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# 中国三峡移民

The Three Gorges Immigration of China

重庆大学出版社

中國三峽移民



中國三



# 峡移民

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# 内容简介

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本书较全面系统、求真务实地阐述、研讨了中国三峡移民的相关理论、方针、政策和实践问题。全书分4篇16章:第1篇第1~3章,借鉴理论,从历史发展的角度,具体地讨论了我国7座典型水库移民的经验教训;第2篇第4~9章,立足实践,以《长江三峡工程建设移民条例》为依据,客观地研究了4大类移民工作;第3篇第10~15章,面对现实,用可持续发展理念,理性地分析了5个方面的移民问题;第4篇第16章,着眼未来,以对历史负责的态度,诚挚地提出了5点建议。

## **Brief Introduction to the Book**

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This book expounds, researches and discusses in an overall, systematic, real and pragmatical way, the theory, guiding principle, policy and practice problems relating to the Three Gorges Immigration of China. It is divided into four sections and sixteen chapters. In the first section (from the first to the third chapter), by drawing on the theory and from historical angle it discusses in great detail the immigration experience and lesson in seven typical reservoirs of our country. In the second section (from the fourth to the ninth chapter), by resting on practice and according to Immigration Rules and Regulations in the construction of the Three Gorges Project, it researches objectively the immigration work in four major categories. In the third section (from the tenth to the fifteenth chapter), facing reality and employing the idea of sustainable development, it analyzes rationally the immigration problems in five aspects. In the fourth section (the sixteenth chapter), out of consideration for the future and taking a responsible attitude toward history, the author puts forward earnestly five proposals.

# 前 言

从1992年年初开始,我们参与了长江三峡工程建设的调研考察和有关材料的收集与研读。我本人参加了全国人民代表大会七届五次会议对国务院向大会提交的关于兴建长江三峡工程议案审议的全过程。从此,我们与三峡工程的库区移民工作和相关问题的研究结下了不解之缘,持续11个年头,以不同身份,独立主持、组织或参与了各种有关三峡库区移民工作的调研、考察,还进行过不同类型移民问题的研究,并召开过专题研讨会,发表过不少文章和论文。在此期间,本人除了1996年因患癌症手术治疗外,每年都去移民县乡,从未中断。实践使我们对三峡库区、库区移民工作、库区的移民和外迁他乡的移民、库区的移民干部与领导,以及接受三峡外迁移民的省、市地方移民干部与领导产生了一种



感情，一种深重的责任感和使命感。我们正是带着这种责任感和使命感来研究三峡移民工作和移民问题的，这也是为什么我们要撰写这本专著，并将其定名为《中国三峡移民》的背景和动因。

关于中国的水利工程移民，我们有两个最基本的认识和观点：

第一，关于移民工作和移民问题。首先，移民工作和移民问题既有联系、又有区别；它是不同的两个范畴，二者不能混同，也不应该混同。其次，新中国的移民工作是有教训的，有的教训甚至是惨痛的；但三峡移民工作作为一项党、政府和全国人民都十分关注的特殊任务，从总体上看是成功的。再次，移民是一种特殊的人口移动过程，它必须服从于人口移动的客观规律。国内外的实践都证明，能够自觉地遵循客观规律行事，移民工作就能减少失误，进行顺利，获得成功；相反，若不遵循以至违背规律，就一定会出现这样或那样的问题，会遭受客观规律的惩处，这是无法回避、必须正视的现实问题，三峡移民应当引以为鉴。

第二，关于中国水利工程移民的方针问题。过去实行的“一次性补偿移民”方针已被历史证明是失败的，现在实施的“开发性移民”方针是一种历史性的进步。为了完全实现“搬得出、安得稳、逐步能致富”的移民政策目标，适应现代人的物质与精神需求，安置移民的最终目标应是可持续发展的；应当坚持“以人为本”，全方位地从社会、经济、环境、资源与人口等各方面规划安置移民，并完善移民政策和移民法律法规，严格依法移民，真正实现移民安居乐业、社会长治久安。

本书是由重庆市移民局下达、国务院三峡工程建设委员会移民开发局管理的“三峡工程重庆库区可持续发展移民研究”项目的最终成果。基于项目研究的需要，我们进行了长达四年的实地调查和系统研究，书中的大量材料都是来自移民工程第一线，且主要是由我们自己收集整理撰写的。也有许多出自真情与我们合作的专家学者、移民区县的移民干部和领导，以及报社的记者参与我们的调研，并撰写了部分章节。当然，我们也是“站在巨人的肩膀上”，参阅并引用了很多前人的成果、资料和数据，没有这些合作者和先行者的勤劳果实，我们的书不可能完稿。在此，我们谨向他们表示由衷的敬意和感谢。

《中国三峡移民》是集体的、是大家的、是若干移民的，甚至包括那些已经去世但在中国的移民历程中受尽磨难的移民们在内的所有人们的；是所有这些人的精神感召力，才使我们有勇气和决心编写这本书。我们的目标是：对历史负责，对子孙后代负责。

《中国三峡移民》肯定是尚不完善、有缺陷的，甚至还可能有错误。我们诚挚地欢迎并接受帮助、指点、教育、批评，甚至批判。假如可能，本人愿在有生之年再对本书进行一次修正、完善和补充。

雷亨顺

2002年6月于重庆大学

# Preface

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中國三峽移民

Since the beginning of the year 1992, we've participated in the investigation, research and inspection of the construction of the Three Gorges Project of the Yangtze River, and the collection and intensive reading of the interested materials. I've in person taken part in the whole process where the Fifth Session of the Seventh National People's Congress examined and adopted the bill for the construction of the Three Gorges Project of the Yangtze River, submitted by the State Council. From then on, we've forged

an indissoluble bond with the immigration work and the study of its relevant problems of the Three Gorges reservoir area, lasting eleven years. We've, in different status, independently presided over, organized or taken part in various investigations, studies and inspections in connection with the Three Gorges immigration work, and at the same time, we've made research of different types on the immigration problems, held seminars, and published plenty of articles and papers. During that period, apart from 1996 when I had a cancer operation, I went to immigration counties and townships every year and never discontinued. Practice has made us cherish a kind of feeling, a sense of responsibility and mission towards the Three Gorges reservoir area, its immigration work, migrants who stay nearby and emigrants who move far away, cadres and leaders, and local cadres and leaders of other provinces and municipalities, who accept immigrants from the Three Gorges reservoir area. It is with this sense of responsibility and mission that we've been researching the Three Gorges immigration work and problems. This is the background and motive for which we've written the present monograph, and entitled it *The*

### *Three Gorges Immigration of China.*

As to the immigration in the irrigation works, we have the two most fundamental understandings and views as follows:

First, the work and problem concerning the immigration. Firstly, the immigration work and the immigration problem are both connected and differential. They belong to two different categories, both can't be, and should not be confused. Secondly, New China saw lessons in the immigration work, some of them even were bitter. Nevertheless the Three Gorges Immigration Project, as a special task which the Party, the Government and the people all over the country pay close attention to, is successful on the whole. Thirdly, the immigration is a special process of population removal, which has to follow the objective law of the latter. Practice both at home and abroad has proved that the immigration can cut down faults, progresses smoothly and succeeds when it observes consciously objective law. On the contrary, if it fails to follow, and even violates the objective law, problems of various kinds can arise inevitably and it can be punished by objective law. This is a real problem which can't be avoided, and it must face up to. The

Three Gorges Immigration should take warning from it.

Second, policy concerning the water conservancy project immigration of China. History has demonstrated that the immigration policy implemented in the past “with compensation made in one lump sum” was a failure, and that the present immigration policy with development characteristics represents a historic advance. In order to realize completely the immigration policy’s goal “Migrants can move away smoothly, settle steadily and become wealthy gradually”, and meet modern people’s material and spiritual need, the ultimate goal of immigration should be sustainable development. It should persist in “taking human being as the basis”, plan to resettle in every domain immigrants out of consideration for society, economy environment, resources, population and so on; in the meantime it should perfect the immigration policy, law and regulations, immigrate according to law so that migrants may live in peace and plenty, and society may be in long period of peace and stability.

The book is a final fruit of the “research item of sustainable development in Chongqing reservoir area of the Three Gorges Project”, given by Chongqing

Immigration Office and administrated by Immigration Development Bureau of the State Council's Construction Committee of the Three Gorges Project. In view of item research requirements we've spent four years carrying out on-the-spot investigation and systematic study. A great number of materials in the book come from the forefront of the immigration project, and are mainly collected, arranged and written by ourselves. There are also many experts, scholars, cadres and leaders in charge of immigration work in the immigration districts and counties, and reporters who have cooperated wholeheartedly with us, have taken part in our investigation and research, and written some chapters for the book. Naturally, we also "stand on the giant's shoulders", have referred to and quoted many forefathers' positive results, materials and data. Without the hard work of these cooperators and pioneers, we could not have finished the book. Here we'd like to express our heartfelt respect and thanks to them.

The Three Gorges Immigration of China belongs to the collective, everyone, certain migrants, even all people including those who have passed away, and who have gone through hardship and misery in the

immigration course of China. Moved and inspired by all these people's spirit, we can only have courage and determination to write the present book. Our purpose is: to be responsible for history and for future generations.

The Three Gorges Immigration of China is undoubtedly imperfect, defective, and even may have some mistakes. We sincerely welcome and accept help, instruction, advice and criticism. If possible, I am willing to revise, perfect and supplement it once again in my remaining years.

***Lei Hengshun***

Chongqing University, in June, 2002



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