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 $(2012 \sim 2013)$

ANNUAL REPORT ON PUBLIC SERVICE OF BEIJING

(2012-2013)

主 编/施昌奎 副主编/庞世辉 杨 松





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本书是以北京市社会科学院管理研究所的研究人员为核心团队成员,由政府部门、科研机构、高等院校等各方专家、学者共同撰写的关于北京市公共服务发展与创新的研究成果。

全书分为总报告、总评价、科技教育篇、社会保障篇、基础设施篇、公共 安全篇及环境保护篇,运用定量与定性相结合的方法,对北京市公共服务各领 域的发展现状、问题成因进行了深入分析,对 16 区县公共服务发展状况进行 了综合评估和排名,并提出了对策建议。

2012年,北京公共服务规模与水平已步入小康社会初级阶段,科技人员总数和高等教育人口数在世界城市中处于领先地位,基础教育经费资源与教师资源在区县间的布局趋向均衡,基本社会保险覆盖率已经达到或超过95%,地铁里程仅次于纽约,旅游人次位居世界前列,群众安全感指数保持在90%以上,食品监测抽查总体合格率达到97%,节能减排国内持续领先,绿色北京建设步伐加快。

北京市各区县公共服务综合排名前6位的分别为东城区、西城区、门头沟区、朝阳区、石景山区、延庆县。从排名可以看出,核心区与功能拓展区因其重要的社会经济职能,掌握了更多的公共服务资源,因此排名相对靠前。而生态涵养发展区,虽然公共服务资源相对较少,但因其人口少与环境好,因此基本排在中间。只有城市发展新区,一方面因其处于发展过程之中,公共服务资源不如功能核心区与功能拓展区丰富,另一方面流动人口的不断涌入降低了人均享有的公共服务资源量,同时这些区县的生态环境也不如生态涵养发展区。多方面原因使得这些区县的公共服务绩效排在了最后,形成了近似"U"形状态,这些城市发展新区的公共服务有待进一步提升。

尽管北京公共服务在规模和水平上已步入小康社会的初级阶段,但公共服



务质量还存在许多亟待改进的地方。原创性科技成果不多,学前教育总量不足,来京务工人员随迁子女接受义务教育仍然艰难,城市减灾防灾的基础设施需要更新换代,食品和药品安全政策、标准和技术需要全方位提升,PM2.5的监控和综合治理难度越来越大,这些问题都需要在改革中加以克服和完善。

在十八大"全面建成小康社会"宏伟目标的鼓舞下,2013年北京公共服务投入会越来越大,公共服务水平和质量将会越来越高。

Abstract

This book is a study on the research results of Beijing public service development and innovation, co-authored by experts and scholars from government departments, research institutions and universities, with researchers in Administration Research Institute of Beijing Academy of Social Sciences as core team members in particular.

The book consists of a general report, an overall evaluation, and chapters of science, technology and education, social security, infrastructure, public safety and environmental protection. Through the combination of quantitative and qualitative methods, an in-depth analysis on the development status quo and causes of problems in all areas of Beijing public service is made, comprehensive evaluation and ranking of public service development status in 16 districts and counties are given, and countermeasures are also proposed in this book.

In 2012, the scale and level of Beijing public service have entered the primary stage of a moderately prosperous society. Beijing is leading the way in the total number of scientific and technical personnel and higher education population in the world. The layout of Basic education funding resources and teacher resources is achieving balance among districts and counties in the city. Basic social insurance has reached over 95% coverage, subway mileage in Beijing seconds only to that of New York, tourist trip is among the highest in the world, people's sense of security index keeps over 90%, total qualified rate of food safety checks monitoring exceeds 97%, energy saving and emission reduction continues to maintain domestic leading position and the pace of green Beijing construction is accelerating.

The top 6 on the Beijing Public Service Comprehensive Ranking are the following districts and counties: Dongcheng District, Xicheng District, Mentougou District, Chaoyang District, Shijingshan District and Yanqing County. As the ranking shows, core area and functional extension area occupy more public service resources due to their important social economic function, so their rankings are relatively high. While ecological conservation development area with less public



service resources, it basically ranks in the middle as a result of lower population and better environment. Only new urban development area, on the one hand, has not public service resources as much as core area and functional extension area because it is in the process of development; on the other hand, the continuing influx of floating population poses serious impacts on the per capita public service resources in that area. Meanwhile, the ecological environment in districts and counties of that area is not as good as ecological conservation development area. Various reasons have resulted in districts and counties in that area ranking in the last row in the public service performance and forming the approximate "U" development type. Therefore, public service in the new urban development areas needs to be enhanced.

The scale and level of Beijing public service have entered the primary stage of a moderately prosperous society, but the quality of public service is still in great need of prompt improvement. Original scientific and technological achievements are few, preschool education is not enough, and the children of migrant workers still have difficulties in receiving compulsory education. Urban infrastructures for disaster prevention and mitigation need to be upgraded, food and drug safety policies, standards and technologies need to be improved in an all-round way and monitoring of Pm2. 5 and its overall control efforts have been increasing. All those problems need to be overcome and improved in the reform.

Inspired by the ambitious goal of building China into a moderately prosperous society in an all – round way put forward in the 18th National Party Congress, the year 2013 will see an increasing investment in Beijing public service, and the level and quality of public service will also go much, much higher.

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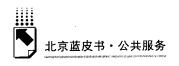


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