



河北蓝皮书

BLUE BOOK OF HEBEI

河北经济社会 发展报告 (2015)

主编/周文夫

ECONOMIC AND SOCIAL DEVELOPMENT REPORT
OF HEBEI (2015)



社会科学文献出版社
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主 编 / 周文夫

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主编简介

周文夫 男，1954年6月生，河北省滦南县人，1973年2月参加工作，1975年6月入党，1982年初毕业于河北大学经济系政治经济学专业，经济学教授职称。现任河北省社会科学院党组书记、院长，中共河北省委讲师团主任、省邓研中心主任，河北省社会科学界联合会第一副主席。第七届、八届中共河北省委委员，政协河北省第十一届委员会常务委员。河北省李大钊研究会会长。

30多年来，周文夫在理论教学研究和地方领导工作中，对经济和党建理论与实践问题进行了深入研究与探索。他主持的“河北沿海经济社会发展强省建设路径选择”“构建河北现代产业体系研究”“河北省环首都绿色经济圈建设问题研究”“河北沿海地区经济发展问题研究”“河北加强和创新社会管理问题研究”“中原经济区框架下河北冀南地区经济发展问题研究”等重大课题，受到省委、省政府主要领导和分管领导的批示肯定和采纳，为服务领导决策和全省经济社会发展提供了重要的理论支撑和智力支持。他紧密结合自己地方工作实际，选定邯郸农村基层“一制三化”工作运行机制、推进行政权力公开透明运行等专题，进行了较为深入的研究，对指导实际工作发挥了重要作用，受到党中央和省委、省政府领导同志的批示肯定。其中，中共中央组织部专门发文向全国推广邯郸农村“一制三化”经验，邯郸推进行政权力公开透明运行工作（省试点）在全国引起积极反响。

迄今，周文夫在《人民日报》《光明日报》《求是》《中国改革日报》《中国监察》《新华文摘》《瞭望》及《河北日报》《河北学刊》等国家级或省级学术理论刊物上撰写和发表论文200余篇，独著或主编、参编论著20

余部，公开发表论文和出版专著、教程累计 300 余万字。主要代表作：专著，《基础·运行·调控——社会主义市场经济研究》（1997 年）；论文，《论失业及适度失业在我国社会主义商品经济发展中的意义》（1988 年）、《战略·速度·举措——关于加快我国经济发展若干问题的理论思考》（1997 年）、《西柏坡时期党的群众路线的经验与启示》（2013 年）。1988 年 12 月获全国纪念党的十一届三中全会十周年理论讨论会入选论文奖，应邀赴京出席全国理论讨论会；获得河北省社会科学研究优秀成果一、二、三等奖等多项奖励。1991 年被评为全国优秀教师，应邀赴京参加了全国教师节庆祝表彰活动；1992 年被省政府批准为河北省有突出贡献的中青年专家；1997 年度享受国务院颁发政府特殊津贴。

摘 要

《河北经济社会发展报告（2015）》是河北省社会科学院深入贯彻落实党的十八大和十八届三中、四中全会精神，紧紧围绕河北省委八届五次、六次全会要求，从宏观形势分析入手，就河北经济社会发展的热点和难点问题进行研究的年度报告。全书主要包括总报告、经济篇、社会篇、案例篇四个部分，针对河北省全面改革过程中出现的，社会各界高度关注的经济运行、产业转型、农村改革、环境治理、社会发展、法治建设、区域发展等问题展开了深入研究。在深层分析 2014 年河北经济社会运行态势的基础上，就 2015 年的发展形势进行了预测，为河北科学发展、绿色发展、和谐发展提出了对策建议。全书注重研究的前瞻性、原创性、实用性和可操作性，力求提出的发展思路、对策建议能够为各级党委政府决策提供参考，为社会各界提供有价值的信息咨询。

当前，世界经济不确定因素依然较多，我国改革发展面临诸多挑战。党的十八届三中全会、四中全会对我国继续释放改革红利、坚持依法治国、保持经济平稳健康发展做出了一系列重大战略部署。在这种宏观背景下，2014 年，河北发展既受到了全国实体经济不景气带来的影响，又体验着自身“壮士断腕”的“阵痛”，两者叠加的困难对河北经济的冲击较为严重。大力治理污染、大规模压缩过剩产能，致使河北省 GDP、财政收入明显下滑。面对复杂的经济和社会形势，河北省委、省政府坚决执行党中央的战略部署，迎难而上，坚持创新驱动，加快产业结构调整 and 产业升级，经济增长质量明显提高，运行基本平稳，各项社会事业稳步发展。

本书两篇总报告，分别对河北省经济和社会形势进行了整体性分析和预测。总体上看，河北经济发展虽进入了“壮士断腕”的“阵痛期”，河北经



济发展不再以 GDP 增长为纲，而是将结构调整、产业升级、民生福祉作为主攻方向。在这期间也迎来了京津冀协同发展和京张联合申办冬奥会两大千载难逢的历史机遇，极大地拓展了河北的发展空间和维度。报告预测 2015 年河北省经济增长将有可能维持 2014 年的发展速度或略有提高，指出了河北今后发展的新方向、新坐标和新思路。河北经济发展的放缓，虽然影响到了社会建设，但从生态环境和空气质量改善方面所做的努力明显提高了社会生活的质量。通过积极发展现代服务业，就业结构得到改善，就业形势相对稳定。通过大力推动基本公共服务均等化、扶贫攻坚工作的深入开展，社会建设仍然有所加强。预测 2015 年河北仍将推进京津冀协同发展，推进社会体制改革创新，推进法治政府建设，从而推动河北经济社会发展迈上新台阶。

经济篇，主要针对河北省海洋战略性新兴产业培育发展、农村土地制度改革等重点问题展开了系统性研究，指出未来河北海洋战略性新兴产业发展方向和农村土地制度改革思路。同时，本书对如何提高河北省民营经济政策的执行力、大气污染治理对就业的影响等问题给予了重点关注。需要重点指出的是，在河北的经济建设中，应充分利用好京津冀协同发展和联合申办冬奥这两大机遇，发挥好环渤海和环京津两大区位优势，主动对接京津，使之成为疏解京津城市功能和人口负担的“减压阀”以及大都市连绵带的繁荣区，实现跨越发展。

社会篇，围绕河北省委八届六次全会提出的“坚持以改革创新实现绿色崛起”，深入分析了河北法制建设、行政审批制度改革、河北人才发展、京津科技人才引用与青年创业培养、大气环境治理等社会热点问题，相关理论和建议为营造和谐稳定的良好氛围提供了有力支撑。同时，还对大力治理污染、大规模压缩产能情况下河北的就业现状，以及河北城镇化建设中的邻避现象进行了分析并提出了相应的对策建议。此外，还特别关注了河北大气环境治理中社会协同状况，并从政府、社会组织、企业、社会公众等四个主体层面，生态补偿机制、法律法规体系两个制度层面提出了改善对策。

案例篇，重点对韩国文化产业发展和县域特色文化产业转型升级进行了

案例剖析，以期从剖析中获得可推广的经验借鉴。在文化产业转型升级中，韩国给河北提供的重要启示是，应该摆正政府职能定位、按市场规律推进产业科学发展并完善相关支撑体系。充分挖掘河北县域特色文化产业，培育壮大新兴文化产业并形成聚集之势，是加快产业结构转型升级的有效路径之一。“理论”和“实践”有机结合的“案例”提供了产业发展的思考样板，在促进相关产业发展和提供具体咨询方面发挥了独特作用。

2015年是河北经济社会加速转型的关键之年，河北省社会科学院作为省委、省政府的“思想库”“智囊团”，将紧紧围绕党的十八大和十八届三中、四中全会和省委八届五次、六次全会提出的新理论、新思想、新思路，加强对全省经济社会发展战略性、全局性、前瞻性问题的研究，为建设“全面小康的河北、富裕殷实的河北、山清水秀的河北”提供思想保障、理论支持和精神动力。

Abstract

Economic and Social Development Report of Hebei (2015) is a yearly report completed by Hebei Academy of Social Sciences by carrying out the spirits of the CPC 18th National Congress, the Third Plenary Session and the Fourth Plenary Session of the CPC 18th Central Committee, closely following requirements of the Fifth Plenary Session and the Sixth Plenary Session of the CPC Eighth Hebei Provincial Committee, starting from the macro-situation analysis, and proceeding to make studies of hot and difficult issues in Hebei's economic and social development. This book falls into the four parts of General Reports, Economic Reports, Social Reports, and Reports of Case Studies, and makes deep studies of the economic operation, the industry transformation, the rural reform, the environmental improvement, the social development, the rule-of-law development, the regional development and the like-all of which are hot issues in the process of Hebei's all-round reform, and receive much public attention. Based on an in-depth analysis of Hebei's economic and social operation situations in 2014, it forecasts the development situations in 2015, and puts forward proposals on Hebei's scientific development, green development, and harmonious development. This book lays stress on these studies being forward-looking, original, practicable, and workable, in order for its development ideas, and proposals to be able to serve as references for decision-making at all levels of CPC committees and governments, and valuable information consultations for other organizations concerned.

At present, many uncertainties still exist in the global economy, and China's reform and development is facing quite a few of challenges. At the Third Plenary Session and the Fourth Plenary Session of the CPC 18th Central Committee, a series of significant strategic arrangements were made for continuing to reap benefits from reform, following the rule of law, and keeping steady and good economic

development in China. In this macro-background, Hebei's development is experiencing its throes of "Cutting the Wrists like Brave Warriors" while receiving impacts of the weak performance of China's real economy in 2014, and the two overlapped difficulties have severe impacts on Hebei's economy. Vigorous efforts in pollution control and large-scale reduction of surplus production capacity have resulted in a marked decline of Hebei's GDP and fiscal revenue. Facing the complex economic and social situations, the CPC Hebei Provincial Committee, and Hebei Provincial Government, firmly following strategic arrangements of the CPC Central Committee and forging ahead against hardships, sticks to the innovation-driven mode, and accelerates the industry structure adjustment and the industry upgrading, and as a result, the economic growth quality has been improving markedly, and the economic operation and the overall social development have been steady on the whole.

The two General Reports of this book is respectively an overall analysis and forecast of Hebei's economic and social situations. On the whole, the economic development of Hebei has entered a period of the throes of "Cutting the Wrists like Brave Warriors", in which the economic development of Hebei gives priority to the structural adjustment, the industry upgrading, and the people's livelihood and well-being instead of continuing to take GDP growth as the top priority. Also, this period witnesses the two great historical opportunities of Beijing-Tianjin-Hebei coordinated development and Beijing-Zhangjiakou jointly applying for the right to host the Winter Olympic Games, which greatly extends Hebei's development space and dimension. The report forecasts that the economic growth of Hebei in 2015 will probably remain the same as that in 2014 or be slightly higher than the latter, and puts forward new orientations, coordinates and approaches of Hebei's future development. Though the slowdown in Hebei's economic development have had some impacts on the social development, efforts made in the improvement of ecological environment and air quality has resulted in a marked improvement of social life quality. The employment structure has been improved, and the employment situation has been basically steady by boosting the modern service sector. The social development has been still enhanced somewhat by boosting the equalization of basic public services, and carrying out priority



programs of poverty alleviation in an in-depth way. It forecasts that Hebei will continue to advance Beijing-Tianjin-Hebei coordinated development, the social institutional reform and innovation, and the under-the-rule-of-law government building in 2015, thus boosting the economic and social development of Hebei up to a new level.

Economic Reports focus on systematic studies of such key issues as fostering and promoting Hebei's marine strategic emerging industries, and reforming Hebei's rural land system, and put forward future orientations of developing Hebei's marine strategic emerging industries and approaches to reforming Hebei's rural land system. Moreover, this book pays more attention to such issues as improving the executive ability of Hebei's policies on the private economy, and employment effects of the air pollution control. Of them, an intense focus is on making full use of the two great historical opportunities of Beijing-Tianjin-Hebei coordinated development and Beijing-Zhangjiakou jointly applying for the right to host the Winter Olympic Games, and the two great geographical location advantages of encompassing Beijing and Tianjin, and facing the Bohai Sea in Hebei's economic development, taking the initiative to match itself to the development needs of Beijing and Tianjin, becoming a "decompression valve" for urban functions and population burdens of Beijing and Tianjin and a flourishing area in the extended metropolitan belt, so as to achieve development by leaps and bounds.

Social Reports, centering around "achieving green rising through firm reforms and innovations" established at the Sixth Plenary Session of the CPC Eighth Hebei Provincial Committee, make an in-depth analysis of such hot social issues as the rule-of-law development, the administrative approval system reform, the talents development, attraction for and use of sci-tech talents in Beijing and Tianjin and promotion of youth entrepreneurial intentions, and the air environment improvement in Hebei, and put forward relevant theories and proposals that provide strong support for building a harmonious and steady atmosphere. Moreover, this book conducts an analysis of the employment situation in the background of vigorous efforts in pollution control and large-scale reduction of surplus production capacity in Hebei, and Not-In-My-Back-Yard (NIMBY) occurrences in Hebei's urbanization, and puts forward corresponding

proposals. In addition, it also pays special attention to social concerted efforts and in the air environment improvement of Hebei, and puts forward improving approaches from the four perspectives of governments, non-governmental organizations, enterprises, and the public as joint participants, and the two institutional perspectives of ecological compensation mechanisms and systems of laws and statutory regulations.

Reports of Case Studies focus on the Korean cultural industry development, and transformation and upgrading of intra-county distinctive cultural industries so as to acquire extensively applicable experience reference from the case studies. In the transformation and upgrading of cultural industry, Korean important enlightenments for Hebei are to make right positioning of governmental functions, advance the scientific development of the industry according to market rules, and improve related support systems. Fully excavating contents of Hebei's intra-county distinctive cultural industries, fostering growth of emerging cultural industries and building up industrial agglomerations is one of effective paths of accelerating transformation and upgrading of industrial structures. The "cases" well combining "theories" and "practices" provide thinking models for the industry development, and play a distinctive role in promoting development of related industries, and providing specific counseling.

The year 2015 is a crucial year of accelerating the transformation of Hebei's economy and society. Hebei Academy of Social Sciences, as a "Think Tank" and "brain trust" of the CPC Hebei Provincial Committee and Hebei Provincial Government, will closely center around new theories, ideas and approaches established at the CPC 18th National Congress, the Third Plenary Session and the Fourth Plenary Session of the CPC 18th Central Committee, as well as the Fifth Plenary Session and the Sixth Plenary Session of the CPC Eighth Hebei Provincial Committee, and strengthen studies of strategic, overall, and forward-looking issues of Hebei's economic and social development, in an effort to provide ideological guarantees, theoretical support and spiritual driving forces for building the "a moderately prosperous Hebei, a well-off Hebei, and a picturesque Hebei".

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