安全、公共场所安全、交通安全、家居安全、儿童安全、老人安全、校园安全、运动安全、消防安全等方面的预防和持续改进，并贯彻公共参与、公众受益的原则。这项活动的推广，收到了很好的效果。

世界卫生组织倡导的安全社区理念同样适用于我国。随着我国经济的迅速发展和改革的不断深化，社区在城市管理中的基础地位和作用日益突出。但是，经济成分多元化使得安全管理工作复杂化，社区建设和管理也面临着许多新的情况。值得注意的是，近年来国际上安全管理和伤害预防出现了新的理念和模式，强调全民预防、强调抓社区安全健康的基础工作。通过安全促进和安全社区建设活动，预防和减少伤害发生，提高社区居民的安全健康水平。中国的社区建设起步较晚，但发展很快。近年来，各地开展了由国家相关业务主管部门和地方政府倡导、组织的各类社区建设项目，实践证明是成功有效的。以此为契机，引进世界卫生组织的安全社区理念，在我国进行安全社区的建设是必要和可行的。它符合我国坚持的“以人为本”的科学发展观，符合全面建设小康社会的战略目标要求，符合可持续发展的理念。开展安全社区建设，可以提高社区居民安全意识，增强防范伤害事故的能力，可以造福一方百姓，促进全面小康社会的建设，可以帮助提升社区的社会形象，提高社区的国际地位，提高社区在对外经济交往中的竞争力。

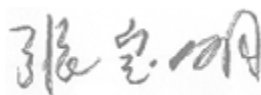
《安全社区建设指南》具有针对性、实用性和可操作性，

基本上可以满足实施安全社区建设的需要。该书的出版将对我国全面启动安全社区建设起到重要的指导和积极的促进作用。

全 国 政 协 常 委

全国政协人口、资源与环境委员会副主任

中国职业安全健康协会理事长

Handwritten signature in black ink, reading '张宝明' (Zhang Baoming).

2004年12月

Forewords

Safety is a key topic for humankind forever. Human-kind seeks safety hardly during their long history. It is pointed out in the 16th Party Conference and 4th plenary meeting of the 16th congress, that at the beginning 20 years of this century, Chinese government will concentrate on the building of well-off society, improve the life quality for the billions people of China, which include the many objectives, such as the economy development, society harmony and tranquil, life quality improvement, and safety and health culture etc. Well-off society should be a safe and harmony society, every people live a stable life and do a safe job.

Community is a basic unit of the society, so community safety is the base for the work safety and society security and harmony. World Health Organization (WHO) plays a leading role to sponsor the Safe Community ideas, which constitute not only the safety performance, but also whole

community endeavor to build community safety culture, push the whole development safety and health in a community, secure the safety and health in work sites, daily living places, entertainment points, and sports grounds, minimize the injury from work, daily life, even violence and suicide etc. accidents. Injure prevention is highlighted for a safe community, despite the age, gender, occupation and status; all members should equally share the rights on safety and health protection. At the same time, special attention should be paid to the people exposed to high risk and the weak groups. By variety campaigns, push the prevention and continual improvement on work safety, public security, traffic safety, home safety, children safety, aged people safety, school safety, sport safety and fire safety etc. Those campaigns resulted successfully.

Safe Community ideas promoted by WHO are useful to China. With the rapid development of economy and further deepen the reform policy, community management becomes prominent for the social administration. But the multi polar of the economy and culture, it becomes more complicated for community safety. In recent years, there are some new safety ideologies emerged, such as whole society prevention, strength the importance of community safety, infrastructure for safety and health, build safe community. So

achieve a better safety and health level objectives for the all peoples. Recently, many valuable Community projects and programs are implemented by different departments of all level governments, which shows successful results. Take this good opportunity, it is necessary and practicable to introduce the WHO's safe Community ideologies into China. Which is coinciding with the Put Humankind First principal, the value of scientifically development, and strategical objectives of the well-off society, and sustainable development ideology. Through the safe community building, safety awareness, and injury prevention ability will be promoted. People will benefit from it. The image and status of community will be improved, so does to the competitiveness of the economy.

Guidance on Safe Community Building is targeted specifically and practicable which can meet the basic requirement of the safe community building. This book will be valuable to the building and deavloping safe community all over China.

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Zhang Baoming

December 2004

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