

反腐倡廉蓝皮书[®]

LUE BOOK OF COMBATING CORRUPTION AND UPHOLDING INTEGRITY

中国反腐倡廉 建设报告

No.2

REPORT ON COMBATING CORRUPTION
AND UPHOLDING INTEGRITY IN CHINA No.2

中国社会科学院中国廉政研究中心 / 编

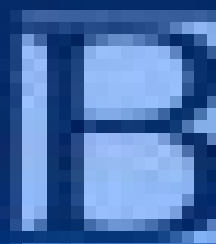
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中国反腐倡廉 建设报告

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摘 要

《中国反腐倡廉建设报告 No. 2》坚持“建设”主题，从学术视角冷静观察、客观解读、全面反映我国反腐倡廉建设的最新进展和成效。全书由主编观察、总报告、专项报告、地方报告和专题报告组成。

主编观察盘点了近年来特别是从 2011 年至 2012 年我国党风廉政建设和反腐败斗争状态，对当下反腐倡廉建设实践进程作出“一强三高”的判断（部门和地方治理腐败“力度强”，公众对于腐败问题“关注度高”，社会对于治理腐败“参与度高”，人民对于反腐败成效“期盼度高”），回答了如何看待一些重要领域和关键岗位严重腐败案件频发的深层次原因、如何看待公众对腐败问题的“痛感”与“麻木感”、对于中国治理腐败的历史进程该持何种心态这三个不容回避的问题，得出“科学规制权力始终是反腐倡廉建设的核心问题”的结论。

总报告从惩治腐败和纠正不正之风、强化综合监督、规制公共权力、监管公共资金资源资产、强化公职人员道德诚信和行为规范、推进社会廉洁文化建设等六个方面，对全国反腐倡廉建设进程与效果进行了综述。根据实地调研、问卷调查和舆情分析，反映了社会公众对反腐倡廉建设进展与成效的评价，梳理了社会普遍关注的与反腐败密切相关的热点问题，主张科学规制“一把手”权力，加强制度的有效供给，用“刚性”制度推动领导干部为群众服务，建立遏制“三



公”奢侈浪费现象的长效机制，用力防治社会领域的腐败。

专项报告系统总结了我国公务用车问题专项治理、法院系统惩防体系建设及卫生领域反腐倡廉建设的做法及成效，对相关领域反腐倡廉建设的深层次问题进行了思考，就深入推进相关领域的工作提出了建议。

地区报告全景式概述了七个地区反腐倡廉建设进展及成效：宁夏以党风廉政建设责任制正风气促发展；天津以“板块化、系统化、网络化、信息化”推动跨越发展；黑龙江以“八项工程”提升反腐倡廉建设的系统性、整体性、协调性和针对性；湖南在法治建设中推进制度反腐；海南在国际旅游岛发展战略中实抓反腐倡廉建设；四川反腐倡廉建设为加快建设西部经济发展高地、加快建设灾后美好新家园提供坚强保障；江苏扬反腐倡廉旗帜，保“率先全面建成小康社会、率先基本实现现代化”发展。

专题报告以一地某项特色工作为选题，梳理做法，分析成效，升华理念，展示其实践创新的最新成果，介绍了云南以干部问责加强公共服务机构建设的实践、山西以“阳光农廉网”开辟农村防腐新视域的做法、四川抗震救灾和灾后重建中应急监督的实践创新、合肥改革招投标制度防治工程建设腐败的做法、宁波创建社区廉政工作室推进基层廉洁工程的探索。

Abstract

Report on Combating Corruption and Upholding Integrity in China No. 2 adheres to the theme “construction” and observes soberly, interprets objectively and reflects comprehensively the most recent progress and effect of construction of combating corruption and upholding integrity in China from an academic perspective. The book includes observations by the Chief Editor, general report, special reports, regional reports and thematic reports.

The Chief Editor summarizes the work of improvement of Party work style and fighting against corruption in recent years, 2011 and 2012 in particular, and makes the judgment of “one strong and three high degrees” concerning the current process of fighting against corruption and building a clean government: “strong intensity” of corruption governance by departments and localities, “high degree of concern” over corruption by the public, “high degree of participation” by the society in governing corruption and “high degree of expectation” of people for anti-corruption effect. The Chief Editor answers the three unavoidable questions of how to look at in-depth causes for the frequent occurrence of corruption in some important fields and important positions, how to look at the public “hatred” and “indifference” towards corruption and what attitude one should adopt toward the historical process of corruption governance in China, and comes to the conclusion that “scientifically regulating power is always a core issue for fighting against corruption and building a clean government” .

The general report provides an overview of the construction process and effect of combating corruption and upholding integrity from the six aspects: punishing corruption and overcoming unhealthy tendencies,



strengthening comprehensive supervision, regulating public power, overseeing public funds, resources and assets, improving moral integrity and code of conduct of civil servants and promoting social honest and clean cultural construction. Through field research, questionnaire surveys and public sentiment analysis, the general report reflects the public assessment of the progress and effect of the construction of combating corruption and upholding integrity, sorts out hot issues closely associated with anti-corruption. The general report proposes that the power of “chief leader” should be scientifically regulated, more effective institutions should be made, “rigid” systems should be designed to force leading cadres to serve the people, long-term and effective mechanism should be constructed to restrain official consumptions, and corruption in the social field should be prevented by practical measures.

The special reports sum up systematically the practice and effect of “governance of government cars”, “construction of punishment and prevention system in the court system” and “construction of combating corruption and upholding integrity in the public health field”, ponder over issues of anti-corruption construction in relevant fields and put forward suggestions for the further advancement of work in related areas.

Regional reports panoramically outline the progress and effect of anti-corruption construction in seven regions: healthy tendencies are nourished and development is promoted through responsibility system of construction of CPC work style and clean government in Ningxia; Tianjin promotes leapfrog development with departmentalization, systematization, networks and informatization; Heilongjiang enhances the systematicness, wholeness, coordinatedness and pertinence of anti-corruption construction through “eight projects”; Hunan advances institutional anti-corruption in the construction of rule of law; Hainan carries out anti-corruption in its international traveling island strategy, the anti-corruption construction in Sichuan provides strong guarantee to quickening the pace of economic development in the West Region and home building in the post-earthquake era; and Jiangsu tries to ensure “be the first to build an overall well-off



society and realize modernization” through anti-corruption.

Each thematic report features one particular work in a particular area, sorts out its practice, analyzes its results, conceptualizes the ideas and demonstrates its most recent innovative achievements. The thematic reports introduce the following themes: the practice in Yunnan of strengthening construction of public service institutions with accountability, the practice of opening up new areas of corruption prevention in rural areas through “www.nlw.com”, the practice and innovation of the contingency supervision in earthquake relief operation and post-disaster reconstruction in Sichuan, the reform of tendering and bidding system to prevent and govern corruption in project construction in Hefei, and the exploration of establishment of clean government work offices in communities to promote honest and clean government construction at the grassroots level in Ningbo.

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