※ 羊城学术文库・经济管理系列

农民专业合作社的制度 优化与绩效提升

S tudy on the System Optimization and Performance Improvement of Specialized Farmers Cooperatives

刘洁著





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羊城学术文库 总 序

学术文化作为文化的一个门类,是其他文化的核心、灵魂和根基。纵观国际上的知名城市,大多离不开发达的学术文化的支撑——高等院校众多、科研机构林立、学术成果丰厚、学术人才济济,有的还产生了特有的学术派别,对所在城市乃至世界的发展都产生了重要的影响。学术文化的主要价值在于其社会价值、人文价值和精神价值,学术文化对于推动社会进步、提高人的素质、提升社会文明水平具有重要的意义和影响。但是,学术文化难以产生直接的经济效益,因此,发展学术文化主要靠政府的资助和社会的支持。

广州作为岭南文化的中心地,以其得天独厚的地理环境和人文环境,其文化博采众家之长,汲中原之精粹,纳四海之新风,内涵丰富,特色鲜明,独树一帜,在中华文化之林中占有重要的地位。改革开放以来,广州成为我国改革开放的试验区和前沿地,岭南文化也以一种崭新的姿态出现在世人面前,新思想、新观念、新理论层出不穷。我国改革开放的许多理论和经验就出自岭南,特别是广州。

在广州建设国家中心城市、培育世界文化名城的新的历史进程中,在"文化论输赢"的城市未来发展竞争中,需要学术文化发挥应有的重要作用。为推动广州的文化特别是学术文化的繁荣发展,广州市社会科学界联合会组织出版了《羊城学术文库》。



《羊城学术文库》是资助广州地区社会科学工作者的理论性学术著作出版的一个系列出版项目,每年都将通过作者申报和专家评审程序出版若干部优秀学术著作。《羊城学术文库》的著作涵盖整个人文社会科学,将按内容分为经济与管理类,文史哲类,政治、法律、社会、教育及其他等三个系列,要求进入文库的学术著作具有较高的学术品位,以期通过我们持之以恒的组织出版,将《羊城学术文库》打造成既在学界有一定影响力的学术品牌,推动广州地区学术文化的繁荣发展,也能为广州增强文化软实力、培育世界文化名城发挥社会科学界的积极作用。

广州市社会科学界联合会 2016年6月13日

摘要

进入 20 世纪 90 年代后期,我国农业和农村发展进入新的历史阶段,市场成为制约农业结构调整的主要因素。面对农业日趋市场化、国际化的新形势,一家一户分散经营的农民如何规避自然风险和市场风险,更好地走向市场,成为我国农业和农村经济发展的一个重大课题。国内外的实践经验表明,要解决这个问题,必须依靠建设和发展以农民专业合作社为主要形式的农民专业合作经济组织,提高农民的组织化程度。随着《中华人民共和国农民专业合作社法》(以下简称《农民专业合作社法》)的颁布实施,我国的农民专业合作社将进入依法发展的新阶段。研究和探讨农民专业合作社的制度安排与运营绩效,对于提高我国农业生产经营效率、增加农民收入有着重要的意义。

本书以进一步提高我国农民专业合作社的运营绩效为出发点,主要围绕现实中的两个问题,即"决定一个合作社内部契约选择行为的关键性因素有哪些?不同产权类型合作社的组织形式、行为特征以及经济绩效的发展规律及内在联系如何?"展开研究,综合运用农业经济学、产业经济学、新制度经济学和计量经济学等原理,首先,对农民专业合作社的组织特性和发展状态进行阐述;其次,以制度分析为主要研究方法,对农民专业合作社产权结构演进的动力机制进行分析;再次,建立起一个农民专业合作社内部契约选择影响因素的计量经济模型,采用回归分析的方法对其进行实证检验;最后,通过设立绩效评价指标体系对样本合作社的绩效进行评价,并对合作社绩效的影响因素进行实证分析,以期从中发现影响农民专业合作社运营绩效的关键性因素。

本书共分为八章。其中的主要章节统一于"状态—结构—行为—绩效"(SSCP)的基本逻辑框架之中,各章主要内容及结论



如下。

第一章是导论部分。从我国农民专业合作社发展的现实背景出发,本章提出了全书的研究目的和研究意义,廓清了一些容易混淆的概念,并界定了本书的研究对象;随后,提出了全书的研究假设、基本思路和研究方法,并总结了研究中可能的创新与不足之处。

第二章是相关理论与文献回顾。在相关理论方面,本章概括了本书研究中所运用的几种新制度经济学理论,包括交易成本理论、契约理论和制度变迁理论;在文献回顾方面,本章分别介绍了西方农业合作社理论已取得的研究成果,以及在新制度经济学视角下国内外合作社理论研究的最新进展。

第三章是关于农民专业合作社的一个理论分析框架。首先,本章从纵横一体化的角度,将农业产业组织的协调方式分为市场机制、合作机制和一体化机制三种,并对其进行了比较分析;其次,本章阐述了威廉姆森 O. E. Williamson 交易成本理论对组织问题的研究,即对交易特性、契约形式以及治理结构关系的探讨;最后,本章提出了本书所遵循的 SSCP 分析框架。

第四章是农民专业合作社的组织特性与发展状态分析。首先,本章在考察国际合作社原则演变的基础上,对合作社的本质规定性和组织特性(包括主、客体特性)进行了阐述;其次,本章分析了我国农民专业合作社的总体发展现状;最后,本章以三家典型的果业专业合作社为例,比较分析了不同类型农民专业合作社在经营模式、制度特征方面的共性和特性,以及在其差异化发展路径下产生的不同社会经济效果。

第五章是农民专业合作社的产权安排分析。首先,本章分别从 横向和纵向比较的角度分析了农业合作社产权结构的一般特征及类 型;其次,本章分析了传统农业合作社产权结构的演变趋势,并从 制度变迁的视角对这一结构偏离的现象进行深入的剖析,认为传统 农业合作社的内在制度缺陷(如决策过程效率低、融资受限等), 使组织产生了制度演化的动力和内在要求,并且在这些组织创新行 为的背后,要素相对价格的变动是导致初始制度结构发生变迁的根 本原因,而创新主体的偏好则通过其主观模型影响着制度在边际上 的调整。

第六章是农民专业合作社的契约模式选择分析。本章以契约选

择为研究视角,分析和比较了农民专业合作社内部存在的商品契约和要素契约两种契约类型。对于究竟选择哪种契约类型这一问题,本章将交易成本因素引入拓展后的理论模型,建立了一个新的解释性模型。基于江西赣州市 98 家农民专业合作社的实证研究发现,农民专业合作社自身的组织结构特征对其契约选择行为的影响较显著;在农民专业合作社所处的环境因素方面,除政府扶持力度因素的影响显著外,其余因素对契约选择的影响并不明显;在交易成本方面,谈判成本因素和监督成本因素对农民专业合作社契约选择的影响均显著,但信息成本因素的影响并没有显现出来。

第七章是农民专业合作社的绩效评价。本章首先设计了包括组织收益、成员收益、内部治理、发展潜力和社会影响五个方面在内的13个指标,以作为农民专业合作社的绩效评价指标体系的依据。在运用层次分析法(AHP)的主观分析方法确定各个度量指标的权重之后,本章运用绩效评价指标体系,对江西赣州市的40家样本合作社的绩效进行综合排名和评价,并通过因子分析法对该体系进行了验证。之后,本章通过对三种不同产权类型合作社的组织形式、行为特征以及经济绩效的异同进行比较分析,归纳和总结了三者的内在联系。在分析制度结构对合作社绩效的影响时,本章基于72家样本合作社的调查数据,从产权结构和技术交易结构两个方面分析了农民专业合作社绩效的制度性影响因素;在分析制度结构、交易环境与合作社绩效的关系时,本章利用102家样本合作社的调查数据,分析了制度结构和交易环境对农民专业合作社绩效的影响。

第八章是农民专业合作社发展模式的国际经验及启示。本章综合考察了法国、日本和美国等典型农业发达国家的农业合作社发展模式,分析、比较和概括了它们在组织结构、经营内容和运作模式等方面的特点,并根据这些成功经验提出了促进我国农民专业合作社发展的几点启示。

第九章是结论与政策建议。本章总结了全书的主要研究结论, 并结合这些研究结论,从内部制度安排、外部制度环境、成员素质提 高、组织间联合以及政府分类指导五个方面给出了相应的对策建议。

关键词:农民专业合作社 SSCP 范式 产权结构 契约选择 绩效评价

Abstract

By the late 1990s, the agricultural and rural development in China has entered a new historical stage, the market became a main factor that constrained the adjustment of agricultural structure. When facing the new situation of increasingly market-oriented and international in agriculture, the decentralized farmers how to avoid the natural risks and market risks and enter into the market successfully, has become a major issue of agricultural and rural economic development in China. Domestic and international experience shows that, in order to solve the problem, we must rely on the construction and development of farmer cooperative organizations which has the main form of specialized farmers cooperatives, to increase the level of farmers' organization. With the the promulgation and implementation of "Law of the People's Republic of China on Specialized Farmers Cooperatives", specialized farmers cooperatives in China will enter a new stage of development according to the law. Researching on the institutional arrangements and the operational performance of specialized farmers cooperatives is significant for improving the efficiency of agricultural operation and increasing the peasants' income.

The aim of this book is to further improve the operational performance of specialized farmers cooperatives. It mainly focus on the two issues in reality: What are the key factors that determine the behavior of contract selection within the cooperative? How about the development law and the internal relations of organizational forms, behavioral characteristics and economic performance in different types of cooperatives? This book uses the agricultural economics, industrial economics, new institutional economics and econometrics comprehensively. Firstly, it elaborates

on the organization characteristics and development status of farmer professional cooperatives; then it analyzes as the dynamic mechanism of specialized farmers cooperatives' property rights structure evolution taking system analysis as main research methods; thirdly, it establishes an econometric model of factors that affecting the cooperative' internal contract selections and gives an empirical test to the model through regression analysis method; Finally, it evaluates on the sample cooperatives' performance through establishing the index system of performance evaluation and makes an empirical analysis on the cooperative performance's influencing factors in order to discover the key factors affecting the operational performance of specialized farmers cooperatives.

This paper is divided into eight chapters. The main chapters are unified in the basic logic framework of "situation - structure - conduct - performance" (SSCP), the main contents and conclusions of each chapter are as follows.

Chapter 1 is the introductory section. From the realistic background of specialized farmers cooperatives development in China, the chapter proposes the purposes and significance of this study, clarifies some confusing concepts, and defines the object of this study, then it proposes the research hypotheses, basic ideas and research methods of this book, and summarizes the possible innovations and shortcomings in this study.

Chapter 2 is the relevant theories and literature review section. The relevant theories part summarizes several new institutional economics used in this study, including transaction cost theory, contract theory and institutional change theory; the literature review part introduces both the research results western agricultural cooperatives has made and the latest development in cooperative theories home and abroad from the perspective of New Institutional Economics.

Chapter 3 is a theoretical framework about the specialized farmers cooperatives. Firstly, from the perspective of vertical and horizontal integration, the chapter divides the coordination of the agricultural industrial organization into three kinds: the market mechanism, the cooperation mechanisms and the integration mechanisms, then it gives the comparative



analysis of the three; Secondly, the chapter explains O. E. Williamson's research on the organization with transaction cost theory, namely, the discussion about the relationships between transaction characteristics, contract forms and governance structure in an organization; Finally, it puts up a SSCP framework by which this book follows.

Chapter 4 is the analysis of the organizational characteristics and development status of specialized farmers cooperatives. This chapter firstly describes the nature and organizational characteristics of cooperatives (including the subject and object properties) based on the investigation of the evolution of the international cooperative principles; then it analyzes the overall development situation of specialized farmers cooperatives in China; lastly, it take three typical fruit industry cooperatives as examples, comparatively analyzed the commonness and characteristics of three different types of specialized farmers cooperatives in terms of business model and system characteristics, as well as the social and economic effects due to different development path.

Chapter 5 is the analysis on the property right arrangement of specialized farmers cooperatives. Firstly, the chapter analyses the general characteristics and types of ownership structure in agricultural cooperatives from the perspective of both horizontal and vertical comparisons; then, it analyses evolution trend of ownership structure in traditional cooperatives and the phenomenon of deviation from this structure in depth with the institutional change theory. It argues that it's the internal institutional defects in traditional agricultural cooperatives, such as low efficiency in decision-making process, financial constraints, etc., that enables the organizational institution to change, further more, in the back of these innovative behavior, the relative factor price changes was the root cause of initial institutional change and the preferences of the innovators may affect the marginal institutional adjustment through the subjective model.

Chapter 6 is the analysis of contract selection of the specialized farmers cooperatives. From the perspectine of contract selection, this chapter analyses and compares two different types co-exist within the specialized farmers cooperatives; commodity contract and factor contract. To the question of which types of contracts to choose, the book introduces the transaction cost factor into the expanded theoretical model and establishes a new explanatory model. The meaning of this model is that the relevant factors of institutional structure may directly affect the contractual arrangements within organizations, meanwhile, the organization's institutional arrangements must be compatible with the trading environment, to avoid the excessive transaction costs. Through the empirical study on 98 specialized farmers cooperatives in Ganzhou, Jiangxi Province, it founds that the organizational structure factor of specialized farmers cooperatives has a significant effects on the behavior of contracts selection; in terms of environment which the specialized farmers cooperatives lives in, all the factors have not significant effects on contracts selection except the government support factor; in terms of transaction costs, both the negotiation cost and the monitoring costs are significant in affecting the contracts selection of specialized farmers cooperatives, but the effect of the information cost is not revealed.

Chapter 7 is the performance evaluation of specialized farmers cooperatives. This chapter first designs 13 indexes from the aspects of organizational benefits, membership benefits, internal governance, development potential and social impact, as the basis of performance evaluation index system of specialized farmers cooperatives. After determining the weights of all indexes with subjectivity of Analytic Hierarchy Process (AHP), the paper ranks and evaluates the performance of the 40 sample cooperatives investigated in Ganzhou, Jiangxi Province by the performance evaluation index system. Then, it uses factor analysis to test the system. Then, this chapter compares the differences in organizational forms, behavior characteristics and economic performance of three different ownership types of cooperatives, and summarizes the internal relations of them. On the analysis of the structure system's influence performance of cooperatives, this chapter analyses the system factors of specialized farmers cooperatives' performance from aspects of both property rights structure and technology transaction structure based on the survey



data of 72 sample cooperatives. On the analysis of the relationship between the system structure, trading environment and the cooperative performance, this chapter analyzes the influence of both system structure and trading environment on specialized farmers cooperatives' performance using 102 sample cooperatives' survey data.

Chapter 8 is the international experience and enlightenment from the development model of specialized farmers cooperatives. This chapter comprehensively studies the agricultural development model in France, Japan and the United States and other typical developed countries. It analyses, compares and outlines their characteristics in organizational structure, main business and operational mode. Then based on these successful experiences, it puts forward some enlightenment to the development of specialized farmers cooperatives in China.

Chapter 9 is the conclusions and policy recommendations. This chapter summarizes the main conclusions of the whole book, and combining with these research findings, it puts forward corresponding countermeasures from the aspects of the internal institutional arrangements, the external institutional environment, the quality improvement of members, the joint between the organizations, and the government guidance by classification.

Keywords: Specialized Farmers Cooperatives; SSCP Paradigm; Ownership Structure; Contract Selection; Performance Evaluation

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